TOWN OF LYNNFIELD, MASSACHUSETTS

Comprehensive Annual Financial Report

For the Year Ended June 30, 2020



Town Hall was recently painted, the steeple was refurbished and a new sign was placed in front of the building. – Photo courtesy of Drew Sanborn

TOWN OF LYNNFIELD, MASSACHUSETTS

Comprehensive Annual Financial Report

For the Year Ended June 30, 2020



Robert Dolan Town Administrator

Prepared by:

Julie McCarthy
Assistant Finance Director/Town Accountant



Horse Trough on the Common. – Photo courtesy of Jennifer Welter

TOWN OF LYNNFIELD, MASSACHUSETTS Comprehensive Annual Financial Report For the Year Ended June 30, 2020

CONTENTS

| INTRODUCTORY SECTION: | <u>Page</u> |
|--|------------------------|
| Letter of Transmittal Organizational Chart Principal Town Officials Certificate of Achievement Town Location | 1 7 8 9 10 |
| FINANCIAL SECTION: | |
| INDEPENDENT AUDITORS' REPORT | 13 |
| MANAGEMENT'S DISCUSSION AND ANALYSIS | 16 |
| BASIC FINANCIAL STATEMENTS: | |
| Government-Wide Financial Statements: | |
| Statement of Net Position | 26 |
| Statement of Activities | 27 |
| Fund Financial Statements: | |
| Governmental Funds: | |
| Balance Sheet | 28 |
| Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities in the Statement of Net Position | 29 |
| Statement of Revenues, Expenditures, and Changes in Fund Balances | 30 |
| Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities | 31 |

| Statement of Revenues and Other Sources, and Expenditures and Other Uses – Budget and Actual – General Fund | 32 |
|---|----|
| Proprietary Funds: | |
| Statement of Net Position | 33 |
| Statement of Revenues, Expenses, and Changes in Fund Net Position | 34 |
| Statement of Cash Flows | 35 |
| Fiduciary Funds: | |
| Statement of Fiduciary Net Position | 36 |
| Statement of Changes in Fiduciary Net Position | 37 |
| Notes to Financial Statements | 38 |
| REQUIRED SUPPLEMENTARY INFORMATION: | |
| Pension: | |
| Schedule of Proportionate Share of the Net Pension Liability | 79 |
| Schedule of Pension Contributions | 80 |
| OPEB: | |
| Schedule of Changes in Net OPEB Liability | 81 |
| Schedules of Net OPEB Liability, Contributions, and Investment Returns | 82 |
| SUPPLEMENTARY STATEMENTS AND DETAIL SCHEDULES: | |
| Detail Schedule of Expenditures and Other Financing Uses – Budget and Actual – General Fund | 85 |
| Governmental Funds Combining Financial Statements: | |
| Combining Balance Sheet – Nonmajor Governmental Funds | 92 |
| Combining Statement of Revenues, Expenditures, and Changes in Fund Equity – Nonmajor Governmental Funds | 94 |

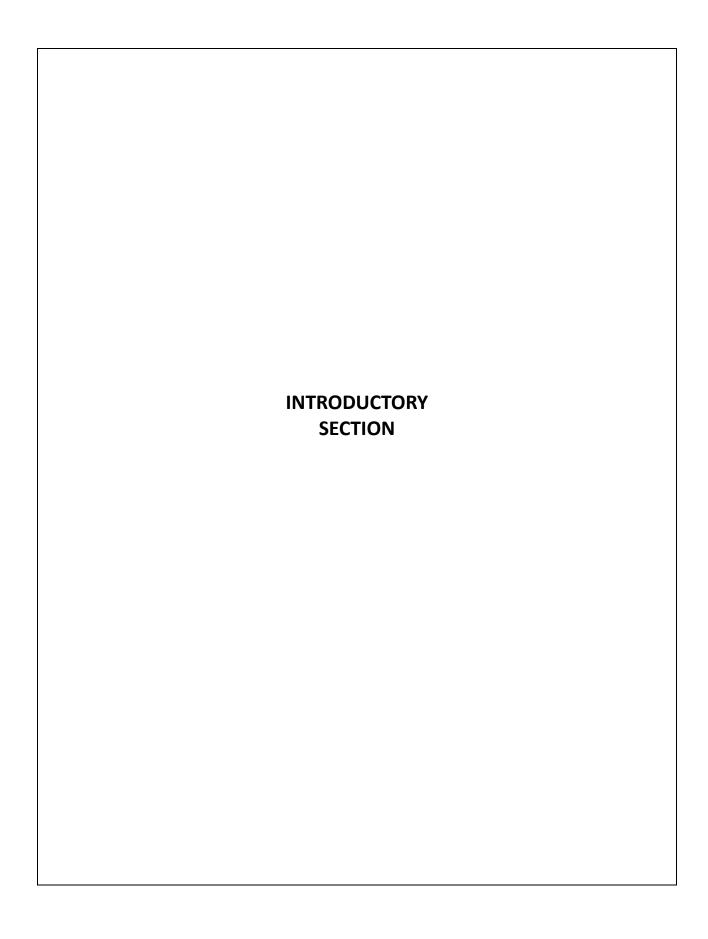
STATISTICAL SECTION:

Financial Trend Data

| | Net Position by Component – Last Ten Fiscal Years | 100 |
|-----|--|-----|
| | Changes in Net Position – Last Ten Fiscal Years | 101 |
| | Fund Balances, Governmental Funds – Last Ten Fiscal Years | 103 |
| | Changes in Fund Balances, Governmental Funds – Last Ten Fiscal Years | 104 |
| Inj | formation on Revenue Capacity | |
| | Assessed Value of Taxable Property by Classification – Last Ten Fiscal Years | 105 |
| | Principal Property Taxpayers | 106 |
| | Property Tax Levies & Collections – Last Ten Fiscal Years | 107 |
| De | ebt Capacity Information | |
| | Ratios of Outstanding Debt by Type – Last Ten Fiscal Years | 108 |
| | Direct and Overlapping Governmental Activities Debt | 109 |
| | Legal Debt Margin Information – Last Ten Fiscal Years | 110 |
| De | emographic and Economic Information | |
| | Demographic and Economic Statistics – Last Ten Fiscal Years | 111 |
| | Principal Employers | 112 |
| Op | perating Information | |
| | Government Employees by Function – Full Time Equivalents | 113 |
| | Operating Indicators by Function – Last Ten Fiscal Years | 114 |
| | Capital Asset Statistics by Function – Last Ten Fiscal Years | 115 |



Gateway to the Historical district in Lynnfield Center. – Photo courtesy of Tyler Hamlin





Old Burying Ground also known as the Old Lynnfield Centre Cemetery in Lynnfield Center. This burial ground has Revolutionary War veterans amongst those interred. – Photo courtesy of Jennifer Welter



TOWN OF LYNNFIELD

Julie McCarthy Assistant Finance Director 55 Summer Street Lynnfield MA 01940 Telephone: 781-334-9420

December 17, 2020

Letter of Transmittal

To the Honorable Board of Selectmen and Citizens of the Town of Lynnfield:

State law requires the Town of Lynnfield to publish at the close of each fiscal year, a complete set of financial statements, in conformity with U.S. generally accepted accounting principles (GAAP), that are audited in accordance with generally accepted auditing standards in the United States of America by a firm of licensed certified public accountants. Pursuant to that requirement, I hereby issue the Comprehensive Annual Financial Report (CAFR) of the Town of Lynnfield, Massachusetts, for the fiscal year ending June 30, 2020 for your review.

The report is designed to be used by the elected and appointed officials of the Town and others who are concerned with its management and progress such as bond analysts, banking institutions and credit raters as well as residents and taxpayers of the Town of Lynnfield.

The report consists of management's representations concerning the finances of the Town of Lynnfield. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in the report. To provide a reasonable basis for making these representations, management of the Town of Lynnfield has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft or misuse and to compile sufficient information for the preparation of the Town of Lynnfield's financial statements in conformity with GAAP.

The Town of Lynnfield's financial statements have been audited by Melanson, a firm of licensed certified public accountants. The goal of the independent audit is to provide reasonable assurance that the financial statements of the Town of Lynnfield for the year ending June 30, 2020, are free of material misstatement. The independent audit involved examining on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion on the Town of Lynnfield's financial statements for the year ended June 30, 2020, and that they are, in fact, fairly

presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statement of the Town of Lynnfield was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair representation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports are available in the Town of Lynnfield's separately issued Single Audit Report.

Generally accepted accounting principles (GAAP) requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of an MD&A. This letter of transmittal is designed to complement, and should be read in conjunction with, the MD&A. The Town's MD&A can be found immediately following the independent auditor's report from Melanson.

Profile of the Town

Lynnfield initially consisted of two separate villages with a single governing body. The Town of Lynnfield was settled in 1638 and was made a district separate from Lynn in 1782. It was later officially incorporated in 1814. With a population of approximately 13,000, it is located in what traditionally is known as the "North Shore" approximately 12 miles from Boston within Essex County. Lynnfield is an affluent suburban community with a total area of 10.5 miles. Lynnfield lies along the western border of Essex County, and is bordered by the towns of Wakefield to the southwest, Reading to the west, North Reading to the north and northwest, Peabody to the Northeast, Lynn to the southeast and Saugus to the south.

The Town has access to Interstate 95 and US route 1 that pass through Town. This provides residents with easy accessibility to various employment centers in the Boston area.

Lynnfield is governed by the open town meeting model with a three-member Board of Selectmen overseeing the operation of the Town. The Town Administrator is responsible for carrying out the policies and direction of the Board of Selectmen and managing the day-to-day operations of the Town. An elected, five-member School Committee appoints a School Superintendent who administers the school system. An appointed Finance Committee, consisting of 11 members, makes recommendations to Town Meeting on operating budgets, capital budgets and other financial matters.

The Town offers a full range of traditional municipal services including police and fire protection, K-12 education, street and sidewalk maintenance, curbside solid waste and recycling collection and disposal, services for senior citizens and veterans a full-service Library, and recreational activities. The Town currently owns and operates two successful nine-hole golf courses; Reedy

Meadow and King Rail. Lynnfield also has a Cultural and Media Center which is a community meeting space and also houses the local Cable Access station.

Lynnfield Public Schools operate 4 public schools, Lynnfield High School, Lynnfield Middle School, Huckleberry Hill Elementary School and Summer Street Elementary School. The Essex North Shore Agricultural and Technical School in Middleton offers vocational technical education in grades 9 through 12.

Lynnfield is divided into two water districts: the Lynnfield Water District and the Lynnfield Center Water District. Both districts are chartered through the state legislature and exist separately from the Town government. Each holds its own annual meeting and elects its own Board of Water Commissioners.

The Town of Lynnfield is committed to preserve the character of our community though promoting programs and policies that preserve the friendly small-town community atmosphere.

Factors Affecting Financial Condition

Local Economy

Lynnfield typically has a very strong economy supported by the access to Boston's metropolitan area, high property values, and very good Town services, including highly rated public schools. The per capita income is significantly higher than state averages, and the unemployment rate 13.92% is lower that the state average of 16.1% as of June 30th during the COVID-19 pandemic. Despite the difficult economy, in 2020 the average home price in Lynnfield was \$710,000, an increase of 7.5% over the prior year. The Town of Lynnfield has a primarily residential tax base which has grown through rapidly rising home values. The commercial base has also continued to grow through the continued expansion of the MarketStreet development. Prior to the development of Market Street (2012) commercial property comprised only 8% of the Town's total value compared to 18.5% in 2020.

MarketStreet Lynnfield is a mixed-use development consisting of 395,000 s.f. of retail, restaurants and entertainment, a 180-unit residential community, and 80,000 s.f. of office space. Anchored by Whole Foods, the MarketStreet development features a classic main street appeal with a town square and village green. It is easily accessible with close proximity from route 95.

Since the opening of MarketStreet in 2013 the Town has received in excess of \$25 million in property taxes. Also, with the numerous new restaurants the Town's meals tax revenue has increased substantially with over \$2.6 million directly attributed to these new restaurants. Other revenues have increased, including motor vehicle taxes because of the additional cars at Arbor Point the Residential complex at MarketStreet and other miscellaneous fees and licenses. With the onset of COVID-19, there have been a couple of restaurants and a few retail stores that have closed. We are very optimistic that when the pandemic has subsided we will quickly have new

tenants in these open spaces. This shopping area is one of the most popular on the North Shore area and we have the distinct advantage that each store is directly accessible to the outside.

The Town's main source of revenue, property taxes are capped by Proposition 2 ½ and can only be overridden by a majority vote at a Town election. Tax revenue increases are limited, and state local aid has seen only minimal increases of less than 2%, local receipts have substantially decreased as a direct result of the COVID-19 pandemic. In 2020 the Town collected in excess of \$4.9 million in local receipts, a 14.7% decrease over the prior year. The major categories of revenues loses include meals tax, building permits, and miscellaneous departmental receipts.

As COVID-19 continued from the middle of March through the end of June our buildings were open by appointment only and our schools were closed. There were some sizeable cost savings on heat and electricity, supplies, and contractual services etc. The Town had realized \$1.8M in unexpended appropriations. We also took several measures to minimize the impact to our FY 2021 budget. These included reductions of \$1,023,862 or 1.7% to our operating and capital budgets.

Long-Term Financial Planning

Lynnfield is focused on addressing the numerous needs of the community.

The Town of Lynnfield has attained a solid financial rating of AA+ from Standard and Poor's since 2014. This reflects Lynnfield's strong budgetary flexibility, very strong liquidity with limited capital needs.

The Town of Lynnfield has a very conservative approach to budgeting. The Town maintains a 10-year capital improvement plan and also prepares a formal three-year budget forecast. The budget forecast is presented to the Board of Selectmen, School Committee and the Finance Committee. The Town of Lynnfield also has several formal financial policies in place. The Stabilization reserve is to maintain a balance of 3% to 5% of the operating budget, and is currently at 3.6%. Also, the Capital Facilities Maintenance Fund policy is to maintain a balance of 1% to 3% of our operating budget, and is currently 2.7%.

Lynnfield has also adopted a formal debt management policy that requires debt service to not exceed 10% of annual operating budget. Fiscal 2020 debt service budget of \$3.2 million was just 5.7% of the operating budget. The Town has total debt outstanding as of June 2020 of \$16,198,539. 74% of this debt will be paid within the next 5 years.

During 2020 the Town dedicated just under \$942,215 in free cash and one-time revenues to fund the capital plan related to building and equipment replacement and repair. Going forward, it is the goal of the Town to continue to aggressively fund capital needs annually on a cash basis. Additionally, \$150,000 was voted to increase reserves such as the Stabilization Fund and the Capital Facilities Maintenance Fund. Also, \$150,000 was funded in the Town's Other Post Employment Benefit Fund.

Relevant Financial Policies

The Town has continued to maintain quality municipal and school services despite years of reduced state aid through prudent budgeting, strong tax collections, conservative revenue estimates and continued property growth.

The Town's goals are to create a balanced and sustainable budget, with no use of non-recurring reserves to fund the operating budget, to maintain an aggressive capital plan, to continue to build the stabilization and capital facilities maintenance fund reserves, and to fund annually the OPEB Trust.

The Town of Lynnfield manages its risk through a combination of self-insured programs for unemployment and worker's compensation. The Town of Lynnfield is a member of Massachusetts Interlocal Insurance Association (MIIA). This is a member based non-profit that provides property and casualty and worker's compensation coverage to Massachusetts cities and towns. MIIA is self-supported through premiums and reinsures through commercial companies.

Major Initiative

A Strategic Planning Committee (SPC) was recently formed to advise the Board on the scope of upcoming capital projects, to examine and evaluate options regarding these projects, assist in their prioritization, examination of funding sources and strategies, and to analyze how these projects will fit in with the Town's spending and debt plan. Over the previous decade the Town has made historic investments in its public-school buildings and athletic / recreation facilities. Over the next decade the Town sees positive opportunities to make considerable investment in Town infrastructure such as public safety buildings, our library, school buildings and town hall to modernize operations and to invest and improve these important community services. This blue-ribbon committee is made up of some of the Lynnfield's most talented citizens, all experts in their fields, to lead this critical initiative in partnership with the Board of Selectmen, Town Administrator and his senior staff. It will truly be a community guide for the coming decade, and advance the goal of the Town of Lynnfield to be a AAA bond rated community.

Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Town of Lynnfield, Massachusetts for its comprehensive annual financial report for the fiscal year ended June 20, 2019. This was the first year the Town was awarded an Achievement for Excellence in Financial Reporting. Based on information available on the GFOA website, only forty-six municipalities or 13% in Massachusetts received this distinction for fiscal 2017. This is a very prestigious award and in order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A certificate of achievement is valid for one year only. We believe that our current comprehensive annual financial report will meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this comprehensive document requires a significant investment of time and resources. I would like to express my sincere thanks to all departments who assisted and contributed to the efforts of this report. Also, a special thanks to Melanson, our audit firm, for all of their advice and assistance in the preparation of this report.

Respectfully submitted,

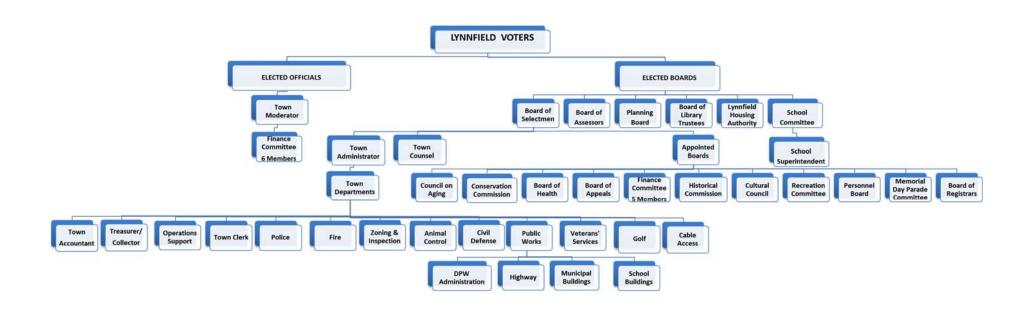
Robert Dolan

Town Administrator/Finance Director

Julie McCarthy

Julie McCarty

Assistant Finance Director/Town Accountant



Town of Lynnfield, Massachusetts

Principal Executive Officers

| | | Manner of | | Expiration of |
|--|------------------------|-----------|----------------|---------------|
| <u>Title</u> | <u>Name</u> | Selection | Length of Term | <u>Term</u> |
| | | | | |
| | | | | |
| Clerk- Board of Selectmen | Philip B. Crawford | Elected | 3 Years | 2023 |
| Chairman- Board of Selectmen | Christopher J. Barrett | Elected | 3 Years | 2021 |
| Vice Chairman- Board of Selectmen | Richard Dalton | Elected | 3 Years | 2022 |
| Town Administrator/Director of Finance | Robert Dolan | Appointed | 2 Years | 2020 |
| Asst. Finance Director/Town Accountant | Julianne M. McCarthy | Appointed | 2 Years | 2022 |
| Treasurer/Collector | Leslie Davidson | Appointed | Indefinite | 2021 |
| Town Clerk | Linda Emerson | Appointed | Indefinite | 2021 |
| Assessing Manager | John Cena-Interim | Appointed | Indefinite | N/A |
| Assessor-Chairman | Donald P. Garrity | Elected | 3 Years | 2021 |
| Assessor | Bonnie Celi | Elected | 3 Years | 2023 |
| Assessor | Richard J. O'Neil, Jr. | Elected | 3 Years | 2022 |
| Fire Chief | Glenn Davis | Appointed | Indefinite | N/A |
| Police Chief | David Breen | Appointed | Indefinite | N/A |
| Public Works Director | John Tomasz | Appointed | Indefinite | N/A |
| School Superintendent | Jane Tremblay | Appointed | Indefinite | N/A |
| School Director of Finance | Thomas Geary | Appointed | Indefinite | N/A |
| Town Moderator | Joseph Markey | Elected | 1 year | 2021 |
| Town Counsel | Thomas A. Mullen | Appointed | 2 Years | 2021 |



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

Town of Lynnfield Massachusetts

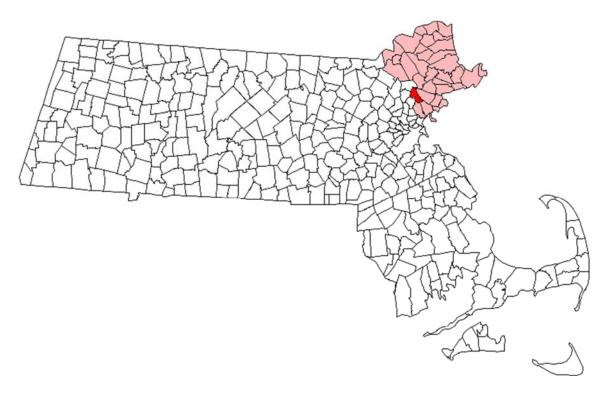
For its Comprehensive Annual Financial Report For the Fiscal Year Ended

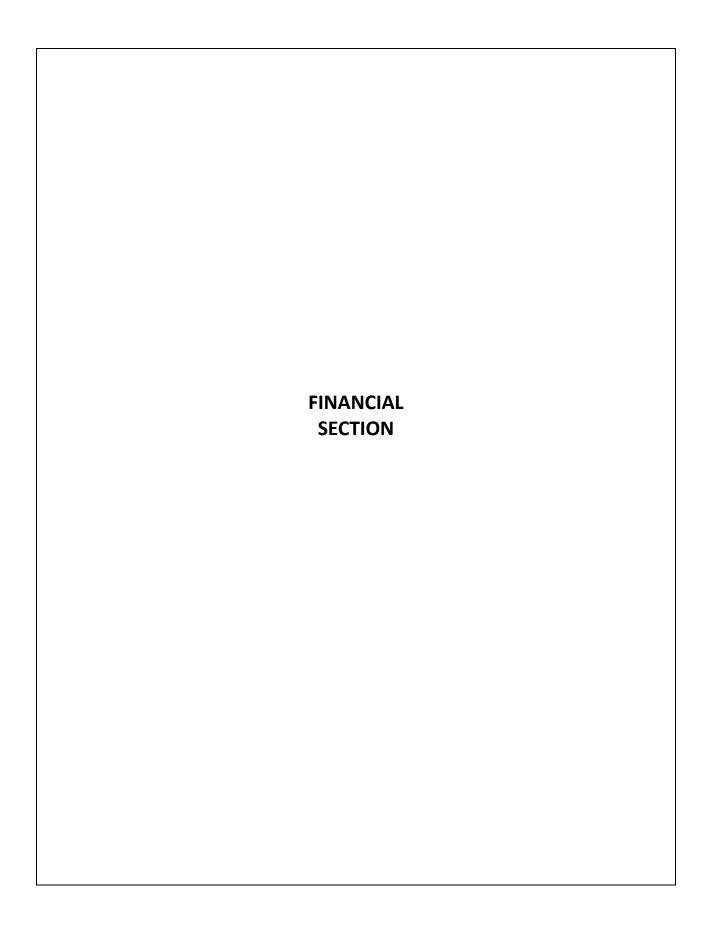
June 30, 2019

Christopher P. Morrill

Executive Director/CEO

Geographic Location







Aerial View of Pillings Pond. This is a man-made mill pond that at one time was lined with summer cottages and used as a get-away destination. – Photo courtesy of Tyler Hamlin



INDEPENDENT AUDITORS' REPORT

To the Board of Selectmen
Town of Lynnfield, Massachusetts

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Lynnfield, Massachusetts, as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the Table of Contents.

Management's Responsibility for the Financial Statements

The Town's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements



in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Lynnfield, Massachusetts, as of June 30, 2020, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and certain Pension and OPEB schedules be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with evidence sufficient to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Lynnfield, Massachusetts' basic financial statements. The accompanying supplementary information appearing on pages 85 through 95 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such



information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The Introductory and Statistical sections are presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated December 17, 2020 on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Government's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Town's internal control over financial reporting and compliance.

Andover, Massachusetts

Melanson

December 17, 2020

MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the Town of Lynnfield, Massachusetts (the Town), we offer readers this narrative overview and analysis of the financial activities of the Town for the fiscal year ended June 30, 2020.

A. Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the basic financial statements. The basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to financial statements. This report also contains required/other supplementary information in addition to the basic financial statements themselves.

Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of our finances in a manner similar to a private-sector business.

The Statement of Net Position presents information on all assets, liabilities, and deferred outflows/inflows of resources with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position is improving or deteriorating.

The Statement of Activities presents information showing how the Town's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities include general government, public safety, education, public works, health and human services, culture and recreation, interest on debt, and intergovernmental assessments. The business-type activities include golf course and emergency medical services activities.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure

and demonstrate compliance with finance-related legal requirements. All of the funds can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds Balance Sheet and the governmental funds Statement of Revenues, Expenditures and Changes in Fund Balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Proprietary Funds

Proprietary fund reporting focuses on the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows.

Enterprise funds are used to report activity for which a fee is charged to external users, and must be used when one of the following criteria are met: (1) activity is financed with debt that is secured solely by a pledge of the net revenues from fees and charges, (2) laws or regulations require the activity's costs of providing services be recovered with fees and charges, and (3) the pricing policies of the activity establish fees and charges designed to recover its costs, including capital costs such as depreciation or debt service. The primary focus on these criteria is on fees charged to external users. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements, only in more detail. Specifically, enterprise funds are used to account for the golf course and emergency medical services operations.

Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

Notes to Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Required/Other Supplementary Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information which is required to be disclosed by accounting principles generally accepted in the United States of America.

B. Financial Highlights

- As of the close of the current fiscal year, net position in governmental activities was \$(51,757,469), a change of \$(6,013,735), and net position in business-type activities was \$10,544,106, a change of \$873,872. The deficit balance in governmental activities is primarily due to the unfunded net pension liability and net OPEB liability.
- As of the close of the current fiscal year, governmental funds reported a combined ending fund balance of \$16,462,554, a change of \$981,391 in comparison to the prior year.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$6,483,351, a change of \$(987,906) in comparison to the prior year.

C. Government-Wide Financial Analysis

The following is a summary of condensed government-wide financial data for the current and prior fiscal years.

| | | Governmental Business-Type Activities Activities | | | <u>Total</u> | | | | | | | |
|--|----|--|---------|------------------------------|--------------|-------------------|----|-------------------|----|------------------------------|----|------------------------------|
| | | <u>2020</u> | | 2019 | | 2020 | | 2019 | | <u>2020</u> | | <u>2019</u> |
| Current and other assets Capital assets | \$ | 19,849 71,462 | \$ _ | 19,813 73,800 | \$ | 909 13,548 | \$ | 680 13,627 | \$ | 20,758 85,010 | \$ | 20,493 87,427 |
| Total assets | | 91,311 | | 93,613 | | 14,457 | | 14,307 | | 105,768 | | 107,920 |
| Deferred outflows of resources | | 23,415 | | 4,364 | | - | | - | | 23,415 | | 4,364 |
| Current liabilities Noncurrent liabilities | _ | 4,403 146,370 | _ | 5,858 129,534 | _ | 786 3,127 | _ | 772 3,865 | _ | 5,189 149,497 | _ | 6,630 133,399 |
| Total liabilities | | 150,773 | | 135,392 | | 3,913 | | 4,637 | | 154,686 | | 140,029 |
| Deferred inflows of resources | | 15,711 | | 8,328 | | - | | - | | 15,711 | | 8,328 |
| Net investment in capital assets Restricted Unrestricted | _ | 59,471 6,564 (117,793) | _ | 59,818 6,357 (111,918) | _ | 9,881 - 663 | _ | 9,093 - 577 | _ | 69,352 6,564 (117,130) | _ | 68,911 6,357 (111,341) |
| Total net position | \$ | (51,758) | \$ | (45,743) | \$ | 10,544 | \$ | 9,670 | \$ | (41,214) | \$ | (36,073) |

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. At the close of the most recent fiscal year, total net position was \$(41,213,363), a change of \$(5,139,863) in comparison to the prior year.

A portion of net position \$69,352,175 reflects our investment in capital assets (e.g., land and construction in progress, land improvements, buildings and improvements, machinery, equipment and furnishings, and infrastructure), less any related debt used to acquire those assets that is still outstanding. These capital assets are used to provide services to citizens; consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of net position \$6,564,024 represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position reflects a deficit of \$(117,129,562) primarily resulting from unfunded pension and OPEB liabilities.

CHANGES IN NET POSITION (in thousands)

| | | Governmental <u>Activities</u> | | | Business-Type <u>Activities</u> | | | | <u>Total</u> | | | |
|---|----|--------------------------------|----|--------|------------------------------------|-------|----|-------|--------------|--------|----|--------|
| | | 2020 | | 2019 | | 2020 | | 2019 | | 2020 | | 2019 |
| Revenues: | | | | | | | | | | | | |
| Program revenues: | | | | | | | | | | | | |
| Charges for services Operating grants and | \$ | 2,881 | \$ | 3,548 | \$ | 1,824 | \$ | 1,798 | \$ | 4,705 | \$ | 5,346 |
| contributions | | 14,811 | | 12,644 | | - | | - | | 14,811 | | 12,644 |
| Capital grants and contributions | | 456 | | 228 | | - | | - | | 456 | | 228 |
| General revenues: | | | | | | | | | | | | |
| Property taxes | | 46,727 | | 46,282 | | - | | - | | 46,727 | | 46,282 |
| Excises | | 3,396 | | 3,597 | | - | | - | | 3,396 | | 3,597 |
| Penalties and interest on taxes | | 717 | | 710 | | - | | - | | 717 | | 710 |
| Grants and contributions not | | | | | | | | | | | | |
| restricted to specific programs | | 1,179 | | 1,203 | | - | | - | | 1,179 | | 1,203 |
| Investment income | | 230 | | 279 | | 3 | | 3 | | 233 | | 282 |
| Other | _ | 396 | _ | 695 | _ | | _ | | _ | 396 | _ | 695 |
| Total revenues | | 70,793 | | 69,186 | | 1,827 | | 1,801 | | 72,620 | | 70,987 |
| Expenses: | | | | | | | | | | | | |
| General government | | 4,013 | | 3,539 | | - | | - | | 4,013 | | 3,539 |
| Public safety | | 7,796 | | 7,216 | | - | | - | | 7,796 | | 7,216 |
| Education | | 51,261 | | 49,198 | | - | | - | | 51,261 | | 49,198 |
| Public works | | 10,026 | | 10,122 | | - | | - | | 10,026 | | 10,122 |
| Health and human services | | 1,166 | | 976 | | - | | - | | 1,166 | | 976 |
| Culture and recreation | | 1,472 | | 1,587 | | - | | - | | 1,472 | | 1,587 |
| Interest on long-term debt | | 182 | | 483 | | - | | - | | 182 | | 483 |
| Other | | 61 | | - | | - | | - | | 61 | | - |
| Golf course | | - | | - | | 1,039 | | 1,035 | | 1,039 | | 1,035 |
| Emergency medical services | _ | | _ | | _ | 764 | _ | 784 | _ | 764 | _ | 784 |
| Total expenses | _ | 75,977 | _ | 73,121 | _ | 1,803 | _ | 1,819 | _ | 77,780 | _ | 74,940 |

(continued)

| (continued) | | | | | | | | | | | | |
|--|-----|----------|---------|----------|----|--------|---------|----------|-----|--------------|-----|----------|
| | | Gove | rnme | ntal | | Busin | ess-T | ype | | | | |
| | | Act | tivitie | <u>s</u> | | Act | tivitie | <u>s</u> | | <u>Total</u> | | |
| Change in net position before transfers and permanent fund | | | | | | | | | | | | |
| contributions | | (5,184) | | (3,935) | | 24 | | (18) | | (5,160) | | (3,953) |
| Transfers in (out) | | (850) | | (783) | | 850 | | 783 | | - | | - |
| Permanent fund contributions | _ | 19 | _ | 21 | | - | _ | - | _ | 19 | | 21 |
| Change in net position | | (6,015) | | (4,697) | | 874 | | 765 | | (5,141) | | (3,932) |
| Net position - beginning of year | _ | (45,743) | _ | (41,046) | _ | 9,670 | _ | 8,905 | _ | (36,073) | _ | (32,141) |
| Net position - end of year | \$_ | (51,758) | \$_ | (45,743) | \$ | 10,544 | \$_ | 9,670 | \$_ | (41,214) | \$_ | (36,073) |

Governmental Activities

Governmental activities for the year resulted in a change in net position of \$(6,013,735). Key elements of this change are as follows:

| Change in net pension liability and related deferred outflows and | | |
|--|-----|-------------|
| inflows of resources | \$ | (899,200) |
| Change in net OPEB liability and related deferred outflows and inflows | | |
| of resources | | (5,222,192) |
| Other | _ | 107,657 |
| Total | \$_ | (6,013,735) |

Business-Type Activities

Business-type activities for the year resulted in a change in net position of \$873,872. Key elements of this change are as follows:

| Golf course operations (after general fund debt service subsidy) | \$ | 873,313 |
|--|----|---------|
| Emergency medical services operations | _ | 559 |
| Total | \$ | 873,872 |

The increase in Golf Course operations resulted primarily because debt service, which was subsidized by the general fund, exceeded depreciation expense.

D. Financial Analysis of Funds

As noted earlier, fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing financing requirements.

In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, governmental funds reported combined ending fund balances of \$16,462,554, a change of \$981,391 in comparison to the prior year. Key elements of this change are as follows:

| General fund change in fund balance (explained in | | |
|---|-----|-----------|
| more detail below) | \$ | 34,831 |
| Receipts Reserved major fund change in fund balance | | (421,025) |
| Nonmajor funds change in fund balance | | 1,367,585 |
| Total | \$_ | 981,391 |

The Receipts Reserved Major Fund change in fund balance was primarily caused by budgeted transfers to the general fund approved at annual Town meeting. Under Massachusetts General Laws, these revenues are restricted for future appropriation.

The nonmajor funds change in fund balance was primarily caused by bond proceeds funding the athletic facilities improvement project.

The general fund is the chief operating fund. At the end of the current fiscal year, unassigned fund balance of the general fund was \$6,483,351, while total fund balance was \$10,406,265. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total general fund expenditures. Refer to the table below.

| | | | | % of |
|-------------------------|------------------|------------------|-----------------|----------------------|
| | | | | Total General |
| General Fund | 6/30/20 | 6/30/19 | <u>Change</u> | Fund Expenditures* |
| Unassigned fund balance | \$ 6,483,351 | \$ 7,471,257 | \$ (987,906) | 11.4% |
| Total fund balance | \$ 10,406,265 | \$ 10,371,434 | \$ 34,831 | 18.2% |

^{*} Expenditure amounts used to calculate the above percentage have been adjusted to exclude the on-behalf payment from Commonwealth to the Massachusetts Retirement System of \$3,619,653.

The total fund balance of the general fund changed by \$34,831 during the current fiscal year. Key factors in this change are as follows:

| Revenues less than budget | \$ | (267,824) |
|--|----|-------------|
| Expenditures less than budget | | 1,641,079 |
| Use of free cash as a funding source | | (1,442,310) |
| Use of overlay surplus as a funding source | | (535,373) |
| Change in stabilization funds balance | | 292,368 |
| Other | _ | 346,891 |
| Total | \$ | 34,831 |

Major causes of revenue and expenditure budget variances are discussed below. The use of free cash (component of general fund balance) was primarily used for capital-related purposes.

Included in the total general fund balance are the Town's stabilization accounts with the following balances:

| | | <u>6/30/20</u> | | <u>6/30/19</u> | | <u>Change</u> |
|-------------------------------------|-----|----------------|-----|----------------|-----|---------------|
| General stabilization fund | \$ | 2,201,392 | \$ | 1,992,586 | \$ | 208,806 |
| Capital facilities maintenance fund | | 1,509,294 | | 1,469,533 | | 39,761 |
| Recreation capital fund | _ | 362,270 | _ | 318,469 | _ | 43,801 |
| Total | \$_ | 4,072,956 | \$_ | 3,780,588 | \$_ | 292,368 |

Proprietary Funds

Proprietary funds provide the same type of information found in the business-type activities reported in the government-wide financial statements, but in more detail.

Unrestricted net position of the proprietary funds at the end of the year amounted to \$663,234, a change of \$86,478 in comparison to the prior year. Other factors concerning the finances of proprietary funds have already been addressed in the entity-wide discussion of business-type activities.

E. General Fund Budgetary Highlights

Differences between the original budget and the final amended budget resulted in an overall change of \$398,975. This change primarily consists of prior year encumbrances.

The majority of the revenue deficits are due to COVID-19. The largest appropriation turnbacks relate to property/liability insurances, school maintenance and buses, and health/life/ disability insurances.

F. Capital Asset And Debt Administration

Capital Assets

Total investment in capital assets for governmental and business-type activities at year-end amounted to \$85,009,804 (net of accumulated depreciation). This investment in capital assets includes land and construction in progress, land improvements, buildings and building improvements, machinery, equipment and furnishings, and infrastructure assets.

Major capital asset events during the current fiscal year included the following:

• \$866,818 for buildings and improvements related to the Jordan Park construction.

- \$720,599 for infrastructure related to the Library, Meeting House, and Historic Center septic systems.
- Depreciation expense of \$(3,653,067).

Additional capital asset disclosures can be found in Note 8 of the accompanying Financial Statements.

Credit Rating

As of June 30, 2020, the Town's Standard & Poor's credit rating is AA+/Stable.

Long-Term Debt

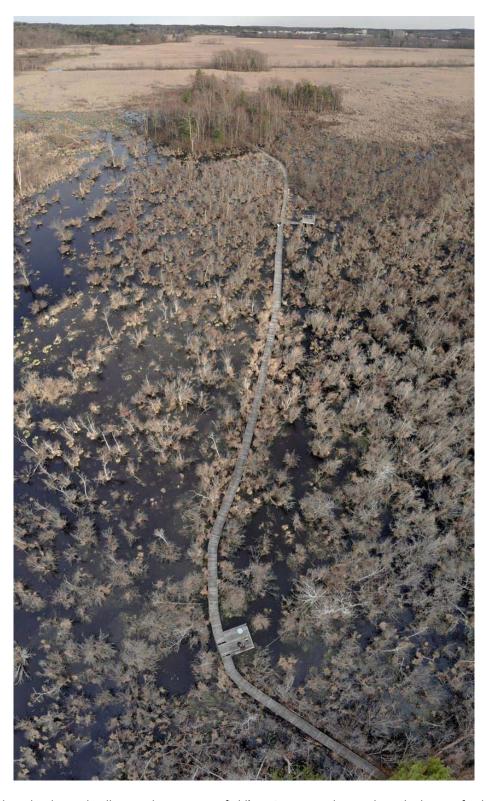
At the end of the current fiscal year, total bonded debt outstanding was \$15,835,027, all of which was backed by the full faith and credit of the Town.

Additional information on long-term debt can be found in the Note 16 to Financial Statements.

Requests for Information

This financial report is designed to provide a general overview of the Town of Lynnfield's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Office of Assistant Finance Director/Town Accountant
Town of Lynnfield, Massachusetts
55 Summer Street
Lynnfield, Massachusetts 01940



Aerial Partridge Island Boardwalk extends out to Lynnfield's 540 acre Reedy Meadow, the largest freshwater cattail marsh in Massachusetts and designated by the U.S. Department of the Interior as a National Natural Landmark. – Photo courtesy of Stephan Fantone

BASIC FINANCIAL STATEMENTS

TOWN OF LYNNFIELD, MASSACHUSETTS

Statement of Net Position June 30, 2020

| | | Governmental Activities | E | Business-Type <u>Activities</u> | | <u>Total</u> |
|--|-----|----------------------------|-----|------------------------------------|-----|---------------------------|
| Assets | | | | | | |
| Current: Cash and short-term investments | \$ | 13,236,289 | \$ | 787,500 | \$ | 14,023,789 |
| Investments | Ý | 4,834,904 | Y | - | Ý | 4,834,904 |
| Receivables, net of allowance for uncollectibles: | | | | | | |
| Property taxes | | 454,390 | | - | | 454,390 |
| Excises | | 387,233 | | - | | 387,233 |
| User fees | | - 19 446 | | 121,805 | | 121,805 |
| Departmental and other Intergovernmental | | 18,446 250,799 | | - | | 18,446 250,799 |
| Betterments | | 8,994 | | - | | 8,994 |
| Total Current Assets | _ | 19,191,055 | _ | 909,305 | | 20,100,360 |
| Noncurrent: | | | | | | |
| Receivables, net of allowance for uncollectibles: | | | | | | |
| Property taxes | | 583,595 | | - | | 583,595 |
| Betterments | | 75,582 | | - | | 75,582 |
| Capital assets | | 7 000 105 | | 12 040 560 | | 20 020 762 |
| Land and construction in progress Other capital assets, net of accumulated depreciation | | 7,989,195 63,472,737 | | 12,849,568 698,304 | | 20,838,763 64,171,041 |
| | - | | - | | - | |
| Total Noncurrent Assets | - | 72,121,109 | - | 13,547,872 | - | 85,668,981 |
| Total Assets | | 91,312,164 | | 14,457,177 | | 105,769,341 |
| Deferred Outflows of Resources | | | | | | |
| Related to pensions | | 3,935,323 | | - | | 3,935,323 |
| Related to OPEB | _ | 19,479,640 | _ | <u> </u> | _ | 19,479,640 |
| Total Deferred Outflows of Resources | | 23,414,963 | | - | | 23,414,963 |
| Liabilities | | | | | | |
| Current: | | 774.605 | | 26.206 | | 000 011 |
| Warrants and accounts payable Accrued liabilities | | 774,605 600,031 | | 26,206 4,737 | | 800,811 604,768 |
| Tax refunds payable | | 75,625 | | 4,737 | | 75,625 |
| Notes payable | | 188,000 | | - | | 188,000 |
| Other current liabilities | | 348,492 | | - | | 348,492 |
| Current portion of long-term liabilities: | | | | | | |
| Bonds and loans payable | | 1,923,333 | | 754,926 | | 2,678,259 |
| Compensated absences | | 460,242 | | - | | 460,242 |
| Capital leases | - | 32,981 | - | | _ | 32,981 |
| Total Current Liabilities | | 4,403,309 | | 785,869 | | 5,189,178 |
| Noncurrent: | | 10 226 120 | | 2 427 202 | | 42.452.224 |
| Bonds and loans payable, net of current portion | | 10,326,129 | | 3,127,202 | | 13,453,331 |
| Net pension liability Net OPEB liability | | 32,936,686 102,229,201 | | - | | 32,936,686 102,229,201 |
| Compensated absences | | 844,504 | | - | | 844,504 |
| Capital leases | _ | 33,968 | _ | | _ | 33,968 |
| Total Noncurrent Liabilities | _ | 146,370,488 | _ | 3,127,202 | _ | 149,497,690 |
| Total Liabilities | | 150,773,797 | | 3,913,071 | | 154,686,868 |
| Deferred Inflows of Resources | | | | | | |
| Related to pensions | | 2,529,175 | | - | | 2,529,175 |
| Related to OPEB | - | 13,181,624 | _ | | _ | 13,181,624 |
| Total Deferred Inflows of Resources | | 15,710,799 | | - | | 15,710,799 |
| Net Position | | F0 47: 000 | | 0.000.000 | | co 252 :=5 |
| Net investment in capital assets Restricted for: | | 59,471,303 | | 9,880,872 | | 69,352,175 |
| Grants and other statutory restrictions | | 5,511,333 | | - | | 5,511,333 |
| Permanent funds: | | , , | | | | , , |
| Nonexpendable | | 963,950 | | - | | 963,950 |
| Expendable | | 88,741 | | - | | 88,741 |
| Unrestricted | - | (117,792,796) | _ | 663,234 | _ | (117,129,562) |
| Total Net Position | \$_ | (51,757,469) | \$_ | 10,544,106 | \$_ | (41,213,363) |

The accompanying notes are an integral part of these financial statements.

Statement of Activities For the Year Ended June 30, 2020

| | | | Program Revenues | | Net (Expenses) Revenues and Changes in Net Position | | | | | | |
|--------------------------------|---------------|-------------------------|--|--|---|---------------------------------|-----------------|--|--|--|--|
| | Expenses | Charges for Services | Operating Grants and Contributions | Capital Grants and Contributions | Governmental Activities | Business- Type Activities | <u>Total</u> | | | | |
| Governmental Activities | <u></u> | _ | | | | | <u></u> | | | | |
| General government | \$ 4,013,223 | \$ 250,216 | \$ 1,354 | \$ - | \$ (3,761,653) | \$ - | \$ (3,761,653) | | | | |
| Public safety | 7,795,920 | 579,478 | 265,803 | - | (6,950,639) | - | (6,950,639) | | | | |
| Education | 51,261,139 | 1,571,391 | 13,901,293 | - | (35,788,455) | - | (35,788,455) | | | | |
| Public works | 10,025,728 | 138,075 | 323,526 | 455,618 | (9,108,509) | - | (9,108,509) | | | | |
| Health and human services | 1,166,109 | 89,995 | 287,788 | - | (788,326) | - | (788,326) | | | | |
| Culture and recreation | 1,472,248 | 252,194 | 31,879 | - | (1,188,175) | - | (1,188,175) | | | | |
| Interest on long-term debt | 181,592 | - | - | - | (181,592) | - | (181,592) | | | | |
| Other | 60,966 | | | | (60,966) | | (60,966) | | | | |
| Total Governmental Activities | 75,976,925 | 2,881,349 | 14,811,643 | 455,618 | (57,828,315) | - | (57,828,315) | | | | |
| Business-Type Activities | | | | | | | | | | | |
| Golf course | 1,038,811 | 1,061,125 | - | - | - | 22,314 | 22,314 | | | | |
| Emergency medical services | 764,034 | 762,438 | | <u> </u> | | (1,596) | (1,596) | | | | |
| Total Business-Type Activities | 1,802,845 | 1,823,563 | | - | - | 20,718 | 20,718 | | | | |
| Total | \$ 77,779,770 | \$ 4,704,912 | \$ 14,811,643 | \$ 455,618 | (57,828,315) | 20,718 | (57,807,597) | | | | |
| | | General Revenues, | Transfers, and Contributi | ons | | | | | | | |
| | | Property taxes | | | 46,727,020 | - | 46,727,020 | | | | |
| | | Excises | | | 3,396,349 | - | 3,396,349 | | | | |
| | | Penalties, interes | t and other taxes | | 716,704 | - | 716,704 | | | | |
| | | Grants and contri | ibutions not restricted | | | | | | | | |
| | | to specific prog | rams | | 1,179,302 | - | 1,179,302 | | | | |
| | | Investment incon | ne | | 229,809 | 3,486 | 233,295 | | | | |
| | | Miscellaneous | | | 395,589 | - | 395,589 | | | | |
| | | Transfers, net | | | (849,668) | 849,668 | - | | | | |
| | | Permanent fund co | ntributions | | 19,475 | | 19,475 | | | | |
| | | Total general reven | ues, transfers, and contrib | outions | 51,814,580 | 853,154 | 52,667,734 | | | | |
| | | Change in Net P | Position | | (6,013,735) | 873,872 | (5,139,863) | | | | |
| | | Net Position | | | | | | | | | |
| | | Beginning of year | r | | (45,743,734) | 9,670,234 | (36,073,500) | | | | |
| | | End of year | | | \$ (51,757,469) | \$ 10,544,106 | \$ (41,213,363) | | | | |

Governmental Funds Balance Sheet June 30, 2020

| | | | | | | Nonmajor | | Total |
|---|----------------|-------------|------|------------|------|--------------|------|-------------------|
| | | General | | Receipts | (| Governmental | (| Governmental |
| | | <u>Fund</u> | | Reserved | | <u>Funds</u> | | <u>Funds</u> |
| Assets | | | | | | | | |
| Cash and short-term investments | \$ | 7,985,957 | \$ | 2,847,228 | \$ | 2,403,104 | \$ | 13,236,289 |
| Investments | | 3,835,854 | | - | | 999,050 | | 4,834,904 |
| Receivables: | | 0.42 722 | | | | | | 042.722 |
| Property taxes | | 943,723 | | - | | - | | 943,723 |
| Excises Departmental and other | | 442,133 | | - 2,936 | | - | | 442,133 18,446 |
| Departmental and other Intergovernmental | | 15,510 | | 2,930 | | - 250,799 | | 250,799 |
| Due from other funds | | 214,089 | | _ | | 230,733 | | 214,089 |
| | | | _ | | | | _ | |
| Total Assets | \$ = | 13,437,266 | \$ = | 2,850,164 | \$ = | 3,652,953 | \$ = | 19,940,383 |
| Liabilities | | | | | | | | |
| Warrants and accounts payable | \$ | 736,313 | \$ | - | \$ | 38,292 | \$ | 774,605 |
| Accrued liabilities | | 596,520 | | - | | 3,511 | • | 600,031 |
| Tax refunds payable | | , 75,625 | | - | | , - | | 75,625 |
| Notes payable | | - | | - | | 188,000 | | 188,000 |
| Due to other funds | | - | | - | | 214,089 | | 214,089 |
| Other liabilities | _ | 348,492 | | - | _ | - | | 348,492 |
| Total Liabilities | | 1,756,950 | | - | | 443,892 | | 2,200,842 |
| Deferred Inflows of Resources | | | | | | | | |
| Unavailable revenues | | 1,274,051 | | 2,936 | | - | | 1,276,987 |
| Fund Balances | | | | | | | | |
| Nonspendable | | - | | - | | 963,950 | | 963,950 |
| Restricted | | - | | 2,847,228 | | 2,857,146 | | 5,704,374 |
| Committed | | 1,634,776 | | - | | - | | 1,634,776 |
| Assigned | | 2,288,138 | | - | | - | | 2,288,138 |
| Unassigned | _ | 6,483,351 | _ | - | _ | (612,035) | _ | 5,871,316 |
| Total Fund Balances | _ | 10,406,265 | _ | 2,847,228 | _ | 3,209,061 | _ | 16,462,554 |
| Total Liabilities, Deferred Inflows of | | | | | | | | |
| Resources and Fund Balances | \$ _ | 13,437,266 | \$_ | 2,850,164 | \$ _ | 3,652,953 | \$ _ | 19,940,383 |

Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities in the Statement of Net Position June 30, 2020

| Total governmental fund balances | \$ | 16,462,554 |
|--|-----|---------------|
| Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds. | | 71,461,932 |
| Revenues are reported on the accrual basis of accounting and are not deferred until collection. | | 1,400,925 |
| Long-term liabilities, including bonds payable, net OPEB liability, and net pension liability are not due and payable in the current period; therefore, they are not reported in the governmental funds. | | (148,787,044) |
| Deferred outflows and (inflows) of resources related to Pensions to be recognized in pension expense in future periods. | | 1,406,148 |
| Deferred outflows and (inflows) of resources related to OPEB to be recognized in OPEB expense in future periods. | _ | 6,298,016 |
| Net position of governmental activities | \$_ | (51,757,469) |

Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances For the Year Ended June 30, 2020

| | | | | | | Nonmajor | | Total |
|---|----------|---------------------|----|-------------|----|--------------|----|----------------------|
| | | General | | Receipts | (| Governmental | | Governmental |
| B | | <u>Fund</u> | | Reserved | | <u>Funds</u> | | <u>Funds</u> |
| Revenues | <u>۲</u> | 46 227 652 | 4 | | ۲. | | ۲. | 46 227 652 |
| Property taxes | \$ | 46,327,653 | \$ | - | \$ | - | \$ | 46,327,653 |
| Excises Penalties, interest and other taxes | | 3,208,887 91,693 | | - 32,454 | | - | | 3,208,887 124,147 |
| Payments in lieu of taxes | | 592,558 | | 32,434 | | - | | 592,558 |
| Charges for services | | 385,183 | | 1,330 | | 1,859,511 | | 2,246,024 |
| Intergovernmental | | 9,249,607 | | - | | 2,771,205 | | 12,020,812 |
| Licenses and permits | | 552,852 | | _ | | 2,771,203 | | 552,852 |
| Fines and forfeitures | | 38,488 | | - | | - | | 38,488 |
| Investment income | | 186,752 | | _ | | 35,426 | | 222,178 |
| Miscellaneous | | 34,506 | | 364,665 | | 355,819 | | 754,990 |
| Total Revenues | | 60,668,179 | - | 398,449 | - | 5,021,961 | • | 66,088,589 |
| Expenditures | | | | | | | | |
| General government | | 3,154,536 | | - | | 103,228 | | 3,257,764 |
| Public safety | | 5,205,019 | | - | | 515,568 | | 5,720,587 |
| Education | | 33,418,310 | | - | | 2,607,571 | | 36,025,881 |
| Public works | | 8,009,826 | | - | | 835,463 | | 8,845,289 |
| Health and human services | | 519,664 | | - | | 279,032 | | 798,696 |
| Culture and recreation | | 920,205 | | - | | 253,955 | | 1,174,160 |
| Employee benefits | | 6,650,957 | | - | | - | | 6,650,957 |
| Debt service: | | | | | | | | |
| Principal | | 1,894,613 | | - | | - | | 1,894,613 |
| Interest | | 427,000 | | - | | - | | 427,000 |
| Intergovernmental | _ | 462,583 | | - | - | - | | 462,583 |
| Total Expenditures | _ | 60,662,713 | - | | _ | 4,594,817 | • | 65,257,530 |
| Excess of revenues | | | | | | | | |
| over expenditures | | 5,466 | | 398,449 | | 427,144 | | 831,059 |
| Other Financing Sources (Uses) | | | | | | | | |
| Issuance of bonds | | - | | - | | 955,300 | | 955,300 |
| Issuance of refunding bonds | | - | | - | | 57,700 | | 57,700 |
| Bond premium | | - | | - | | 47,966 | | 47,966 |
| Payment to refunding agent | | - | | - | | (60,966) | | (60,966) |
| Transfers in | | 1,173,672 | | - | | 294,639 | | 1,468,311 |
| Transfers out | _ | (1,144,307) | _ | (819,474) | _ | (354,198) | | (2,317,979) |
| Total Other Financing Sources (Uses) | _ | 29,365 | - | (819,474) | _ | 940,441 | | 150,332 |
| Change in fund balance | | 34,831 | | (421,025) | | 1,367,585 | | 981,391 |
| Fund Balance, at Beginning of Year, | | | | | | | | |
| as reclassified | _ | 10,371,434 | - | 3,268,253 | _ | 1,841,476 | | 15,481,163 |
| Fund Balance, at End of Year | | | | | | | \$ | |

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities

For the Year Ended June 30, 2020

| Net changes in fund balances - total governmental funds | \$ | 981,391 |
|--|-----|-------------|
| Governmental funds report capital outlays as expenditures. However, in the the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense: | | |
| Capital outlay | | 1,236,137 |
| Depreciation | | (3,574,222) |
| The issuance of long-term debt (e.g., bonds and capital leases) provides current financial resources to governmental funds, while the repayment of the the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction, however, has any effect on net position: | | |
| Issuance of debt | | (953,000) |
| Repayments of debt | | 1,894,613 |
| Other | | (37,071) |
| Revenues in the Statement of Activities that do not provide current financial resources are fully deferred in the Statement of Revenues, Expenditures and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable (i.e., real estate and personal property, motor vehicle excise, etc.) differ between the two statements. This amount represents the net change in deferred revenue. | | 727,076 |
| Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds: | | |
| Change in pension expense from GASB 68 | | (899,200) |
| Change in OPEB expense from GASB 75 | | (5,222,192) |
| Other | | (296,061) |
| Other differences | _ | 128,794 |
| Change in net position of governmental activities | \$_ | (6,013,735) |

General Fund
Statement of Revenues and Other Sources, and Expenditures and Other Uses - Budget and Actual
For the Year Ended June 30, 2020

| | | Budgeted Amounts | | | | | Variance with | |
|---|----|---|----|---|----|---|---------------|--|
| | | Original <u>Budget</u> | | Final <u>Budget</u> | | Actual <u>Amounts</u> | | Final Budget Positive (Negative) |
| Revenues Property taxes Excise taxes Penalties, interest and other taxes Payments in lieu of taxes Charges for services Intergovernmental Licenses and permits Fines and forfeitures Investment income Miscellaneous Total Revenues | \$ | 46,379,714 3,275,000 90,000 530,000 405,000 5,719,267 650,000 45,000 80,000 | \$ | 46,379,715 3,275,000 90,000 530,000 405,000 5,719,267 650,000 45,000 80,000 | \$ | 46,327,653 3,208,887 91,693 592,558 385,183 5,629,954 552,852 38,488 78,150 740 | \$ | (52,062) (66,113) 1,693 62,558 (19,817) (89,313) (97,148) (6,512) (1,850) 740 |
| | | 37,173,361 | | 37,173,362 | | 30,300,138 | | (207,824) |
| Expenditures General government Public safety Education Public works Health and human services Culture and recreation Employee benefits Miscellaneous Debt service Intergovernmental Prior year encumbrances Articles Total Expenditures | - | 3,000,285 5,157,856 29,605,932 7,226,870 574,990 979,289 7,090,211 275,000 3,225,576 478,859 - 3,583,713 | - | 2,957,802 5,335,537 29,707,343 7,276,374 581,990 990,024 6,861,586 275,000 3,244,009 486,928 315,637 3,565,326 | | 2,529,314 5,114,123 29,705,410 6,830,477 519,703 911,575 6,510,954 275,000 3,230,297 462,583 301,715 3,565,326 | - | 428,488 221,414 1,933 445,897 62,287 78,449 350,632 - 13,712 24,345 13,922 - 1,641,079 |
| Excess (deficiency) of revenues and other | - | 01,130,301 | - | 01,337,330 | • | 33,330,477 | - | 1,041,073 |
| sources over expenditures and other uses | | (4,024,600) | | (4,423,574) | | (3,050,319) | | 1,373,255 |
| Other Financing Sources/(Uses) Use of free cash: Operating budget Capital budget Transfer to stabilization funds Use of overlay surplus Use of prior year assigned fund balance (carryforwards) Transfers in Transfers out | - | 50,095 1,242,215 150,000 535,373 1,180,518 1,166,399 (300,000) | _ | 50,095 1,242,215 150,000 535,373 1,579,492 1,166,399 (300,000) | - | 50,095 1,242,215 150,000 535,373 1,579,492 1,173,672 (300,000) | _ | - - - - 7,273 |
| Total Other Financing Sources/(Uses) | - | 4,024,600 | - | 4,423,574 | | 4,430,847 | - | 7,273 |
| Excess (deficiency) of revenues and other sources over expenditures and other uses | \$ | | \$ | | \$ | 1,380,528 | \$_ | 1,380,528 |

Proprietary Funds
Statement of Net Position
June 30, 2020

Business-Type Activities Enterprise Funds Nonmajor **Emergency** Golf Medical Course Services Fund Fund <u>Total</u> **Assets** Current: Cash and short-term investments \$ 542,645 244,855 787,500 User fee receivables, net of allowance 121,805 121,805 **Total Current Assets** 542,645 366,660 909,305 Noncurrent: Land and construction in progress 12,849,568 12,849,568 Capital assets, net of accumulated depreciation 425,365 272,939 698,304 **Total Noncurrent Assets** 13,274,933 272,939 13,547,872 **Total Assets** 13,817,578 639,599 14,457,177 Liabilities Current: Warrants and accounts payable 14,558 11,648 26,206 Accrued liabilities 4,737 4,737 Current portion of long-term liabilities: Bonds payable 754,926 754,926 **Total Current Liabilities** 774,221 11,648 785,869 Noncurrent: Bonds payable, net of current portion 3,127,202 3,127,202 **Total Noncurrent liabilities** 3,127,202 3,127,202 **Total Liabilities** 3,901,423 11,648 3,913,071 **Net Position** Net investment in capital assets 9,607,933 272,939 9,880,872 Unrestricted 308,222 663,234 355,012 **Total Net Position** 9,916,155 627,951 10,544,106

Proprietary Funds Statement of Revenues, Expenses and Changes in Fund Net Position For the Year Ended June 30, 2020

Business-Type Activities Enterprise Funds Nonmajor **Emergency** Golf Medical Course Services Fund Fund Total **Operating Revenues** Charges for services \$ 1,061,125 762,438 1,823,563 **Total Operating Revenues** 1,061,125 762,438 1,823,563 **Operating Expenses** Salaries and benefits 533,103 560,774 1,093,877 Other operating expenses 360,582 143,246 503,828 Depreciation 18,831 60,014 78,845 **Total Operating Expenses** 912,516 764,034 1,676,550 Operating Income (Loss) 148,609 (1,596)147,013 Nonoperating Revenues (Expenses) Investment income 3,486 1,331 2,155 Interest expense (126,295)(126,295)Total Nonoperating Revenues (Expenses), Net (124,964)2,155 (122,809)Income before transfers 559 23,645 24,204 Transfers in 849,668 849,668 Total transfers 849,668 849,668 Change in Net Position 873,313 559 873,872 Net Position at Beginning of Year 9,042,842 627,392 9,670,234 Net Position at End of Year 9,916,155 627,951 10,544,106

Proprietary Funds Statement of Cash Flows For the Year Ended June 30, 2020

Business-Type Activities

| | Enterprise Funds | | | | | |
|--|------------------|-------------|------|-------------|------|--------------|
| | | | | Nonmajor | | |
| | | | | Emergency | | |
| | | Golf | | Medical | | |
| | | Course | | Services | | |
| | | <u>Fund</u> | | <u>Fund</u> | | <u>Total</u> |
| Cash Flows From Operating Activities | | | | | | |
| Receipts from customers and users | \$ | 1,061,125 | \$ | 780,583 | \$ | 1,841,708 |
| Payments to employees | | (533,103) | | (560,774) | | (1,093,877) |
| Payments to vendors | _ | (426,875) | _ | (143,304) | _ | (570,179) |
| Net Cash Provided By Operating Activities | | 101,147 | | 76,505 | | 177,652 |
| Cash Flows From Capital and Related Financing Activities | | | | | | |
| Transfers from general fund | | 849,668 | | - | | 849,668 |
| Principal payments on bonds | | (675,000) | | - | | (675,000) |
| Interest expense | _ | (109,167) | _ | - | _ | (109,167) |
| Net Cash Provided By | | | | | | |
| Capital and Related Financing Activities | | 65,501 | | - | | 65,501 |
| Cash Flows From Investing Activities | | | | | | |
| Investment income | _ | 1,331 | _ | 2,155 | _ | 3,486 |
| Net Cash Provided By Investing Activities | _ | 1,331 | _ | 2,155 | _ | 3,486 |
| Net Change in Cash and Short-Term Investments | | 167,979 | | 78,660 | | 246,639 |
| Cash and Short-Term Investments, Beginning of Year | _ | 374,666 | _ | 166,195 | _ | 540,861 |
| Cash and Short-Term Investments, End of Year | \$ = | 542,645 | \$ = | 244,855 | \$ = | 787,500 |
| Reconciliation of Operating Income to Net Cash | | | | | | |
| Provided By (Used For) Operating Activities | | | | | | |
| Operating income | \$ | 148,609 | \$ | (1,596) | \$ | 147,013 |
| Adjustments to reconcile operating income to net cash | | | | | | |
| provided by operating activities: | | | | | | |
| Depreciation | | 18,831 | | 60,014 | | 78,845 |
| Changes in assets and liabilities: | | (= == .) | | | | |
| Accounts receivable | | (5,531) | | 18,145 | | 12,614 |
| Warrants and accounts payable | | - | | (58) | | (58) |
| Accrued liabilities | _ | (60,762) | - | | _ | (60,762) |
| Net Cash Provided By Operating Activities | \$_ | 101,147 | \$_ | 76,505 | \$_ | 177,652 |

Fiduciary Funds Statement of Fiduciary Net Position June 30, 2020

| Assets | | OPEB Trust Fund | | Private Purpose Trust <u>Funds</u> | | Agency <u>Funds</u> |
|--|----|-------------------------|----|--|----|------------------------------|
| Cash and short term investments | \$ | 6,361 | \$ | 42,693 | \$ | 92,042 |
| Investments: Certificates of deposit Corporate bonds Corporate equities Fixed income mutual funds U.S. Treasury and agencies | | - 932,933 512,620 | | 127,121 296,341 31,040 - 236,189 | | - - - |
| Total Investments | - | 1,445,553 | - | 690,691 | į | |
| Accounts receivable | | | _ | - | | 135,288 |
| Total Assets | | 1,451,914 | | 733,384 | | 227,330 |
| Liabilities Warrants payable Other liabilities Total Liabilities | - | - - - | - | - - - | \$ | 10,223 217,107 227,330 |
| Net Position Restricted for OPEB purposes Restricted for individual organizations and other governments | | 1,451,914 | _ | 733,384 | | |
| Total net position held in trust | \$ | 1,451,914 | \$ | 733,384 | | |

Fiduciary Funds Statement of Changes in Fiduciary Net Position For the Year Ended June 30, 2020

| | | OPEB Trust Fund | Private Purpose Trust <u>Funds</u> |
|---|----|--------------------|---|
| Additions | | | |
| Contributions: | | | |
| Employers | \$ | 2,211,658 | \$ - |
| Other | - | | 534,970 |
| Total contributions | | 2,211,658 | 534,970 |
| Investment Income: | | | |
| Interest | _ | 45,886 | 13,943 |
| Net investment income | - | 45,886 | 13,943 |
| Total additions | | 2,257,544 | 548,913 |
| Deductions | | | |
| Benefit payments to plan members | | 2,061,658 | - |
| Other | - | | 4,540 |
| Total deductions | - | 2,061,658 | 4,540 |
| Net increase | | 195,886 | 544,373 |
| Net position restricted for OPEB and other purposes | | | |
| Beginning of year | - | 1,256,028 | 189,011 |
| End of year | \$ | 1,451,914 | \$ 733,384 |

Notes to Financial Statements

1. Summary of Significant Accounting Policies

The accounting policies of the Town of Lynnfield (the Town) conform to generally accepted accounting principles (GAAP) as applicable to governmental units. The following is a summary of the more significant policies:

A. Reporting Entity

The Town is a municipal corporation governed by an elected Board of Selectmen. As required by generally accepted accounting principles, these financial statements present the government and applicable component units for which the government is considered to be financially accountable. In fiscal year 2020, it was determined that no entities met the required GASB 14 (as amended) criteria of component units.

B. Related Organization

The Town has a related organization relationship with Lynnfield Initiative for Elders, Inc. (LIFE), a Massachusetts non-profit corporation organized under Chapter 180 of the Massachusetts General Laws to own, develop, operate, and manage elderly housing units within the Town of Lynnfield. The Town, acting through the Board of Selectmen, is the sole Class A member of LIFE, and as such, has the right to fix the number of LIFE's directors, elect a majority of directors, remove directors, and fill all director vacancies. In addition, the Board of Selectmen must approve LIFE's plans for financing, constructing, and managing real property before they become final. However, the Town is not financially accountable for LIFE because it cannot impose its will and does not have a financial benefit or burden relationship with LIFE, even though it appoints a voting majority of LIFE's governing Board of Directors.

C. Government-Wide and Fund Financial Statements

Government-Wide Financial Statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which are normally supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from

goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual proprietary funds are reported as separate columns in the fund financial statements.

D. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Government-Wide Financial Statements

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include (1) charges to customers or applicants for goods, services, or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes and excises.

Fund Financial Statements

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers property tax revenues to be available if they are collected within 60 days of the end of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, certain expenditures such as debt service, claims and judgments, compensated absences, OPEB, and pension are recorded only when payment is due.

The Town reports the following major governmental funds:

 The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. The Receipts Reserved Fund is used to account for Town funds that have been received from various specific sources to be appropriated separately, in accordance with Massachusetts General Laws.

The proprietary fund financial statements are reported using the *economic resources* measurement focus and the *accrual basis of accounting*. Under this method, revenues are recognized when earned and expenses are recorded when liabilities are incurred.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the proprietary funds are charges to customers for sales and services. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The Town reports the following major proprietary fund:

• The Golf Course Fund is used to account for all of the activity associated with the Town's operation of the Reedy Meadow and King Rail Reserve golf courses.

The fiduciary fund financial statements are reported using the *economic resources* measurement focus and the accrual basis of accounting. Under this method, revenues are recognized when earned and expenses are recorded when liabilities are incurred.

The Town reports the following fiduciary funds:

- The other post-employment benefit trust fund is used to accumulate resources for health and life insurance benefits for retired employees.
- The private-purpose trust fund is used to account for trust arrangements, other than those properly reported in the pension trust fund or permanent fund, under which principal and investment income exclusively benefit individuals, private organizations, or other governments.
- The *agency funds* account for fiduciary assets held by the Town in a custodial capacity as an agent on behalf of others. Agency funds report only assets and liabilities, and therefore, have no measurement focus.

E. Cash and Investments

Cash balances from all funds, except those required to be segregated by law, are combined to form a consolidation of cash. Cash balances are invested to the extent available, and interest earnings are recognized in the General Fund. Certain special

revenue, proprietary, and fiduciary funds segregate cash, and investment earnings become a part of those funds.

Deposits with financial institutions consist primarily of demand deposits, certificates of deposits, and savings accounts. Generally, a cash and investment pool is maintained that is available for use by all funds. Each fund's portion of this pool is reflected on the combined financial statements under the caption "cash and short-term investments".

For purposes of the statement of cash flows, the proprietary funds consider investments with original maturities of three months or less to be cash equivalents.

State and local statutes place certain limitations on the nature of deposits and investments available. Deposits in any financial institution may not exceed certain levels within the financial institution. Non-fiduciary fund investments can be made in securities issued or unconditionally guaranteed by the U.S. Government or agencies that have a maturity of one year or less from the date of purchase and repurchase agreements guaranteed by such securities with maturity dates of no more than 90 days from the date of purchase.

Investments are carried at fair value, except certificates of deposit which are reported at cost.

F. Property Tax Limitations

Legislation known as "Proposition 2½" limits the amount of revenue that can be derived from property taxes. The prior fiscal year's tax levy limit is used as a base and cannot increase by more than 2.5% (excluding new growth); unless an override or debt exemption is voted. The actual fiscal year 2020 tax levy reflected an excess capacity of \$11,105. Certain provisions of Proposition 2 1/12 can be overridden by a referendum.

G. Interfund Receivables and Payables

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due from/to other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans).

H. Capital Assets

Capital assets, which include property, plant, and equipment and infrastructure assets, are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the Town as assets with an initial individual cost of more than \$50,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

| <u>Assets</u> | <u>Years</u> |
|-----------------------|--------------|
| Buildings | 40 |
| Building improvements | 20 |
| Infrastructure | 30 - 75 |
| Vehicles | 5 |
| Office equipment | 5 |
| Computer equipment | 5 |

I. Compensated Absences

It is the Town's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. All vested sick and vacation pay is accrued when incurred in the government-wide and proprietary financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

J. Long-Term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Position.

K. Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance". Fund equity for all other reporting is classified as "net position".

<u>Fund Balance</u> – Generally, fund balance represents the difference between the current assets/deferred outflows and current liabilities/deferred inflows. The Town reserves those portions of fund balance that are legally segregated for a specific future use or which do not represent available, spendable resources and therefore, are not available for appropriation or expenditure. Unassigned fund balance indicates that portion of fund balance that is available for appropriation in future periods.

When an expenditure is incurred that would qualify for payment from multiple fund balance types, the Town uses the following order to liquidate liabilities: restricted, committed, assigned and unassigned.

<u>Net Position</u> – Net position represents the difference between assets/deferred outflows and liabilities/deferred inflows. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Town or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The remaining net position is reported as unrestricted.

L. Use of Estimates

The preparation of basic financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures for contingent assets and liabilities at the date of the basic financial statements, and the reported amounts of the revenues and expenditures/expenses during the fiscal year. Actual results could vary from estimates that were used.

2. Stewardship, Compliance and Accountability

A. Budgetary Information

At the annual town meeting, the Finance Committee presents an operating and capital budget for the proposed expenditures of the fiscal year commencing the following July 1. The budget, as enacted by town meeting, establishes the legal level of control and specifies that certain appropriations are to be funded by particular revenues. The original budget is amended during the fiscal year at special town meetings as required by changing conditions. In cases of extraordinary or unforeseen expenses, the Finance Committee is empowered to transfer funds from the reserve fund (a contingency appropriation) to a departmental appropriation. "Extraordinary" includes expenses which are not in the usual line, or are great or exceptional. "Unforeseen" includes expenses which are not foreseen as of the time of the annual meeting when appropriations are voted.

Departments are limited to the line items as voted. Certain items may exceed the line item budget as approved if it is for an emergency and for the safety of the general public. These items are limited by the Massachusetts General Laws and must be raised in the next year's tax rate.

Formal budgetary integration is employed as a management control device during the year for the general fund and proprietary funds. Effective budgetary control is achieved for all other funds through provisions of the Massachusetts General Laws.

At year end, appropriation balances lapse, except for certain unexpended capital items and encumbrances which will be honored during the subsequent year.

B. Budgetary Basis

The general fund final appropriation appearing on the "Budget and Actual" page of the fund financial statements represents the final amended budget after all reserve fund transfers and supplemental appropriations.

C. Budget/GAAP Reconciliation

The budgetary data for the general fund is based upon accounting principles that differ from generally accepted accounting principles (GAAP). Therefore, in addition to the GAAP basis financial statements, the results of operations of the general fund are presented in accordance with budgetary accounting principles to provide a meaningful comparison to budgetary data.

The following is a summary of adjustments made to the actual revenues and other sources, and expenditures and other uses, to conform to the budgetary basis of accounting.

| | | | | | Other |
|---|------------------|----|---------------------|----|--------------|
| | | | | | Financing |
| General Fund | Revenues | | <u>Expenditures</u> | So | urces/(Uses) |
| Revenues/expenditures/other financing sources/(uses) (GAAP basis) | \$ 60,668,179 | \$ | 60,662,713 | \$ | 29,365 |
| Reverse MTRS on-behalf payment | (3,619,653) | | (3,619,653) | | - |
| Add end-of-year appropriation carryforwards from expenditures | - | | 1,648,744 | | - |
| Record raising of prior year deficits | - | | 275,000 | | - |
| Record use of assigned fund balance | - | | - | | 1,579,492 |
| Record use of free cash | - | | - | | 1,442,310 |
| Record use of overlay surplus | - | | - | | 535,373 |
| Reclassification of transfers | - | | 994,307 | | 994,307 |
| Reverse the effects of combining general fund and stabilization funds (GASB 54) | (142,368) | | - | | (150,000) |
| Other | - | _ | (4,634) | | - |
| Budgetary basis | \$ 56,906,158 | \$ | 59,956,477 | \$ | 4,430,847 |

D. Deficit Fund Equity

Certain individual funds reflected deficit balances as of June 30, 2020.

It is anticipated that the deficits in these funds will be eliminated through future grant revenues and bond proceeds.

E. Excess of Expenditures Over Appropriations

Expenditures exceeded appropriations during the current fiscal year as follows:

Snow and ice removal

\$188,942

3. Deposits and Investments

State statutes (MGL Chapter 44, Section 55) place certain limitation on the nature of deposits and investments available to the Town. Deposits, including demand deposits, money markets, certificates of deposits in any one financial institution, may not exceed 60% of the capital and surplus of such institution unless collateralized by the institution involved. Investments may be made in unconditionally guaranteed U.S. government obligations have maturities of a year or less from the date of purchase, or through repurchase agreements with maturities of no greater than 90 days in which the underlaying securities consists of such obligations. Other allowable investments include certificates of deposits having a maturity date of up to 3 years from the date of purchase, national banks and Massachusetts Municipal Depository Trust (MMDT). MMDT, which is an external investment pool overseen by the Treasurer of the Commonwealth of Massachusetts, meets the criteria established by GASB 79, Certain External Investment Pools and Pool Participants, to report its investments at amortized cost, which approximates the net asset value of 1.00 per share. MMDT has a maturity of less than 1 year and in not rated or subject to custodial credit risk disclosure. MGL Chapter 44, Section 54 provides additional investment options for certain special revenue, trust and OPEB funds.

Custodial Credit Risk – Deposits.

Custodial credit risk is the risk that in the event of a bank failure, the Town's deposits may not be returned. The Town does not have formal deposit policies related to the custodial credit risk of deposits.

As of June 30, 2020, \$3,804,894 of the Town's bank balance of \$15,209,196 was exposed to custodial credit risk as uninsured and/or uncollateralized.

Investment Summary

The following is a summary of the Town's investments (in thousands) as of June 30, 2020:

| Investment Type | <u>Ar</u> | <u>mount</u> |
|----------------------------|-----------|--------------|
| Certificates of deposits | \$ | 1,017 |
| Corporate bonds | | 2,371 |
| Corporate equities | | 1,181 |
| Fixed income mutual funds | | 513 |
| U.S. Treasury and agencies | _ | 1,889 |
| Total investments | \$_ | 6,971 |

Custodial Credit Risk – Investments

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, the Town will not be able to recover

the value of its investments or collateral securities that are in possession of another party. The Town does not have formal investment policies related to custodial credit risk.

As of June 30, 2020, \$5,954,172 was subject to custodial credit risk exposure because the related securities are uninsured, unregistered, and held by the Town's brokerage firm, which is also the counterparty to these securities as follows:

| Leavest Town | Δ. | | | leld by | Cou | Held by interparty's |
|----------------------------|----------|--------------|-----|------------------|------------|-------------------------|
| Investment Type | <u>A</u> | <u>mount</u> | Cou | <u>nterparty</u> | <u>Iru</u> | st or Agent |
| Corporate bonds | \$ | 2,371 | \$ | - | \$ | 2,371 |
| Corporate equities | | 1,181 | | - | | 1,181 |
| Fixed income mutual funds | | 513 | | - | | 513 |
| U.S. Treasury and agencies | _ | 1,889 | _ | _ | | 1,889 |
| Total | \$_ | 5,954 | \$_ | | \$_ | 5,954 |

Credit Risk – Investments of Debt Securities

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligations. The Town does not have formal investment policies related to credit risk.

As of June 30, 2020, the credit quality ratings of the Town's debt securities are as follows:

| | | | | | | | | | | Ratii | ng as | of Year | r End |] | | | | | | |
|----------------------------|----------|---------------|----|-------|----|-----|----|-----|----|-----------|-------|-----------|-------|-----------|----------|------|----------|------|-----------|--------|
| Investment Type | <u> </u> | <u>Amount</u> | | AAA | | AA2 | | AA3 | | <u>A1</u> | | <u>A2</u> | | <u>A3</u> | <u> </u> | 3aa1 | <u>I</u> | Baa2 | <u>Uı</u> | nrated |
| Corporate bonds | \$ | 2,371 | \$ | 377 | \$ | 127 | \$ | 101 | \$ | 259 | \$ | 334 | \$ | 288 | \$ | 625 | \$ | 260 | | - |
| Fixed income mutual funds | | 513 | | - | | - | | - | | - | | - | | - | | - | | - | | 513 |
| U.S. Treasury and agencies | _ | 1,889 | _ | 1,889 | _ | - | _ | | _ | - | _ | - | _ | | _ | - | _ | | _ | - |
| Total | \$ | 4,773 | \$ | 2,266 | \$ | 127 | \$ | 101 | \$ | 259 | \$ | 334 | \$ | 288 | \$ | 625 | \$ | 260 | \$ | 513 |

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributable to the magnitude of the Town's investment in a single issuer. The Town places no limit on the amount invested in any one issuer. The Town does not have formal investment policies related to concentration of credit risk exposure.

Individual investments exceeding 5% of the Town's primary government and OPEB trust investments are as follows:

| | | | % of Total |
|---|----|---------------|--------------------|
| Investment Issuer | | <u>Amount</u> | <u>Investments</u> |
| Primary government investments: | | | |
| Altria Group Inc Note | \$ | 289 | 5% |
| Georgia Pwr Co | _ | 278 | 5% |
| Subtotal - primary government investments | | 567 | |
| OPEB trust investments: | | | |
| Alger Focus Equity | | 170 | 12% |
| Carillon Eagle Growth & Inc | | 135 | 9% |
| First Eagle Overseas Class | | 103 | 7% |
| Ivy Mid Cap Income Opportunities | | 73 | 5% |
| Guggenheim Total Return Bond | | 135 | 9% |
| Performance Trust Strategic Bond | | 94 | 6% |
| Voya Intermediate Bond Class | _ | 74 | 5% |
| Subtotal - OPEB trust investments | _ | 784 | |
| Total | \$ | 1,351 | |
| | | | |

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The Town does not have formal investment policies limiting investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Information about the sensitivity of the fair values of the Town's investments to market interest rate fluctuations is as follows (in thousands):

| | | | Maturities (in Years) | | | | | | |
|----------------------------|-----|---------------|-----------------------|--------|-----|------------|-----|-------------|--|
| | | | | Less | | | | | |
| Investment Type | | <u>Amount</u> | | Than 1 | | <u>1-5</u> | | <u>6-10</u> | |
| Certificates of deposits | \$ | 1,017 | \$ | 263 | \$ | 754 | \$ | - | |
| Corporate bonds | | 2,371 | | 472 | | 1,899 | | - | |
| U.S. Treasury and agencies | _ | 1,889 | _ | 425 | _ | 1,133 | _ | 331 | |
| Total | \$_ | 5,277 | \$ | 1,160 | \$_ | 3,786 | \$_ | 331 | |

A. Foreign Currency Risk

Foreign currency risk is the risk that changes in foreign exchange rates will adversely affect the fair value of an investment. The Town does not have formal investment policies related to foreign currency risk.

As of June 30, 2020, the Town had no investments that were directly exposed to foreign currency risk.

B. Fair Value

The Town categorizes its fair value measurements within the fair value hierarchy established by Governmental Accounting Standards Board Statement No. 72 Fair Value Measurement and Application (GASB 72).

The hierarchy is based on the valuation inputs used to measure the fair value of the asset and give the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (level 1 measurements) and the lowest priority to unobservable inputs (level 3 measurements). The hierarchy categorizes the inputs to valuation techniques used for fair value measurement into three levels as follows:

- Level 1 inputs that reflect quoted prices (unadjusted) in active markets for identical assets or liabilities that the fund has the ability to access at the measurement date.
- Level 2 inputs other than quoted prices that are observable for an asset or liability either directly or indirectly, including inputs in markets that are not considered to be active. Because they must often be priced on the basis of transactions involving similar but not identical securities or do not trade with sufficient frequency, certain directly held securities are categorized as level 2.
- Level 3 unobservable inputs based on the best information available, using assumptions in determining the fair value of investments and derivative instruments.

In instances where inputs used to measure fair value fall into different levels in the fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The Town's OPEB Plan's assessment of the significance of particular inputs to these fair value measurements requires judgment and considers factors specific to each asset or liability.

The Town has the following fair value measurements (in thousands) as of June 30, 2020:

| | | | Fai | Fair Value Measurements Using: | | | | | |
|----------------------------------|----------|-----------------|--------|---|-----------|-----------------------------------|--|--|--|
| | | | i m | oted prices in active arkets for ntical assets | | ignificant oservable inputs | | | |
| Investment Type | <u>A</u> | nount (Level 1) | | (Level 1) | (Level 2) | | | | |
| Investments by fair value level: | | | | | | | | | |
| Corporate bonds | \$ | 2,371 | \$ | - | \$ | 2,371 | | | |
| Corporate equities | | 1,181 | | 1,181 | | - | | | |
| Equity mutual funds | | 513 | | 513 | | = | | | |
| U.S. Treasury and agencies | _ | 1,889 | | 1,889 | | - | | | |
| Total | \$_ | 5,954 | | | | | | | |

Equity securities classified in Level 1 are valued using prices quoted in active markets for those securities.

Debt securities classified in Level 2 are valued using either a bid evaluation or a matrix pricing technique. Bid evaluations may include market quotations, yields, maturities, call features, and ratings. Matrix pricing is used to value securities based on the securities relationship to benchmark quote prices. Level 2 debt securities have non-proprietary information that was readily available to market participants, from multiple independent sources, which are known to be actively involved in the market.

4. Property Taxes and Excises Receivables

Real and personal property taxes are based on market values assessed as of each January 1. By law, all taxable property must be assessed at 100% of fair cash value. Also by law, property taxes must be levied at least 30 days prior to their due date. Once levied, these taxes are recorded as receivables, net of estimated uncollectible balances. Property tax revenues have been recorded using the accrual and modified accrual basis of accounting on the government-wide and fund basis statements accordingly.

The Town bills and collects its property taxes on a quarterly basis following the January 1 assessment. The due dates for those quarterly tax billings are August 1, November 1, February 1, and May 1. Property taxes that remain unpaid after the respective due dates are subject to penalties and interest charges.

Based on the Town's experience, most property taxes are collected during the year in which they are assessed. Liening of properties on which taxes remain unpaid generally

occurs annually. The Town ultimately has the right to foreclose on all properties where the taxes remain unpaid.

A statewide property tax limitation known as "Proposition 2 ½" limits the amount of increase in the property tax levy in any fiscal year. Generally, Proposition 2 ½ limits the total levy to an amount not greater than 2 ½% of the total assessed value of all taxable property within the Town. Secondly, the tax levy cannot increase by more than 2 ½ % of the prior year's levy plus the taxes on property newly added to the tax rolls.

Property taxes and excise receivables at June 30, 2020 consist of the following:

| | Gross | | | | | | Long- |
|-------------------------|---------------|----|-----------------|------------|----------------|----|----------------|
| | Amount | | for Doubtful | | Current | | Term |
| | (fund basis) | | <u>Accounts</u> | | <u>Portion</u> | | <u>Portion</u> |
| Real estate taxes | \$ 448,158 | \$ | 44,816 | \$ | 403,342 | \$ | - |
| Personal property taxes | 10,572 | | 3,295 | | 7,277 | | - |
| Tax liens | 31,215 | | 3,122 | | 23,059 | | 5,034 |
| Deferred taxes | 423,319 | | 42,332 | | 20,712 | | 360,275 |
| Taxes in litigation | 30,459 | | 30,459 | | - | | - |
| Other | - | | - | . <u>-</u> | - | _ | 218,286 |
| Total property taxes | \$ 943,723 | \$ | 124,024 | \$ | 454,390 | \$ | 583,595 |
| Motor vehicle excise | \$ 442,133 | \$ | 54,900 | \$_ | 387,233 | ı | |
| Total excises | \$ 442,133 | \$ | 54,900 | \$_ | 387,233 | ı | |

5. User Fee Receivables

Receivables for user charges and betterments at June 30, 2020 consist of the following:

| | | Allowance | | | | | |
|----------------------------|-----|--------------------|-----|-----------------|-----|---------------|--|
| | | Gross for Doubtful | | | | Net | |
| | | <u>Amount</u> | | <u>Accounts</u> | | <u>Amount</u> | |
| Emergency Medical Services | \$_ | 175,928 | \$_ | 54,123 | \$_ | 121,805 | |
| Total | \$_ | 175,928 | \$ | 54,123 | \$_ | 121,805 | |

6. Intergovernmental Receivables

This balance represents reimbursements requested from Federal and State agencies for expenditures incurred in fiscal 2020.

7. Interfund Fund Accounts

Receivables/Payables

Although self-balancing funds are maintained, most transactions flow through the general fund. In order to obtain accountability for each fund, interfund receivable and payable accounts must be utilized. The following is an analysis of interfund receivable and payable accounts:

| | | Due From | | Due To | | | |
|----------------------------|----------|------------|-----------|-------------------|--|--|--|
| <u>Governmental Funds:</u> | <u>C</u> | ther Funds | <u>Ot</u> | <u>ther Funds</u> | | | |
| General fund | \$ | 214,089 | \$ | - | | | |
| Nonmajor funds: | | | | | | | |
| Special revenue fund: | | | | | | | |
| Town grants | _ | - | _ | 214,089 | | | |
| Total | \$_ | 214,089 | \$_ | 214,089 | | | |

Transfers

The Town reports interfund transfers between various funds. Most transfers result from budgetary or statutory actions, whereby funds are moved to accomplish various expenditure purposes. The following is an analysis of interfund transfers:

| |] | <u> Transfers In</u> | Transfers Out | | | |
|--------------------------------|-----|----------------------|---------------|-----------|--|--|
| Governmental Funds: | | | | | | |
| General fund | \$ | 1,173,672 | \$ | 1,144,307 | | |
| Receipts Reserved fund | | - | | 819,474 | | |
| Nonmajor Funds: | | | | | | |
| Special revenue: | | | | | | |
| Revolving fund | | - | | 347,000 | | |
| School lunch | | 200,639 | | - | | |
| Town grants | | - | | 7,198 | | |
| Capital project funds: | | | | | | |
| Center Farm acquisition | _ | 94,000 | | - | | |
| Subtotal - Nonmajor Funds | | 294,639 | | 354,198 | | |
| Business-Type Funds: | | | | | | |
| Golf enterprise fund | _ | 849,668 | _ | - | | |
| Subtotal - Business-Type Funds | _ | 849,668 | | - | | |
| Total | \$_ | 2,317,979 | \$_ | 2,317,979 | | |

Most transfers into the general fund reflect annual transfers from various school revolving special revenue funds and receipts reserved as voted during the annual Town meeting. The majority of transfers out of the general fund were to subsidize the Golf Course Enterprise fund debt service costs.

8. Capital Assets

Capital asset activity for the year ended June 30, 2020 was as follows (in thousands):

| Communicated Activities | | Beginning <u>Balance</u> | <u>. I</u> | ncreases | <u>De</u> | ecreases | Ending Balance |
|--|----|--|----------------|-----------------------------------|-----------------|-------------------------|---|
| Governmental Activities Capital assets, being depreciated: Land improvements Buildings and improvements Machinery, equipment, and furnishings Infrastructure | \$ | 1,076 103,048 16,730 14,243 | \$ | - 867 - 369 | \$ | - - - | \$ 1,076 103,915 16,730 14,612 |
| Total capital assets, being depreciated | | 135,097 | | 1,236 | | - | 136,333 |
| Less accumulated depreciation for: Land improvements Buildings and improvements Machinery, equipment, and furnishings Infrastructure | - | (858) (49,906) (13,895) (4,627) | _ | (32) (2,493) (677) (372) | | - - - | (890) (52,399) (14,572) (4,999) |
| Total accumulated depreciation | - | (69,286) | _ | (3,574) | _ | | (72,860) |
| Total capital assets, being depreciated, net | | 65,811 | | (2,338) | | - | 63,473 |
| Capital assets, not being depreciated: Land Construction in progress | - | 7,768 221 | _ | - - | _ | - - | 7,768 221 |
| Total capital assets, not being depreciated | - | 7,989 | _ | - | _ | | 7,989 |
| Governmental activities capital assets, net | \$ | 73,800 | \$_ | (2,338) | \$_ | - | \$ 71,462 |
| Business-Type Activities Capital assets, being depreciated: Land improvements Buildings and improvements Machinery, equipment, and furnishings | \$ | Beginning Balance 161 482 1,148 | <u>!</u> \$ | ncreases - - - | <u>De</u> \$ | ecreases - - - | \$ Ending <u>Balance</u> 161 482 1,148 |
| Total capital assets, being depreciated | | 1,791 | | - | | - | 1,791 |
| Less accumulated depreciation for: Land improvements Buildings and improvements Machinery, equipment, and furnishings | | (31) (168) (815) | _ | (7) (12) (60) | _ | - - - | (38) (180) (875) |
| Total accumulated depreciation | - | (1,014) | _ | (79) | - | | (1,093) |
| Total capital assets, being depreciated, net | | 777 | | (79) | | - | 698 |
| Capital assets, not being depreciated: Land Construction in progress | - | 12,587 263 | _ | <u>-</u> | _ | - - | 12,587 263 |
| Total capital assets, not being depreciated | - | 12,850 | _ | | _ | - | 12,850 |
| Business-type activities capital assets, net | \$ | 13,627 | \$_ | (79) | \$_ | - | \$ 13,548 |

Depreciation expense was charged to functions of the Town as follows (in thousands):

| Governmental Activities | | |
|-----------------------------------|-----|-------|
| General government | \$ | 466 |
| Public safety | | 229 |
| Education | | 2,147 |
| Public works | | 595 |
| Health and human services | | 126 |
| Culture and recreation | _ | 11 |
| Total governmental activities | \$_ | 3,574 |
| | | |
| Business-Type Activities | | |
| Golf Course | \$ | 19 |
| Emergency Medical Services | _ | 60 |
| Total business-type activities | \$_ | 79 |

9. Deferred Outflows of Resources

Deferred outflows of resources represent the consumption of net position by the Town that is applicable to future reporting periods. Deferred outflows of resources have a positive effect on net position, similar to assets. Deferred outflows of resources related to pensions and OPEB, in accordance with GASB Statements No. 68 and 75, are more fully discussed in the corresponding pension and OPEB notes.

10. Warrants and Accounts Payable

Warrants payable represent fiscal year 2020 expenditures paid by July 15, 2020. Accounts payable represent additional fiscal year 2020 expenditures paid after July 15, 2020.

11. Accrued Liabilities

Accrued liabilities represent fiscal year 2020 expenditures paid in fiscal year 2021.

12. Tax Refunds Payable

This balance consists of an estimate of refunds due to property taxpayers for potential abatements. These cases are currently pending with the state Appellate Tax Board.

13. Notes Payable

The Town had the following notes outstanding at June 30, 2020:

| | Interest | Date of | Date of | Balance at |
|------------------|-------------|--------------|-----------------|------------|
| <u>Purpose</u> | <u>Rate</u> | <u>Issue</u> | <u>Maturity</u> | 6/30/20 |
| Land acquisition | 2.05% | 06/04/20 | 06/04/21 \$ | 188,000 |
| Total | | | \$ | 188,000 |

The following summarizes activity in notes payable during fiscal year 2020:

| <u>Purpose</u> | | Balance Beginning <u>of Year</u> | <u>Rollover</u> | | <u>Bonded</u> | <u>Paydown</u> | Balance End of <u>Year</u> |
|---|------------|--|----------------------------|-----|-----------------------|----------------|----------------------------------|
| Land acquisition Athletic facilities Land acquisition | \$ | 282,000 1,000,000 | \$ (188,000) 188,000 | \$ | - (1,000,000) - | \$ (94,000) | \$ - - 188,000 |
| Total | \$ <u></u> | 1,282,000 | \$ - | \$_ | (1,000,000) | \$ (94,000) | \$ 188,000 |

14. Other Current Liabilities

This balance consists primarily of various employee payroll withholdings.

15. Capital Lease Obligations

The Town is the lessee of certain equipment under a capital lease expiring in fiscal year 2022. Future minimum lease payments under the capital lease consist of the following as of June 30, 2020:

| Fiscal | | Capital |
|---|----|---------------|
| <u>Year</u> | | <u>Leases</u> |
| 2021 | \$ | 34,983 |
| 2022 | | 34,983 |
| Total minimum lease payments | | 69,966 |
| Less amounts representing interest | _ | (3,017) |
| Present Value of Minimum Lease Payments | \$ | 66,949 |

The following is an analysis for the leased assets included in capital assts as June 30, 2020:

| | | Governmental | | | |
|--|-----|---------------------|--|--|--|
| | | <u>Activities</u> | | | |
| Machinery, vehicles and equipment Less: accumulated depreciation | \$ | 165,050 (41,263) | | | |
| Equipment under capital leases, net | \$_ | 123,787 | | | |

16. Long-Term Debt

A. Long-Term Debt Supporting Activities

The Town issues general obligation bonds and direct borrowings to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for both governmental and business-type activities. General obligation bonds and direct borrowings currently outstanding are as follows:

| • | _ | | | |
|---|----------------|------------|----|-----------------------|
| | Serial | | | Amount Outstanding |
| | Maturities | Interest | | as of |
| Governmental Activities | <u>Through</u> | Rate(s) % | | <u>6/30/20</u> |
| General obligation bonds: | | | | |
| General obligation bonds | 04/01/30 | 3.00-4.00% | \$ | 1,215,000 |
| School bonds | 06/15/33 | 2.75% | | 1,655,000 |
| Refunded senior center bonds | 07/01/21 | 1.42% | | 215,000 |
| Refunded school bonds | 07/01/22 | 1.55% | | 1,740,000 |
| Refunded school bonds | 07/01/24 | 1.79% | | 2,740,000 |
| Recreation | 07/15/34 | 2.67% | | 3,295,000 |
| Refunded capital bonds | 02/15/24 | 2-5% | | 57,700 |
| Refunded athletic facilities bond | 02/15/33 | 2-5% | _ | 955,300 |
| Total general obligation bonds | | | | 11,873,000 |
| Loans payable (direct borrowings): | | | | |
| Septic (MWPAT) | 07/15/32 | 0.00% | | 130,681 |
| Septic (MWPAT) | 01/15/33 | 0.00% | _ | 164,346 |
| Total loans payable (direct borrowings) | | | _ | 295,027 |
| Total Governmental Activities | | | \$ | 12,168,027 |
| | | | | |

| | | | | Amount |
|--|----------------|-----------|-----|----------------|
| | Serial | | | Outstanding |
| | Maturities | Interest | | as of |
| Business-Type Activities | <u>Through</u> | Rate(s) % | | <u>6/30/20</u> |
| Golf fund general obligation bonds: | | | | |
| Refunded golf course purchase | 02/15/25 | 2-5% | \$ | 1,007,000 |
| Refunded golf course purchase | 02/15/25 | 2-5% | _ | 2,660,000 |
| Total golf fund general obligation bonds | | | | 3,667,000 |
| Total Business-Type Activities | | | \$_ | 3,667,000 |

B. Future Debt Service

The annual payments to retire all general obligation long-term debt outstanding as of June 30, 2020 are as follows:

| | | Bon | | Loans - Direct | _ | | | | | |
|--------------|----|------------------|-----|-----------------|-----|------------------|----|-----------------|-----|--------------|
| Governmental | | <u>Principal</u> | | <u>Interest</u> | | <u>Principal</u> | | <u>Interest</u> | | <u>Total</u> |
| 2021 | \$ | 1,893,100 | \$ | 352,312 | \$ | 22,604 | \$ | - | \$ | 2,268,016 |
| 2022 | | 1,876,000 | | 290,539 | | 22,619 | | - | | 2,189,158 |
| 2023 | | 1,759,000 | | 222,114 | | 22,634 | | - | | 2,003,748 |
| 2024 | | 1,164,900 | | 171,701 | | 22,649 | - | | | 1,359,250 |
| 2025 | | 1,150,000 | | 138,269 | | 22,664 | | - | | 1,310,933 |
| 2026 | | 635,000 | | 112,769 | | 22,679 | | - | | 770,448 |
| 2027 | | 610,000 | | 94,319 | | 22,694 | | - | | 727,013 |
| 2028 | | 615,000 | | 76,694 | | 22,709 | | - | | 714,403 |
| 2029 | | 625,000 | | 58,769 | | 22,725 | | - | | 706,494 |
| 2030 | | 630,000 | | 40,644 | | 22,740 | | - | | 693,384 |
| 2031 - 2035 | _ | 915,000 | _ | 61,588 | _ | 68,310 | | _ | _ | 1,044,898 |
| Total | \$ | 11,873,000 | \$_ | 1,619,718 | \$_ | 295,027 | \$ | - | \$_ | 13,787,745 |

| <u>Bonds</u> | | | | | | | | | | | |
|---------------|----|------------------|-----|-----------------|-----|--------------|--|--|--|--|--|
| Business-Type | | <u>Principal</u> | | <u>Interest</u> | | <u>Total</u> | | | | | |
| 2021 | \$ | 711,900 | \$ | 111,521 | \$ | 823,421 | | | | | |
| 2022 | | 704,000 | | 118,355 | | 822,355 | | | | | |
| 2023 | | 721,000 | | 89,155 | | 810,155 | | | | | |
| 2024 | | 750,100 | | 53,105 | | 803,205 | | | | | |
| 2025 | | 780,000 | _ | 15,600 | _ | 795,600 | | | | | |
| Total | \$ | 3,667,000 | \$_ | 387,736 | \$_ | 4,054,736 | | | | | |

The general fund has been designated as the sole source to repay the governmental activities and business-type activities general obligation long-term debt outstanding as of June 30, 2020.

C. Changes in General Long-Term Liabilities

During the year ended June 30, 2020, the following changes occurred in long-term liabilities (in thousands):

| | | | | | | | | | | Less | | Equals |
|-----------------------------------|----|----------------|----------|----------|----|-----------|----|----------------|----|----------------|----|----------------|
| | ı | Beginning | | | | | | Ending | | Current | L | .ong-Term |
| | | <u>Balance</u> | <u> </u> | dditions | Re | eductions | | <u>Balance</u> | | <u>Portion</u> | | <u>Portion</u> |
| Governmental Activities | | | | | | | | | | | | |
| Bonds payable | \$ | 12,760 | \$ | 1,013 | \$ | (1,900) | \$ | 11,873 | \$ | (1,893) | \$ | 9,980 |
| Loans payable (direct borrowings) | | 317 | | - | | (22) | | 295 | | (23) | | 272 |
| Unamortized premium | | 45 | _ | 44 | _ | (8) | _ | 81 | _ | (7) | | 74 |
| Subtotal | | 13,122 | | 1,057 | | (1,930) | _ | 12,249 | | (1,923) | | 10,326 |
| Net pension liability | | 34,543 | | - | | (1,606) | | 32,937 | | - | | 32,937 |
| Net OPEB liability | | 82,947 | | 19,282 | | - | | 102,229 | | - | | 102,229 |
| Compensated absences | | 1,008 | | 583 | | (286) | | 1,305 | | (460) | | 845 |
| Capital leases | _ | 99 | _ | - | | (32) | | 67 | | (33) | | 34 |
| Totals | \$ | 131,719 | \$ | 20,922 | \$ | (3,854) | \$ | 148,787 | \$ | (2,416) | \$ | 146,371 |
| Business-Type Activities | | | | | | | | | | | | |
| Bonds payable | \$ | 4,540 | \$ | 3,667 | \$ | (4,540) | \$ | 3,667 | \$ | (712) | \$ | 2,955 |
| Unamortized premium | _ | - | _ | 258 | _ | (43) | _ | 215 | _ | (43) | _ | 172 |
| Totals | \$ | 4,540 | \$ | 3,925 | \$ | (4,583) | \$ | 3,882 | \$ | (755) | \$ | 3,127 |

D. Long-Term Debt Supporting Governmental and Business-Type Activities

General obligation bonds and loans issued by the Town for various municipal projects are approved by Town Meeting and repaid with revenues recorded in the general fund.

Current Refunding

On May 19, 2020, the Town issued general obligation bonds in the amount of \$3,724,700 with a variable interest rate ranging from 2.00% to 5.00% to advance refund \$3,925,000 of term bonds with an interest rate of 3.29% to 4.01%. The Town reduced its total debt service cash flow requirements by \$200,300, which resulted in an economic gain.

17. Deferred Inflows of Resources

Deferred inflows of resources are the acquisition of net position by the Town that are applicable to future reporting periods. Deferred inflows of resources have a negative effect on net position, similar to liabilities. Deferred inflows of resources related to pension and OPEB will be recognized as expense in future years and is more fully described in the corresponding pension and OPEB notes. *Unavailable revenues* are reported in the governmental funds balance sheet in connection with receivables for which revenues are not considered available to liquidate liabilities of the current year.

18. Governmental Funds – Balances

Fund balances are segregated to account for resources that are either not available for expenditure in the future or are legally set aside for a specific future use.

The Town has implemented GASB Statement No. 54 (GASB 54), Fund Balance Reporting and Governmental Fund Type Definitions, which enhances the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying existing governmental fund type definitions.

The following types of fund balances are reported at June 30, 2020:

Nonspendable

Represents amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. This fund balance includes nonmajor governmental fund reserves for the principal portion of permanent trust funds.

Restricted

Represents amounts that are restricted to specific purposes by constraints imposed by creditors, grantors, contributors, or laws or regulations of other governments, or constraints imposed by law through constitutional provisions or enabling legislation. This fund balance classification includes various special revenue and expendable trust funds, capital projects funded by borrowing and/or grants, and the income portion of permanent trust funds.

Committed

Represents amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Town's highest level of decision-making authority. This fund balance classification includes general fund encumbrances for non-lapsing, special article appropriations approved at Town Meeting.

Assigned

Represents amounts that are constrained by the Town's intent to use these resources for a specific purpose. This fund balance classification includes general fund encumbrances that have been established by various Town departments for the expenditure of current year budgetary financial resources upon vendor performance in the subsequent budgetary period, and general fund surplus fund balance that has been appropriated as a funding source for the subsequent fiscal period. The Town follows an informal policy that permits the Town Administrator to assign fund balance amounts to specific purpose, although fund balance to be applied against a subsequent year's budget is voted by Town Meeting through formal warrant articles.

Unassigned

Represents amounts that are available to spend in future periods. This fund balance classification includes general fund surplus fund balance, general and capital facility stabilization funds set aside by Town Meeting vote (now reported as part of the general fund per GASB 54), and various special revenue and capital project temporary deficit fund balances.

Following is a breakdown of the Town's fund balances at June 30, 2020:

| | | General <u>Fund</u> | | Receipts Reserved | Nonmajor Governmental <u>Funds</u> | (| Total Governmental <u>Funds</u> |
|-----------------------------------|-----|------------------------|-----|----------------------|--|-----|---------------------------------------|
| Nonspendable | | | | | | | |
| Nonexpendable permanent funds: | \$_ | - | \$_ | - | \$ 963,950 | \$_ | 963,950 |
| Total Nonspendable | | - | | - | 963,950 | | 963,950 |
| Restricted | | | | | | | |
| Special revenue funds: | | | | - | | | |
| Sale of real estate | | - | | 1,408,829 | - | | 1,408,829 |
| MWPAT septic-betterment | | | | | | | |
| loan/interest proceeds | | - | | 294,988 | - | | 294,988 |
| Cable/PEG access gift | | - | | 1,040,911 | - | | 1,040,911 |
| Community School support | | - | | - | 411,999 | | 411,999 |
| Non-residential tuition revolving | | - | | - | 202,235 | | 202,235 |
| Circuit breaker | | - | | - | 614,583 | | 614,583 |
| Council on Aging activity | | - | | - | 170,543 | | 170,543 |
| Other | | - | | 102,500 | 1,264,744 | | 1,367,244 |
| Capital project funds | | - | | - | 104,301 | | 104,301 |
| Expendable permanent funds | _ | - | _ | - | 88,741 | _ | 88,741 |
| Total Restricted | | - | | 2,847,228 | 2,857,146 | | 5,704,374 |
| Committed | | | | | | | |
| Article carryforwards | | | | | | | |
| General government | | 483,685 | | - | - | | 483,685 |
| Public safety | | 327,990 | | - | - | | 327,990 |
| Education | | 341 | | - | - | | 341 |
| Public works | | 447,530 | | - | - | | 447,530 |
| Health and human services | | 10,000 | | - | - | | 10,000 |
| Culture and recreation | | 2,960 | | - | - | | 2,960 |
| Recreation capital stabilization | _ | 362,270 | _ | - | | _ | 362,270 |
| Total Committed | | 1,634,776 | | - | - | | 1,634,776 |
| Assigned | | | | | | | |
| Encumbered for: | | | | | | | |
| General government | | 92,201 | | - | - | | 92,201 |
| Public safety | | 4,890 | | - | - | | 4,890 |
| Education | | 74,273 | | - | - | | 74,273 |
| Public works | | 177,357 | | - | - | | 177,357 |
| Culture and recreation | | 17,517 | | - | - | | 17,517 |
| Employee benefits | | 10,000 | | - | - | | 10,000 |
| For next year's expenditures: | | | | | | | |
| Operating budget | | 60,000 | | | | | 60,000 |
| Capital budget | _ | 1,851,900 | _ | - | | _ | 1,851,900 |
| Total Assigned | | 2,288,138 | | - | - | | 2,288,138 |
| Unassigned | | | | | | | |
| General fund | | 2,772,665 | | - | - | | 2,772,665 |
| General stabilization | | 2,201,392 | | - | - | | 2,201,392 |
| Capital facilities stabilization | | 1,509,294 | | | - | | 1,509,294 |
| Special revenue fund deficits | | - | | - | (424,035) | | (424,035) |
| Capital project fund deficits | _ | - | _ | - | (188,000) | _ | (188,000) |
| Total Unassigned | _ | 6,483,351 | _ | - | (612,035) | _ | 5,871,316 |
| Total Fund Balance | \$_ | 10,406,265 | \$ | 2,847,228 | \$ 3,209,061 | \$ | 16,462,554 |
| | = | | = | | | = | |

19. Essex Regional Retirement System

The Town follows the provisions of *GASB Statement No. 68, Accounting and Financial Reporting for Pensions – An Amendment of GASB Statement No. 27,* with respect to the employees' retirement funds.

A. Plan Description

Substantially all Town employees (except teachers and administrators under contract employed by the School Department) are members of the Essex Regional Retirement System (the System), a cost-sharing, multiple-employer public employee retirement system (PERS). Eligible employees must participate in the System, which provides pension benefits, deferred allowances, and death and disability benefits. The System's authority is established by Chapter 32 of the Massachusetts General Laws, which also govern contribution percentages and benefits paid. The System's Board of Directors does not have the authority to amend benefit provisions. Additional information is disclosed in the System's annual financial reports, which are publicly available from the System's administrative offices located at 491 Maple Street, Suite 202, Danvers, Massachusetts 01923-4025. Reports are also available on the System's website at www.essexregional.com.

Participants Contributions

Participants contribute a set percentage of their gross regular compensation annually. Employee contribution percentages are specified in Chapter 32 of the Massachusetts General Laws. The employee's individual contribution percentage is determined by their date of entry into the system. In addition, all employees hired after January 1, 1979 contribute an additional 2% on all gross regular compensation over the rate of \$30,000 per year. The percentages are as follows:

| Before January 1, 1975 | 5% |
|-------------------------------------|----|
| January 1, 1975 - December 31, 1983 | 7% |
| January 1, 1984 - June 30, 1996 | 8% |
| Beginning July 1, 1996 | 9% |

For those members entering a Massachusetts System on or after April 2, 2012 in Group 1, the contribution rate will be reduced to 6% when at least 30 years of creditable service has been attained.

Participant Retirement Benefits

A retirement allowance consists of two parts: an annuity and a pension. A member's accumulated total deductions and a portion of the interest they generate constitute the annuity. The difference between the total retirement allowance and the annuity is the pension. The average retirement benefit is approximately 80-85% pension and 15-20% annuity.

The System provides for retirement allowance benefits up to a maximum of 80% of a member's highest 3-year average annual rate of regular compensation for those hired prior to April 2, 2012 and the highest 5-year average annual rate of regular compensation for those first becoming members of the Massachusetts System on or after that date. However, per Chapter 176 of the Acts of 2011, for members who retire on or after April 2, 2012, if in the 5 years of creditable service immediately preceding retirement, the difference in the annual rate of regular compensation between any 2 consecutive years exceeds 100%, the normal yearly amount of the retirement allowance shall be based on the average annual rate of regular compensation received by the member during the period of 5 consecutive years preceding retirement. Benefit payments are based upon a member's age, length of creditable service, level of compensation, and group classification.

There are four classes of membership in the retirement system, but one of these classes, Group 3, is made up exclusively of the Massachusetts State Police. The other three classes are as follows:

- Group 1 General employees, including clerical, administrative, technical, and all other employees not otherwise classified.
- Group 2 Certain specified hazardous duty positions.
- Group 4 Police officers, firefighters, and other specified hazardous positions.

A retirement allowance may be received at any age, upon attaining 20 years of service. The plan also provides for retirement at age 55 if the participant was a member prior to January 1, 1978, with no minimum vesting requirements. If the participant was a member on or after January 1, 1978 and a member of Groups 1 or 2, then a retirement allowance may be received if the participant (1) has at least 10 years of creditable service, (2) is age 55, (3) voluntarily left Town employment on or after that date, and (4) left accumulated annuity deductions in the fund. Members of Group 4 have no minimum vesting requirements, however, must be at least age 55. Groups 2 and 4 require that participants perform the duties of the Group position for at least 12 months immediately prior to retirement.

A participant who became a member on or after April 2, 2012 is eligible for a retirement allowance upon 10 years creditable service and reaching ages 60 or 55 for Groups 1 and 2, respectively. Participants in Group 4 must be at least age 55. Groups 2 and 4 require that participants perform the duties of the Group position for at least 12 months immediately prior to retirement.

Methods of Payment

A member may elect to receive his or her retirement allowance in one of three forms of payment as follows:

- Option A Total annual allowance, payable in monthly installments, commencing at retirement and terminating at the members death.
- Option B A reduced annual allowance, payable in monthly installments, commencing at retirement and terminating at the death of the member, provided however, that if the total amount of the annuity portion received by the member is less than the amount of his or her accumulated deductions, including interest, the difference or balance of his accumulated deductions will be paid in a lump sum to the retiree's beneficiary or beneficiaries of choice.
- Option C A reduced annual allowance, payable in monthly installments, commencing at retirement. At the death of the retired employee, 2/3 of the allowance is payable to the member's designated beneficiary (who may be the spouse, or former spouse who has not remarried, child, parent, sister, or brother of the employee) for the life of the beneficiary. For members who retired on or after January 12, 1988, if the beneficiary pre-deceases the retiree, the benefit payable increases (or "pops up" to Option A) based on the factor used to determine the Option C benefit at retirement. For members who retired prior to January 12, 1988, if the System has accepted Section 288 of Chapter 194 of the Acts of 1998 and the beneficiary pre-deceases the retiree, the benefit payable "pops up" to Option A in the same fashion. The Option C became available to accidental disability retirees on November 7, 1996.

Participant Refunds

Employees who resign from service and who are not eligible to receive a retirement allowance are entitled to request a refund of their accumulated total deductions. Members voluntarily withdrawing with at least 10 years of service or involuntarily withdrawing, receive 100% of the regular interest that has accrued on those accumulated total deductions. Members voluntarily withdrawing with less than 10 years of service get credited interest each year at a rate of 3%.

Employer Contributions

Employers are required to contribute at actuarially determined rates as accepted by the Public Employee Retirement Administration Commission (PERAC).

The Town's contribution to the System for the year ended June 30, 2020 was \$2,950,357, which was equal to its annual required contribution.

B. Summary of Significant Accounting Policies

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense,

information about the fiduciary net position of the System, and additions to/deductions from the System's fiduciary net position have been determined on the same basis as they are reported by System. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

C. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred (Inflows) of Resources Related to Pensions

At June 30, 2020, the Town reported a liability of \$32,936,686 for its proportionate share of the System's net pension liability. The net pension liability was measured as of December 31, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2020. The Town's proportion of the net pension liability was based on an actuarially determined projection of the Town's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers. At December 31, 2019, the Town's proportion was 7.818%.

For the year ended June 30, 2020, the Town recognized pension expense of \$3,849,557. In addition, the Town reported deferred outflows of resources and deferred (inflows) of resources related to pensions from the following sources:

| | | Deterred | | Deterred |
|---|-------------|------------------|----|--------------|
| | Outflows of | | | (Inflows) of |
| | <u> </u> | <u>Resources</u> | | Resources |
| Differences between expected and actual | | | | |
| experience | \$ | 4,520 | \$ | (156,528) |
| Changes of assumptions | | 3,291,939 | | - |
| Net difference between projected and actual | | | | |
| earnings on pension plan investments | | - | | (1,228,036) |
| Changes in proportion and differences | | | | |
| between employer contributions and | | | | |
| proportionate share of contributions | | 638,864 | _ | (1,144,611) |
| Total | \$ | 3,935,323 | \$ | (2,529,175) |

Amounts reported as deferred outflows of resources and deferred (inflows) of resources related to pensions will be recognized in pension expense as follows:

| Year ended. | June 30: | |
|-------------|----------|-----------------|
| 2021 | | \$ 620,855 |
| 2022 | | 472,091 |
| 2023 | | 589,745 |
| 2024 | | (276,543) |
| | Total | \$ 1,406,148 |

D. Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of January 1, 2020, using the following actuarial assumptions:

COLA 2% of first \$14,000 for fiscal 2021 and

3% of first \$14,000 thereafter

Salary increases Based on years of service, ranging

from 7.50% at 0 years of service decreasing to 3.75% after 5 years of

service.

Investment rate of return 7.30%

Mortality rates for pre-retirement were based on the RP-2014 Employee Mortality Table projected generationally with Scale MP-2019. Mortality rates for healthy retirees were based on the RP-014 Healthy Annuitant Mortality Table projected generationally with Scale MP-2019. Mortality rates for disabled retirees were based on the RP-2014 Healthy Annuitant Morality Table set forward two years projected generationally with Scale MP-2019.

E. Target Allocations

The long-term expected rate of return on pension plan investments was selected from a best estimate range determined using the building block approach. Under this method, an expected future real return range (expected returns, net of pension plan investment expense and inflation) is calculated separately for each asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return net of investment expenses by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major class are summarized in the following table:

| Asset Class | Target <u>Allocation</u> | Long-term Expected Real Rate of Return |
|--|-----------------------------|---|
| Domestic equity | 21.00% | 6.15% |
| International developed markets equity | 13.00% | 6.78% |
| International emerging markets equity | 5.00% | 8.65% |
| Core fixed income | 15.00% | 1.11% |
| High-yield fixed income | 8.00% | 3.51% |
| Real estate | 10.00% | 4.33% |
| Commodities | 4.00% | 4.13% |
| Hedge fund, GTAA, Risk parity | 11.00% | 3.19% |
| Private Equity | 13.00% | 9.99% |
| Total | 100.00% | |

F. Discount Rate

The discount rate used to measure the total pension liability was 7.30%. The projection of cash flows used to determine the discount rate assumed that the plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

G. Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the Town's proportionate share of the net pension liability calculated using the discount rate of 7.30%, as well as what the Town's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current rate:

| | Current | | | |
|------------------|------------------|---|---------------|---|
| 1% | Discount | | 1% | |
| Decrease | Rate | | Increase | |
| <u>(6.30%)</u> | <u>(7.30%)</u> | | (8.30%) | |
| \$ 41,419,907 | \$ 32,936,686 | 9 | \$ 25,806,009 |) |

H. Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the System's separately issued financial report.

20. Massachusetts Teachers' Retirement System (MTRS)

A. Plan Description

The Massachusetts Teachers' Retirement System (MTRS) is a public employee retirement system (PERS) that administers a cost-sharing multi-employer defined benefit plan, as defined in Governmental Accounting Standards Board (GASB) Statement No. 67, Financial Reporting for Pension Plans. MTRS is managed by the Commonwealth on behalf of municipal teachers and municipal teacher retirees. The Commonwealth is a nonemployer contributor and is responsible for all contributions and future benefit requirements of the MTRS. The MTRS covers certified teachers in cities (except Boston), towns, regional school districts, charter schools, educational collaboratives, and Quincy College. The MTRS is part of the Commonwealth's reporting entity and does not issue a stand-alone audited financial report.

Management of MTRS is vested in the Massachusetts Teachers' Retirement Board (MTRB), which consists of seven members—two elected by the MTRS members, one who is chosen by the six other MTRB members, the State Treasurer (or their designee), the State Auditor (or their designee), a member appointed by the Governor, and the Commissioner of Education (or their designee), who serves ex-officio as the Chairman of the MTRB.

B. Benefits Provided

MTRS provides retirement, disability, survivor, and death benefits to members and their beneficiaries. Massachusetts General Laws (MGL) establishes uniform benefit and contribution requirements for all contributory PERS. These requirements provide for superannuation retirement allowance benefits up to a maximum of 80% of a member's highest 3-year average annual rate of regular compensation. For employees hired after April 1, 2012, retirement allowances are calculated on the basis of the last 5 years or any 5 consecutive years, whichever is greater in terms of compensation. Benefit payments are based upon a member's age, length of creditable service, group creditable service, and group classification. The authority for amending these provisions rests with the State Legislature.

Members become vested after 10 years of creditable service. A superannuation retirement allowance may be received upon the completion of 20 years of creditable service or upon reaching the age of 55 with 10 years of service. Normal retirement for most employees occurs at age 65. Most employees who joined the system after April 1, 2012 cannot retire prior to age 60.

MTRS funding policies have been established by Chapter 32 of the MGL and the State Legislature has the authority to amend these policies. The annuity portion of the MTRS retirement allowance is funded by employees, who contribute a percentage of their regular compensation. Costs of administering the plan are funded out of plan assets.

C. Contributions

Member contributions to MTRS vary depending on the most recent date of membership:

| Membership Date | % of Compensation |
|---------------------|---|
| Prior to 1975 | 5% of regular compensation |
| 1975 - 1983 | 7% of regular compensation |
| 1984 to 6/30/1996 | 8% of regular compensation |
| 7/1/1996 to present | 9% of regular compensation |
| 7/1/2001 to present | 11% of regular compensation (for teachers hired after 7/1/01 and those accepting provisions of Chapter 114 of the Acts of 2000) |
| 1979 to present | An additional 2% of regular compensation in excess of \$30,000 |

D. Actuarial Assumptions

The total pension liability for the June 30, 2019 measurement date was determined by an actuarial valuation as of January 1, 2019 rolled forward to June 30, 2019. This valuation used the following assumptions:

- (a) 7.25% (previously 7.35%) investment rate of return, (b) 3.50% interest rate credited to the annuity savings fund and (c) 3.00% cost of living increase on the first \$13,000 per year.
- Salary increases are based on analyses of past experience but range from 4.00% to 7.50% depending on length of service.
- Experience study is dated July 21, 2014 and encompasses the period January 1, 2006 to December 31, 2011, updated to reflect post-employment mortality through January 1, 2017.
- Mortality rates were as follows:
 - Pre-retirement reflects RP-2014 White Collar Employees table projected generationally with Scale MP-2016 (gender distinct).
 - Post-retirement reflects RP-2014 White Collar Healthy Annuitant table projected generationally with Scale MP-2016 (gender distinct).
 - Disability assumed to be in accordance with the RP-2014 White Collar Healthy
 Annuitant table projected generationally with Scale MP-2016 (gender distinct).

Investment assets of the MTRS are with the Pension Reserves Investment Trust (PRIT) Fund. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future rates of return by the target asset allocation percentage. Best estimates of geometric rates of return for each major asset class included in the PRIT Fund's target asset allocation as of June 30, 2018 are summarized in the following table:

| | Target | Long-Term Expected |
|---------------------------------|-------------------|---------------------|
| Asset Class | <u>Allocation</u> | Real Rate of Return |
| Global equity | 39.00% | 4.90% |
| Portfolio completion strategies | 11.00% | 3.90% |
| Core fixed income | 15.00% | 1.30% |
| Private equity | 13.00% | 8.20% |
| Real estate | 10.00% | 3.60% |
| Value added fixed income | 8.00% | 4.70% |
| Timber/natural resources | 4.00% | 4.10% |
| Total | 100.00% | |
| | | |

E. Discount Rate

The discount rate used to measure the total pension liability was 7.25%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rates and the Commonwealth's contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rates. Based on those assumptions, the net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

F. Sensitivity Analysis

The following illustrates the sensitivity of the collective net pension liability to changes in the discount rate. In particular, the table presents the MTRS collective net pension liability assuming it was calculated using a single discount rate that is one-percentage-point lower or one-percentage-point higher than the current discount rate (amounts in thousands):

| 1% Decrease | Current Discount | 1% Increase |
|---------------|-------------------------|---------------|
| to 6.25% | <u>Rate 7.25%</u> | to 8.25% |
| \$ 31,232,100 | \$ 25,214,020 | \$ 20,062,500 |

G. Special Funding Situation

The Commonwealth is a nonemployer contributor and is required by statute to make all actuarially determined employer contributions on behalf of the member employers. Therefore, these employers are considered to be in a special funding situation as defined by GASB Statements No. 68, *Accounting and Financial Reporting for Pensions* (GASB 68), and the Commonwealth is a nonemployer contributing entity in MTRS. Since the employers do not contribute directly to MTRS, there is no net pension liability to recognize for each employer.

H. Town Proportions

In fiscal year 2019 (the most recent measurement period), the Town's proportionate share of the MTRS' collective net pension liability was approximately \$63,216,300 based on a proportionate share of 0.250719%. As required by GASB 68, the Town has recognized its portion of the Commonwealth's contribution of approximately \$3,619,653 as both a revenue and expenditure in the general fund, and its portion of the collective pension expense of an additional \$4,046,421 as both a revenue and expense in the governmental activities.

21. Other Post-Employment Benefits (GASB 74 and GASB 75)

GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB), replaces the requirements of Statement No. 43, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans. This applies if a trust fund has been established to fund future OPEB costs. In fiscal year 2010, the Town established a single employer defined benefit OPEB Trust Fund to provide funding for future employee health care costs. The OPEB Trust Fund does not issue a stand-alone financial report.

GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, replaces the requirements of Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions. The Statement establishes standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures. This Statement identifies the methods and assumptions that are required to be used to project benefit payments, discounted projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service.

All the following OPEB disclosures are based on a measurement date of June 30, 2020.

A. General Information about the OPEB Plan

Plan Description

The Town provides post-employment healthcare benefits for retired employees through the Town's plan. The Town provides health insurance coverage through Group Insurance Commission (GIC). The benefits, benefit levels, employee contributions, and employer contributions are governed by Chapter 32 of the Massachusetts General Laws.

Benefits Provided

The Town provides medical and prescription drug insurance to retirees and their covered dependents. All active employees who retire from the Town and meet the eligibility criteria will receive these benefits.

Funding Policy

The Town's funding policy includes financing the implicit subsidy on a pay-as-you-go basis, as required by statute. Additional contributions are based on annual budget limitations/authorizations.

Plan Membership

At June 30, 2020, the following employees were covered by the benefit terms:

| Inactive employees or beneficiaries | |
|--------------------------------------|-----|
| currently receiving benefit payments | 317 |
| Active employees | |
| Total | 628 |

B. Investments

The OPEB trust fund assets consist of corporate equities and fixed income mutual funds.

Rate of return. For the year ended June 30, 2020, the annual money-weighted rate of return on investments, net of investment expense, was 3.36%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

C. Actuarial Assumptions and Other Inputs

The net OPEB liability was determined by an actuarial valuation as of July 1, 2018, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

| Salary increases | 3.00% |
|---------------------------|-------|
| Investment rate of return | 7.00% |

Municipal bond rate 2.45%, previously 3.13% Discount rate 2.45%, previously 3.13%

Healthcare cost trend rates 5.50% per year

Retirees' share of benefit-related costs

Varies based on plan; 15% HMO plans, 25% PPO plans, 50% idemnity plans, and 15% medicare plans

Participation rate 95% of eligible employees

Mortality rates were based on the 2010 Public Sector Retirement Plans Mortality table for general employee populations with MP-2020 mortality improvement scale.

D. Target Allocations

Long-term expected real rate of return information is not applicable because the OPEB Trust Fund is substantially underfunded and the OPEB plan uses the municipal bond rate for a discount rate. Target asset allocation as of June 30, 2020 is summarized in the following table.

| | Target |
|--------------|-------------------|
| | Asset |
| Asset Class | <u>Allocation</u> |
| Equity | 35.00% |
| Fixed income | 45.00% |
| Alternatives | 20.00% |
| Total | 100.00% |
| | |

E. Contributions

In addition to the implicit subsidy contribution, the Town's policy is to contribute various amounts provided annually by the budget. In recent years, the contributions (above the implicit subsidy) have approximated \$200,000 annually.

F. Discount Rate

The discount rate used to measure the net OPEB liability was 2.45%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate.

Based on those assumptions, the OPEB plan fiduciary net position was not projected to be available to make all projected future benefit payments of current plan members. As a result, the municipal bond rate of 2.45% was used for the discount rate. The municipal bond rate was based on the Fidelity GO AA 20-year index.

G. Net OPEB Liability

The components of the net OPEB liability, measured as of June 30, 2020, were as follows:

| Total OPEB liability | \$ | 103,681,115 |
|-----------------------------|-----|-------------|
| Plan fiduciary net position | | 1,451,914 |
| Net OPEB liability | \$_ | 102,229,201 |
| | | |

Plan fiduciary net position as a percentage of the total OPEB liability 1.40%

The fiduciary net position has been determined on the same basis used by the OPEB Plan. For this purpose, the Plan recognizes benefit payments when due and payable.

H. Changes in the Net OPEB Liability

The following summarizes the changes in the net OPEB liability for the past year:

| | Increase (Decrease) | | | | | |
|------------------------------|---------------------|---------------------------------------|-----|---|-----|---|
| | Plan | | | | | |
| | | Total OPEB Liability <u>(a)</u> | | Fiduciary Net Position <u>(b)</u> | | Net OPEB Liability <u>(a) - (b)</u> |
| Balances, beginning of year | \$ | 84,202,947 | \$ | 1,256,028 | \$ | 82,946,919 |
| Changes for the year: | | | | | | |
| Service cost | | 4,581,138 | | - | | 4,581,138 |
| Interest | | 2,602,608 | | - | | 2,602,608 |
| Contributions - employer | | - | | 2,211,658 | | (2,211,658) |
| Net investment income | | - | | 45,886 | | (45,886) |
| Changes of benefit terms | | - | | - | | - |
| Differences between expected | | | | | | |
| and actual experience | | 90,630 | | - | | 90,630 |
| Changes in assumptions or | | | | | | |
| other inputs | | 14,265,450 | | - | | 14,265,450 |
| Benefit payments | _ | (2,061,658) | | (2,061,658) | _ | - |
| Net Changes | _ | 19,478,168 | _ | 195,886 | _ | 19,282,282 |
| Balances, end of year | \$_ | 103,681,115 | \$_ | 1,451,914 | \$_ | 102,229,201 |

Changes of assumptions and other inputs reflect a change in the discount rate from 3.13% in 2019 to 2.45% in 2020 and a change in mortality tables used.

I. Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following presents the net OPEB liability, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current discount rate:

| | Current | |
|-------------------|-------------------|------------------|
| 1% | Discount | 1% |
| <u>Decrease</u> | <u>Rate</u> | <u>Increase</u> |
| \$ 123,128,233 | \$ 102,229,201 | \$ 85,891,786 |

J. Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the net OPEB liability, as well as what the net OPEB liability would be if it as calculated using healthcare cost trend rates that are one percentage-point lower or one percentage-point higher than the current healthcare cost trend rates:

| | | | Current | | |
|-----------------|------------|----|--------------|----|-----------------|
| | | | | | |
| | 1% | | Cost Trend | | 1% |
| <u>Decrease</u> | | | <u>Rates</u> | | <u>Increase</u> |
| \$ | 81,702,220 | \$ | 102,229,201 | \$ | 130,053,891 |

K. OPEB Expense and Deferred Outflows of Resources and Deferred (Inflows) of Resources Related to OPEB

For the year ended June 30, 2019, the Town recognized an OPEB expense of \$7,434,930. At June 30, 2020, the Town reported deferred outflows and (inflows) of resources related to OPEB from the following sources:

| | | Deferred | | Deferred |
|--------------------------------------|----|-------------|----|--------------|
| | | Outflows of | | (Inflows) of |
| | | Resources | | Resources |
| Difference between expected and | | | | |
| actual experience | \$ | 88,854 | \$ | (5,806,736) |
| Change in assumptions | | 19,334,806 | | (7,374,888) |
| Net difference between projected and | | | | |
| actual OPEB investment earnings | _ | 55,980 | , | - |
| Total | \$ | 19,479,640 | \$ | (13,181,624) |

Amounts reported as deferred outflows and (inflows) of resources related to OPEB will be recognized in OPEB expense as follows:

| Year Ended June 30: | |
|---------------------|-----------------|
| 2021 | \$ 349,363 |
| 2022 | 347,190 |
| 2023 | 344,892 |
| 2024 | 342,722 |
| 2025 | 1,238,395 |
| Thereafter | 3,675,454 |
| Total | \$ 6,298,016 |
| | |

22. Subsequent Events

Management has evaluated subsequent events through December 17, 2020, which is the date of the financial statements were available to be issued.

Debt

Subsequent to June 30, 2020, the Town has incurred the following additional debt:

| | | Interest Issue | | Maturity |
|----------------------------------|---------------|----------------|-------------|-------------|
| | <u>Amount</u> | <u>Rate</u> | <u>Date</u> | <u>Date</u> |
| Freightliner truck capital lease | \$ 127,460 | 4.14% | 09/25/20 | 09/25/23 |

23. Commitments and Contingencies

Outstanding Legal Issues

On an ongoing basis, there are typically pending legal issues in which the Town is involved. The Town's management is of the opinion that the potential future settlement of these issues would not materially affect its financial statements taken as a whole.

Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount of expenditures which may be disallowed by the grantor cannot be determined at this time, although the Town expects such amounts, if any, to be immaterial.

Encumbrances

At year-end the Town's general fund has \$376,238 in encumbrances that will be honored in the next fiscal year.

COVID-19

The COVID-19 outbreak in the United States (and across the globe) has resulted in economic uncertainties. There is considerable uncertainty around the duration and scope of the economic disruption. The extent of the impact of COVID-19 on our operational and financial performance will depend on certain developments, including the duration and spread of the outbreak, impact on individuals served by the Town, employees, and vendors, all of which are uncertain and cannot be predicted. At this point, the extent to which COVID-19 may impact our financial condition or results of operations is uncertain.

24. Beginning Fund Balance Reclassification

The beginning (July 1, 2019) fund balance of the Town has been reclassified as follows:

Fund Basis Financial Statements:

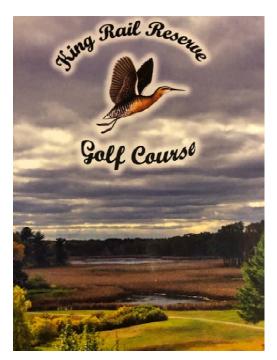
| | Athletic Facilities <u>Improvement</u> | Receipt <u>Reserved</u> | C | Nonmajor Sovernmental <u>Funds</u> |
|--|--|----------------------------|----|--|
| As previously reported | \$ (915,334) | \$ 2,401,107 | \$ | 3,623,956 |
| Reclassification of major fund Reclassification of Cable PEG Access Fund | 915,334 | - 867,146 | | (915,334) (867,146) |
| As reclassified | \$ - | \$ 3,268,253 | \$ | 1,841,476 |

25. New Pronouncements

The Governmental Accounting Standards Board (GASB) has issued Statement No. 84, *Fiduciary Activities*, effective for the Town beginning with its fiscal year ending June 30, 2021. This statement establishes guidance on how to address the categorization of fiduciary activities for financial reporting and how fiduciary activities are to be reported, and may require reclassification of certain funds.

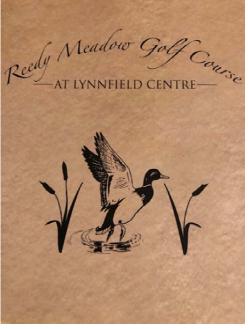
The Governmental Accounting Standards Board (GASB) has issued Statement No. 87, *Leases*, effective for the Town beginning with its fiscal year ending June 30, 2022. This statement establishes new reporting and disclosure requirements, including the recording of various operating leases in the financial statements.

REQUIRED SUPPLEMENTARY INFORMATION









The town owns 2 municipal 9 hole golf courses; Reedy Meadow and King Rail Course. – Photos courtesy of Don Lyons

Required Supplementary Information Schedule of Proportionate Share of the Net Pension Liability June 30, 2020 (Unaudited)

Essex Regional Retirement System

| Fiscal <u>Year</u> | Measurement <u>Date</u> | Proportion of the Net Pension <u>Liability</u> | Proportionate Share of the Net Pension <u>Liability</u> | <u>Co</u> | vered Payroll | Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll | Plan Fiduciary Net Position Percentage of the Total <u>Pension Liability</u> |
|-----------------------|----------------------------|---|--|-----------|---------------|---|--|
| June 30, 2020 | December 31, 2019 | 7.818% | \$32,936,686 | \$ | 10,850,279 | 303.56% | 55.46% |
| June 30, 2019 | December 31, 2018 | 8.176% | \$32,936,686 | \$ | 10,944,608 | 300.94% | 51.89% |
| June 30, 2018 | December 31, 2017 | 7.993% | \$30,083,690 | \$ | 10,519,886 | 285.97% | 55.40% |
| June 30, 2017 | December 31, 2016 | 7.955% | \$30,649,501 | \$ | 10,794,272 | 283.94% | 51.12% |
| June 30, 2016 | December 31, 2015 | 8.020% | \$29,141,294 | \$ | 9,961,467 | 292.54% | 51.01% |
| June 30, 2015 | December 31, 2014 | 7.907% | \$26,824,501 | \$ | 9,568,326 | 280.35% | 52.27% |
| | | | | | | | |

Massachusetts Teachers' Retirement System

| | | | assac. | Commonwealth of Massachusetts' Total | | | Total Net Pension | | | Proportionate Share of the | Plan Fiduciary | |
|---------------|---------------|------------------|-------------------------|---|---------------------------------------|----|----------------------|----|---------------|----------------------------------|-----------------------------|--|
| | | Proportion | portionate | | Proportionate Share | | Liability | | | Net Pension | Net Position | |
| Finan I | Management | of the | nare of the | | of the Net Pension | | Associated | | | Liability as a | Percentage of | |
| Fiscal | Measurement | Net Pension | et Pension Liability | | Liability Associated with the Town | | with the | | vered Payroll | Percentage of Covered Payroll | the Total Pension Liability | |
| <u>Year</u> | <u>Date</u> | <u>Liability</u> | LIADIIILY | w | itii the rown | | <u>Town</u> | | vereu Payron | Covered Payroll | Pension Liability | |
| June 30, 2020 | June 30, 2019 | 0.250719% | \$ - | \$ | 63,216,300 | \$ | 63,216,300 | \$ | 18,220,901 | - | 53.95% | |
| June 30, 2019 | June 30, 2018 | 0.251846% | \$ - | \$ | 59,715,836 | \$ | 59,715,836 | \$ | 17,879,533 | - | 54.84% | |
| June 30, 2019 | June 30, 2018 | 0.251846% | \$ - | \$ | 59,715,836 | \$ | 59,715,836 | \$ | 17,879,533 | - | 54.84% | |
| June 30, 2018 | June 30, 2017 | 0.249970% | \$ - | \$ | 57,212,889 | \$ | 57,212,889 | \$ | 16,960,942 | - | 54.25% | |
| June 30, 2017 | June 30, 2016 | 0.249821% | \$ - | \$ | 55,854,804 | \$ | 55,854,804 | \$ | 16,429,324 | - | 52.73% | |
| June 30, 2016 | June 30, 2015 | 0.253662% | \$ - | \$ | 51,974,513 | \$ | 51,974,513 | \$ | 16,096,692 | - | 55.38% | |
| June 30, 2015 | June 30, 2014 | 0.251726% | \$ - | \$ | 40,015,290 | \$ | 40,015,290 | \$ | 15,439,861 | - | 61.64% | |

Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Required Supplementary Information Schedule of Pension Contributions June 30, 2020 (Unaudited)

Essex Regional Retirement System

| Fiscal <u>Year</u> | Measurement <u>Date</u> | | ontractually Required ontribution | Re Co | ntributions in lation to the ontractually Required ontribution | De | tribution ficiency Excess) | | Covered <u>Payroll</u> | Contributions as a Percentage of Covered Payroll | | | |
|-----------------------|---|----|---|----------|--|----|----------------------------------|----|---------------------------|---|--|--|--|
| June 30, 2020 | December 31, 2019 | \$ | 2,950,357 | \$ | 2,950,357 | \$ | - | \$ | 11,380,595 | 25.92% | | | |
| June 30, 2019 | December 31, 2018 | \$ | 2,864,069 | \$ | 2,864,069 | \$ | - | \$ | 10,787,014 | 26.55% | | | |
| June 30, 2018 | December 31, 2017 | \$ | 2,609,984 | \$ | 2,609,984 | \$ | - | \$ | 10,987,525 | 23.75% | | | |
| June 30, 2017 | December 31, 2016 | \$ | 2,418,319 | \$ | 2,418,319 | \$ | - | \$ | 10,665,375 | 22.67% | | | |
| June 30, 2016 | December 31, 2015 | \$ | 2,308,330 | \$ | 2,308,330 | \$ | - | \$ | 10,307,958 | 22.39% | | | |
| June 30, 2015 | December 31, 2014 | \$ | 2,118,002 | \$ | 2,118,002 | \$ | - | \$ | 9,803,623 | 22.14% | | | |
| | Massachusetts Teachers' Retirement System | | | | | | | | | | | | |

| Fiscal <u>Year</u> | Measurement <u>Date</u> | Co P | ontractually Required ontribution rovided by nmonwealth | Re Co | ntributions in lation to the ontractually Required ontribution | Def | tribution ficiency xcess) | Covered <u>Payroll</u> | Contributions as a Percentage of Covered Payroll |
|-----------------------|----------------------------|---------|---|----------|--|-----|---------------------------------|---------------------------|--|
| June 30, 2020 | June 30, 2019 | \$ | 3,619,653 | \$ | 3,619,653 | \$ | - | \$ 18,657,251 | 19.40% |
| June 30, 2019 | June 30, 2018 | \$ | 3,311,223 | \$ | 3,311,223 | \$ | - | \$ 18,220,901 | 18.17% |
| June 30, 2018 | June 30, 2017 | \$ | 3,088,756 | \$ | 3,088,756 | \$ | - | \$ 17,879,533 | 17.28% |
| June 30, 2017 | June 30, 2016 | \$ | 2,809,445 | \$ | 2,809,445 | \$ | - | \$ 16,960,942 | 16.56% |
| June 30, 2016 | June 30, 2015 | \$ | 2,592,252 | \$ | 2,592,252 | \$ | - | \$ 16,429,324 | 15.78% |
| June 30, 2015 | June 30, 2014 | \$ | 2,359,629 | \$ | 2,359,629 | \$ | - | \$ 16,096,692 | 14.66% |

Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Required Supplementary Information Other Post-Employment Benefits (OPEB) Schedule of Changes in Net OPEB Liability

(Unaudited)

| | | <u>2020</u> | <u>2019</u> | | <u>2018</u> | | <u>2017</u> |
|---|-----|-------------|------------------|----|-------------|-----|--------------|
| Total OPEB Liability | | | | | | | |
| Service cost | \$ | 4,581,138 | \$ 3,976,612 | \$ | 4,033,881 | \$ | 4,972,243 |
| Interest | | 2,602,608 | 2,507,008 | | 2,655,790 | | 2,370,457 |
| Differences between expected and actual experience | | 90,630 | (6,693,135) | | 15,920 | | (1,459,126) |
| Changes of assumptions | | 14,265,450 | 9,151,494 | | (3,144,633) | | (10,371,124) |
| Benefit payments, including refunds of member contributions | _ | (2,061,658) | (1,958,373) | - | (1,999,825) | _ | (2,001,110) |
| Net change in total OPEB liability | | 19,478,168 | 6,983,606 | | 1,561,133 | | (6,488,660) |
| Total OPEB liability - beginning | _ | 84,202,947 | 77,219,341 | _ | 75,658,208 | _ | 82,146,868 |
| Total OPEB liability - ending (a) | | 103,681,115 | 84,202,947 | | 77,219,341 | | 75,658,208 |
| Plan Fiduciary Net Position | | | | | | | |
| Contributions - employer | | 2,211,658 | 2,158,373 | | 2,299,825 | | 2,201,110 |
| Net investment income | | 45,886 | 74,949 | | 46,138 | | 33,055 |
| Benefit payments, including refunds of member contributions | _ | (2,061,658) | (1,958,373) | _ | (1,999,825) | _ | (2,001,110) |
| Net change in plan fiduciary net position | | 195,886 | 274,949 | | 346,138 | | 233,055 |
| Plan fiduciary net position - beginning | _ | 1,256,028 | 981,079 | - | 634,941 | _ | 401,886 |
| Plan fiduciary net position - ending (b) | _ | 1,451,914 | 1,256,028 | _ | 981,079 | _ | 634,941 |
| Net OPEB liability (asset) - ending (a-b) | \$_ | 102,229,201 | \$ 82,946,919 | \$ | 76,238,262 | \$_ | 75,023,267 |

Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

See notes to the Town's financial statements for summary of significant actuarial methods and assumptions.

Required Supplementary Information Other Post-Employment Benefits (OPEB) Schedule of Net OPEB Liability, Contributions, and Investment Returns

(Unaudited)

| | | <u>2020</u> | <u>2019</u> | | <u>2018</u> | | <u>2017</u> |
|--|-----|--------------------------|-------------------------------|-----|------------------------|-----|------------------------|
| Schedule of Net OPEB Liability | | | | | | | |
| Total OPEB liability Plan fiduciary net position | \$ | 103,681,115 1,451,914 | \$ 84,202,947 1,256,028 | \$ | 77,219,341 981,079 | \$ | 75,658,208 634,941 |
| Net OPEB liability (asset) | \$ | 102,229,201 | \$ 82,946,919 | \$ | 76,238,262 | \$_ | 75,023,267 |
| Plan fiduciary net position as a percentage of the total OPEB liability | | 1.40% | 1.49% | | 1.27% | | 0.84% |
| Covered employee payroll | \$ | 22,036,000 | \$ 21,394,304 | \$ | 18,958,000 | \$ | 18,405,817 |
| Participating employer net OPEB liability as a percentage of covered employee payroll | | 463.92% | 387.71% | | 402.14% | | 407.61% |
| | | <u>2020</u> | <u>2019</u> | | <u>2018</u> | | <u>2017</u> |
| Schedule of Contributions | | | | | | | |
| Actuarially determined contribution Contributions in relation to the actuarially determined contribution | \$ | 8,884,396 2,211,658 | \$ 7,794,911 2,158,373 | \$ | 8,143,717 2,299,825 | \$ | 1,784,927 2,201,110 |
| Contribution deficiency (excess) | \$_ | 6,672,738 | \$ 5,636,538 | \$_ | 5,843,892 | \$_ | (416,183) |
| Covered employee payroll | \$ | 22,036,000 | \$ 21,394,304 | \$ | 18,958,000 | \$ | 18,405,817 |
| Contributions as a percentage of covered employee payroll | | 10.04% | 10.09% | | 12.13% | | 11.96% |
| | | 2020 | <u>2019</u> | | 2018 | | <u>2017</u> |
| Schedule of Investment Returns | | | | | | | |
| Annual money weighted rate of return, net of investment expense | | 3.36% | 7.03% | | 5.88% | | 6.59% |

Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

See notes to the Town's financial statements for summary of significant actuarial methods and assumptions.

SUPPLEMENTARY STATEMENTS AND DETAIL SCHEDULES

GENERAL FUND

The General Fund is established to account for all resources obtained and used for those services commonly provided by the Town, which are not accounted for in any other fund. These services include among other items: general government services, public safety, education, public works, health and human services, and culture and recreation. The primary sources of revenue of the General Fund are: property taxes, excise taxes, unrestricted state revenue sharing grants, certain restricted grants and fees for services rendered.

General Fund Detail Schedule of Expenditures and Other Financing Uses - Budget and Actual For the Year Ended June 30, 2020

| | | | | | | | Variance |
|-----------------------------------|---------------------------|----|------------------------|------|--------------------------|----|------------------------|
| | Original <u>Budget</u> | | Final <u>Budget</u> | (Bud | Actual Igetary Basis) | | Positive (Negative) |
| General Government | | | | | | | |
| Selectmen | | | | | | | |
| Selectmen's Salaries | \$ 2,250 | \$ | 2,250 | \$ | 1,400 | \$ | 850 |
| Town Administrator's Salary | 177,300 | | 187,901 | | 187,248 | | 653 |
| Administrative Salary | 95,439 | | 97,939 | | 96,039 | | 1,900 |
| Professional Services | 91,050 | | 171,050 | | 119,641 | | 51,409 |
| Pay Rate Increase Fund | 200,000 | | 47,209 | | - | | 47,209 |
| Property and Liability Insurance | 740,726 | | 640,726 | | 524,061 | | 116,665 |
| Other Expenses | 24,000 | | 24,000 | | 17,760 | | 6,240 |
| Cable | | | | | | | |
| Cable Access Salaries | 112,588 | | 113,413 | | 113,413 | | - |
| Cable Access Expense | 33,595 | | 33,595 | | 33,410 | | 185 |
| Cable Access Capital | 18,000 | | 23,173 | | 22,929 | | 244 |
| Town Accountant | | | | | | | |
| Accountant's Salary | 118,675 | | 132,415 | | 132,415 | | - |
| Clerical Salary | 61,932 | | 63,107 | | 60,472 | | 2,635 |
| Expenses | 5,255 | | 5,255 | | 2,212 | | 3,043 |
| Town Counsel | | | | | | | |
| Professional Services | 75,000 | | 125,000 | | 110,912 | | 14,088 |
| Expenses Law Books | 3,000 | | 3,000 | | 3,000 | | - |
| Operations Support | | | | | | | |
| Salaries | 75,122 | | 75,422 | | 51,606 | | 23,816 |
| Expenses | 47,400 | | 47,400 | | 25,327 | | 22,073 |
| Information Systems | • | | • | | | | • |
| Salaries | - | | 2,505 | | 2,505 | | - |
| Expenses | 251,969 | | 251,969 | | 230,574 | | 21,395 |
| Tax Collector | , | | , , , , , , , | | / - | | , |
| Collector Expenses | 21,050 | | 21,050 | | 15,480 | | 5,570 |
| Senior Tax Work-Off Program | 9,000 | | 1,962 | | 1,962 | | - |
| Treasurer | -, | | , | | , | | |
| Treasurer's Salaries | 192,545 | | 237,305 | | 235,939 | | 1,366 |
| Treasurer's Expenses | 28,740 | | 28,740 | | 18,452 | | 10,288 |
| Town Clerk | • | | • | | ŕ | | , |
| Town Clerk Salaries | 133,622 | | 136,990 | | 136,990 | | - |
| Clerk Expenses | 41,062 | | 41,062 | | 31,125 | | 9,937 |
| Board of Assessors | , | | , | | , - | | -, |
| Board Salaries | 11,500 | | 11,500 | | 11,200 | | 300 |
| Other Salaries | 140,905 | | 141,205 | | 134,501 | | 6,704 |
| Professional Services | 43,935 | | 43,935 | | 28,485 | | 15,450 |
| Assessment Update | 8,200 | | 8,200 | | 8,200 | | - |
| Expenses | 11,970 | | 11,970 | | 3,982 | | 7,988 |
| Board of Appeals | ,_, | | ,_, | | -, | | ., |
| Expenses | 2,741 | | 2.741 | | 1,464 | | 1,277 |
| Conservation Commission | _,, | | _,, | | 2, | | _,_,, |
| Salaries | 151,926 | | 154,025 | | 152,504 | | 1,521 |
| Expenses | 10,704 | | 10,704 | | 10,679 | | 25 |
| Professional Services | 1,545 | | 1,545 | | 1,024 | | 521 |
| Open Space | 1,545 | | 1,545 | | 678 | | 867 |
| Personnel Board | 1,545 | | 1,545 | | 070 | | 007 |
| Salary | 1,874 | | 1,874 | | _ | | 1,874 |
| Professional Services | 2,870 | | 2,870 | | _ | | 2,870 |
| Expenses | 330 | | 330 | | _ | | 330 |
| Finance Committee | 330 | | 330 | | _ | | 330 |
| | 2 000 | | 2 000 | | 1 515 | | 1 405 |
| Salary | 3,000 420 | | 3,000 420 | | 1,515 210 | | 1,485 210 |
| Expenses Finance Committee Report | | | | | - | | |
| Reserve Fund | 2,500 45,000 | | 2,500 45,000 | | - | | 2,500 45,000 |
| | 45,000 | _ | 45,000 | | | - | 45,000 |
| Total General Government | 3,000,285 | | 2,957,802 | | 2,529,314 | | 428,488 |
| | | | | | | | (continued) |

(continued)

| (continued) | | | | Variance |
|---|---------------|----------------------|----------------------|----------------------|
| | Original | Final | Actual | Variance Positive |
| | <u>Budget</u> | Budget | (Budgetary Basis) | (Negative) |
| Public Safety | | | | |
| Police | | | | |
| Chief's Salary (including holidays) | 199,627 | 202,454 | 202,297 | 157 |
| Other Salaries (including holidays) | 2,272,015 | 2,316,515 | 2,221,283 | 95,232 |
| Officers' Overtime | 401,865 | 451,865 | 451,865 | - |
| Officers Training | 133,633 | 133,633 | 107,473 | 26,160 |
| Other Expenses | 223,925 | 223,925 | 220,288 | 3,637 |
| Fire Chief's Salary (including helidays) | 135,000 | 141.050 | 140.762 | 288 |
| Chief's Salary (including holidays) Full-time Salaries (including holidays) | 871,821 | 141,050 871,821 | 140,762 822,648 | 49,173 |
| Call Dept. Salaries | 484,389 | 484,389 | 457,312 | 43,173 27,077 |
| Fire Alarm Salaries | 14,934 | 14,934 | 11,650 | 3,284 |
| Fire Dept. Expenses | 116,869 | 116,869 | 113,168 | 3,701 |
| Fire Alarm Expenses | 13,882 | 13,882 | 12,833 | 1,049 |
| Division of Zoning & Inspection | | -5,55- | , | _, |
| Other Salaries | 79,663 | 80,586 | 75,656 | 4,930 |
| Professional Services | 165,195 | 238,576 | 238,575 | 1 |
| Expenses | 13,131 | 13,131 | 8,588 | 4,543 |
| Emergency Management | | | | |
| Other Salaries | 2,500 | 2,500 | 2,500 | - |
| Expenses | 1 | 1 | | 1 |
| Animal Control Officer | | | | |
| Dog Officer's Salary | 27,552 | 27,552 | 26,879 | 673 |
| Expenses | 1,854 | 1,854 | 346 | 1,508 |
| Total Public Safety | 5,157,856 | 5,335,537 | 5,114,123 | 221,414 |
| Education | | | | |
| School Operating | 26,210,345 | 26,273,345 | 26,273,345 | - |
| School Health Insurance | 2,890,548 | 2,933,548 | 2,931,615 | 1,933 |
| School Vocational Assessment | 505,039 | 500,450 | 500,450 | - |
| Total Education | 29,605,932 | 29,707,343 | 29,705,410 | 1,933 |
| Public Works | | | | |
| Administration | | | | |
| Director Salary | 134,985 | 138,985 | 137,955 | 1,030 |
| Other Salaries | 526,034 | 538,055 | 538,055 | - |
| Motor Fuel/Oil | 134,000 | 134,000 | 79,516 | 54,484 |
| Other Expenses | 9,500 | 9,500 | 7,417 | 2,083 |
| Highway | | | | |
| Salaries | 888,734 | 900,039 | 827,741 | 72,298 |
| Expenses | 561,992 | 561,992 | 549,856 | 12,136 |
| Sidewalk Construction & Maint. | | | | |
| Expenses | 25,000 | 25,000 | 25,000 | - |
| Snow and Ice Removal | | | | |
| Salaries and Expenses | 120,000 | 120,000 | 308,942 | (188,942) |
| Street Lighting | 400.000 | 400.000 | 422.752 | 47.240 |
| Expenses | 180,000 | 180,000 | 132,752 | 47,248 |
| Rubbish Collection | 042.005 | 042.005 | 042.005 | |
| Expenses | 842,095 | 842,095 | 842,095 | - |
| School Maintenance and Buses Salaries | 1,093,418 | 1 111 042 | 1 020 910 | 72 122 |
| Energy Supply | 724,000 | 1,111,943 724,000 | 1,039,810 527,825 | 72,133 196,175 |
| Expenses | 1,369,870 | 1,369,870 | 1,248,619 | 121,251 |
| Town Building Maintenance | 1,303,670 | 1,309,670 | 1,240,019 | 121,231 |
| Salaries | 245,742 | 249,395 | 217,806 | 31,589 |
| Expenses | 371,500 | 371,500 | 347,088 | 24,412 |
| Total Public Works | 7,226,870 | 7,276,374 | 6,830,477 | 445,897 |
| · · · · · · · · · · · · · · · · | ,, | ,, | -,, | , |
| | | | | (continued) |

(continued)

| (continued) | | | | Variance |
|---|---------------------------|----------------------------|-----------------------------|---|
| | Original <u>Budget</u> | Final <u>Budget</u> | Actual (Budgetary Basis) | Positive (Negative) |
| Health and Human Services | | | | |
| Board of Health | | | | |
| Other Salaries | 92,068 | 93,068 | 89,481 | 3,587 |
| Expenses Council on Aging | 40,304 | 44,304 | 33,416 | 10,888 |
| Council on Aging Salary | 336,257 | 338,257 | 308,406 | 29,851 |
| Expenses | 26,949 | 26,949 | 23,573 | 3,376 |
| Veterans' Services | 20,5 15 | 20,5 15 | 23,373 | 3,370 |
| Director's Salary | 15,912 | 15,912 | 15,912 | - |
| Expenses | 8,300 | 8,300 | 1,498 | 6,802 |
| Veterans Benefits | 24,000 | 24,000 | 23,051 | 949 |
| Prevention Services | | | | |
| Salary | 25,000 | 25,000 | 18,366 | 6,634 |
| Expenses | 6,200 | 6,200 | 6,000 | 200 |
| Total Health and Human Services | 574,990 | 581,990 | 519,703 | 62,287 |
| Culture and Recreation Library | | | | |
| Director's Salary | 94,085 | 95,085 | 94,174 | 911 |
| Other Salaries | 542,575 | 541,564 | 529,666 | 11,898 |
| Expenses | 251,279 | 260,436 | 198,410 | 62,026 |
| Recreation Commission | , - | , | | ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, |
| Salaries | 72,140 | 73,729 | 73,729 | - |
| Expenses | 3,300 | 3,300 | 582 | 2,718 |
| Historical Commission | | | | |
| Expenses | 15,910 | 15,910 | 15,014 | 896 |
| Total Culture and Recreation | 979,289 | 990,024 | 911,575 | 78,449 |
| Employee Benefits and Unclassified | | | | |
| Pension Contributions | 2,979,228 | 2,945,872 | 2,942,859 | 3,013 |
| Town Health/Life/Disability Insurance | 3,356,353 | 3,161,084 | 2,867,349 | 293,735 |
| Medicare - F.I.C.A. | 490,000 | 490,000 | 468,944 | 21,056 |
| Workers' Compensation Insurance | 229,083 | 229,083 | 209,900 | 19,183 |
| Other | 5,047 | 5,047 | 2,509 | 2,538 |
| Unemployment Compensation | 30,500 | 30,500 | 19,393 | 11,107 |
| Total Employee Benefits | 7,090,211 | 6,861,586 | 6,510,954 | 350,632 |
| Miscellaneous | | | | |
| Prior Year Deficits | 275,000 | 275,000 | 275,000 | |
| Total Miscellaneous | 275,000 | 275,000 | 275,000 | - |
| Debt Service | | | | |
| Short-term Interest | 10,000 | 28,433 | 28,432 | 1 |
| Long-term Principal Payment | 524,000 | 524,000 | 524,000 | - |
| Long-term Interest | 161,126 | 161,126 | 154,115 | 7,011 |
| Long-term Principal Debt Exclusion | 2,085,000 | 2,085,000 | 2,085,000 | - |
| Long-term Interest Debt Exclusion | 422,861 | 422,861 | 416,161 | 6,700 |
| Septic Loan Program Total Debt Service | 22,589 3,225,576 | <u>22,589</u> 3,244,009 | <u>22,589</u> 3,230,297 | 13,712 |
| Intergovernmental | | | | |
| State and County Assessments | 478,859 | 486,928 | 462,583 | 24,345 |
| Prior Year Encumbrances | | | | |
| General government | - | 77,094 | 76,569 | 525 |
| Public safety | - | 9,265 | 9,156 | 109 |
| Education | - | 83,087 | 76,899 | 6,188 |
| Public works | - | 130,265 | 123,165 | 7,100 |
| Health and human services | - | 733 | 733 | - |
| Culture and recreation | | 15,193 | 15,193 | |
| Total Articles | - | 315,637 | 301,715 | 13,922 |
| | | | | (continued) |

(continued)

(continued)

| | | | | Variance |
|-------------------------------|---------------|---------------|-------------------|--------------|
| | Original | Final | Actual | Positive |
| | <u>Budget</u> | <u>Budget</u> | (Budgetary Basis) | (Negative) |
| Articles | | | | |
| Unassigned (prior year bills) | - | 6,500 | 6,500 | - |
| General government | 591,492 | 591,492 | 591,492 | - |
| Public safety | 414,620 | 414,620 | 414,620 | - |
| Education | 433,812 | 419,872 | 419,872 | - |
| Public works | 2,120,648 | 2,109,701 | 2,109,701 | - |
| Health and human services | 10,000 | 10,000 | 10,000 | - |
| Culture and recreation | 13,141 | 13,141 | 13,141 | |
| Total Articles | 3,583,713 | 3,565,326 | 3,565,326 | - |
| Other Financing Uses | | | | |
| Transfers out | | | | |
| Transfer to OPEB Trust | 150,000 | 150,000 | 150,000 | - |
| Transfer to Stabilization | 150,000 | 150,000 | 150,000 | - |
| Total Other Financing Uses | 300,000 | 300,000 | 300,000 | - |
| Total Expenditures and | | | | |
| Other Financing Uses | \$ 61,498,581 | \$ 61,897,556 | \$ 60,256,477 | \$ 1,641,079 |

Combining Financial Statements

NON-MAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS

Special Revenue Funds are used to account for certain revenue generating activities that are legally and/or programmatically restricted to expenditures for a specified purpose. From the Town's financial ledgers, these activities can be distinctly categorized into the following groupings:

- Revolving Funds: To account for the Town's within revolving funds established in accordance with MGL Chapter 44, Section 53E ½, Chapter 71 and other applicable statutes.
- School Lunch: To account for the School Department's School Lunch Program.
- Town Grants: To account for Town grant programs.
- School Grants: To account for educational-based grant programs.
- Other Special Revenue Funds: To account for other miscellaneous special revenue accounts which relate to Town and educational-based activities.

CAPITAL PROJECT FUNDS

Capital Project Funds are used to account for the overall financial activities related to the acquisition, renovation, or construction of significant capital assets, excluding those associated with business-type funds. Significant project activities can be categorized as:

- <u>Center Farm Acquisition:</u> To account for activity associated with the purchase of 567 Main street
- Outdoor Recreation and Athletic Fields: To account for the activity associated with the construction of outdoor recreation and athletic fields.
- Capital Equipment: To account for various equipment acquisitions to various Town activities.
- Athletic Facilities Improvement: To account for activity associated with the improvements to the athletic facilities.
- Other Capital Projects: To fund accounts for various Town activities.

PERMANENT FUNDS

Permanent Funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support governmental programs.

Permanent Fund: To account for the principal received for perpetual care and related interest. The interest income is used to maintain community cemetery. It is also used to account for the various other bequests to the Town designated for particular purposes.

Combining Balance Sheet Nonmajor Governmental Funds June 30, 2020

| | Special Revenue Funds | | | | | | | | | | | |
|---|-----------------------|---------------------------|----|-------------------|------------------------|-----------|-------------------------|-------------------------|-------------------------------------|-----------------------|----|-------------------------------|
| Assets | | Revolving <u>Funds</u> | • | | School <u>Lunch</u> | | School <u>Grants</u> | | Other Special <u>Revenues</u> | | | Subtotals |
| 7.650.65 | | | | | | | | | | | | |
| Cash and short-term investments Investments Intergovernmental receivables | \$ | 1,149,311 - - | \$ | 147,641 - - | \$ | - - | \$ | 362,130 - 250,799 | \$ | 578,440 7,640 - | \$ | 2,237,522 7,640 250,799 |
| Total Assets | \$ | 1,149,311 | \$ | 147,641 | \$ | - | \$ | 612,929 | \$ | 586,080 | \$ | 2,495,961 |
| Liabilities, Deferred Inflows of Resources and Fund Balances | | | | | | | | | | | | |
| Liabilities | | | | | | | | | | | | |
| Warrants and accounts payable | \$ | 26,999 | \$ | - | \$ | 10,561 | \$ | 606 | \$ | 126 | \$ | 38,292 |
| Accrued liabilities | | 2,037 | | - | | 1,474 | | - | | - | | 3,511 |
| Notes Payable | | - | | - | | <u>-</u> | | - | | - | | - |
| Due to other funds | | | - | | _ | 214,089 | - | | - | - | - | 214,089 |
| Total Liabilities | | 29,036 | | - | | 226,124 | | 606 | | 126 | | 255,892 |
| Fund Balances | | | | | | | | | | | | |
| Nonspendable | | - | | - | | - | | - | | - | | - |
| Restricted | | 1,120,275 | | 147,641 | | 170,834 | | 639,400 | | 585,954 | | 2,664,104 |
| Unassigned | - | - | _ | - | _ | (396,958) | - | (27,077) | _ | - | - | (424,035) |
| Total Fund Balances | - | 1,120,275 | _ | 147,641 | _ | (226,124) | _ | 612,323 | _ | 585,954 | - | 2,240,069 |
| Total Liabilities, Deferred Inflows of | | | | | | | | | | | | |
| Resources and Fund Balances | \$ | 1,149,311 | \$ | 147,641 | \$_ | - | \$ | 612,929 | \$ | 586,080 | \$ | 2,495,961 |

| Capital Project Funds | | | | | | | | | | | | | | | Total | |
|-----------------------|--------------------|-----|------------------|----------|------------------|------------|------------------|---------|------------------|----|-------------------|---------|------------------------|--------------|---------------------------------|--|
| | Center | | oor Recreati | on | | | Athletic | | Other | | | | Permanent | | Nonmajor | |
| Farm | | а | nd Athletic | | Capital | Facilities | | Capital | | | | | Trust | Governmental | | |
| | <u>Acquisition</u> | | <u>Fields</u> | <u>E</u> | quipment | lm | <u>provement</u> | | <u>Projects</u> | | <u>Subtotal</u> | | <u>Fund</u> | | <u>Funds</u> | |
| \$ | - - - | \$ | 31,591 - - | \$ | 26,015 - - | \$ | 10,687 - - | \$ | 36,008 - - | \$ | 104,301 - - | \$ _ | 61,281 991,410 - | \$ | 2,403,104 999,050 250,799 | |
| \$ <u>_</u> | - | \$_ | 31,591 | \$_ | 26,015 | \$ | 10,687 | \$_ | 36,008 | \$ | 104,301 | \$= | 1,052,691 | \$= | 3,652,953 | |
| | | | | | | | | | | | | | | | | |
| \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | 38,292 | |
| | - | | - | | - | | - | | - | | - | | - | | 3,511 | |
| | 188,000 | | - | | - | | - | | - | | 188,000 | | - | | 188,000 | |
| - | | - | | _ | | _ | | _ | | _ | | _ | - | - | 214,089 | |
| | 188,000 | | - | | - | | - | | - | | 188,000 | | - | | 443,892 | |
| | - | | _ | | - | | - | | _ | | - | | 963,950 | | 963,950 | |
| | - | | 31,591 | | 26,015 | | 10,687 | | 36,008 | | 104,301 | | 88,741 | | 2,857,146 | |
| _ | (188,000) | _ | _ | _ | - | _ | - | _ | - | _ | (188,000) | _ | - | _ | (612,035) | |
| _ | (188,000) | _ | 31,591 | _ | 26,015 | _ | 10,687 | _ | 36,008 | _ | (83,699) | _ | 1,052,691 | - | 3,209,061 | |
| \$_ | | \$_ | 31,591 | \$_ | 26,015 | \$ | 10,687 | \$ | 36,008 | \$ | 104,301 | \$_ | 1,052,691 | \$_ | 3,652,953 | |

Combining Statement of Revenues, Expenditures and Changes in Fund Equity Nonmajor Governmental Funds For the Year Ended June 30, 2020

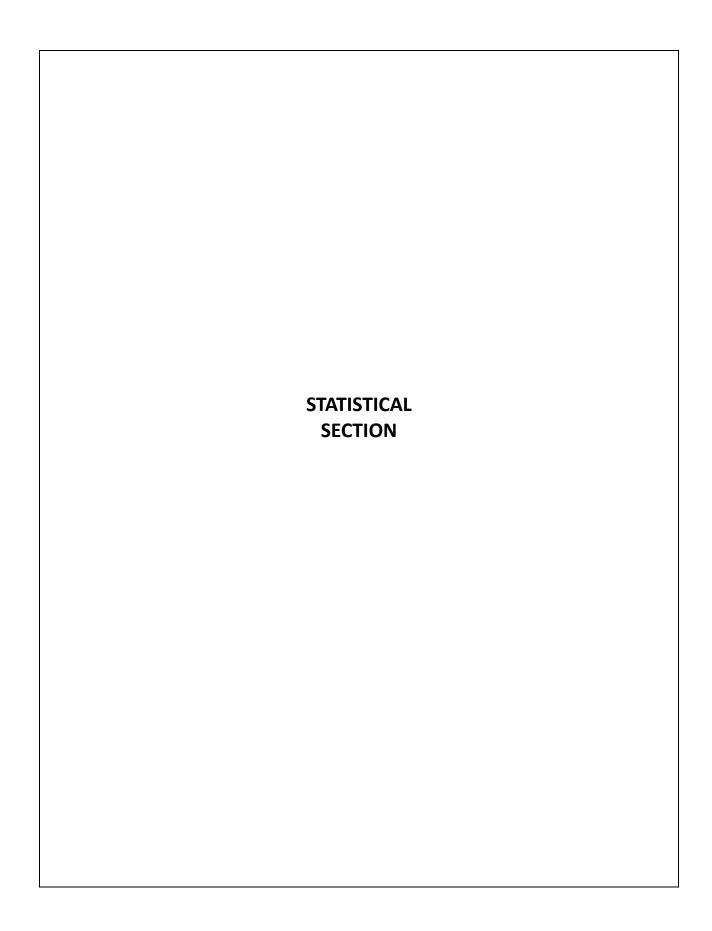
Special Revenue Funds

| | | | | Sp | ecia | i Revenue Fun | ıas | | | | | |
|------------------------------------|-----|-----------|-----|-----------|------|---------------|-----|-----------|----|----------|----|-----------|
| | | | | | | | | | | Other | | |
| | | Revolving | | School | | Town | | School | | Special | | |
| | | Funds | | Lunch | | Grants | | Grants | | Revenues | | Subtotal |
| Revenues | | | | | | | | | | | | |
| Charges for services | \$ | 1,311,052 | \$ | 547,759 | \$ | _ | \$ | _ | \$ | 700 | \$ | 1,859,511 |
| Intergovernmental | 7 | 5,600 | Y | 118,426 | Y | 1,033,039 | Υ | 1,614,140 | 7 | - | Y | 2,771,205 |
| Investment income | | 399 | | 229 | | 1,033,033 | | 1,014,140 | | 5,749 | | 6,377 |
| Miscellaneous | | 30,855 | | - | | | | | | 303,447 | | 334,302 |
| iviiscellalieous | _ | 30,633 | - | | - | | - | | _ | 303,447 | - | 334,302 |
| Total Revenues | | 1,347,906 | | 666,414 | | 1,033,039 | | 1,614,140 | | 309,896 | | 4,971,395 |
| Expenditures | | | | | | | | | | | | |
| Current: | | | | | | | | | | | | |
| General government | | 27,430 | | - | | - | | - | | 1,819 | | 29,249 |
| Public safety | | 5,779 | | - | | 501,775 | | - | | 8,014 | | 515,568 |
| Education | | 749,101 | | 830,135 | | - | | 955,068 | | 73,267 | | 2,607,571 |
| Public works | | 101,490 | | - | | 501,254 | | - | | 232,719 | | 835,463 |
| Health and human services | | 24,536 | | - | | 252,797 | | - | | 1,699 | | 279,032 |
| Culture and recreation | _ | 251,362 | | | | 254 | | - | | 477 | | 252,093 |
| Total Expenditures | | 1,159,698 | | 830,135 | | 1,256,080 | | 955,068 | | 317,995 | | 4,518,976 |
| | _ | | - | | - | | - | | _ | | - | .,, |
| Excess (deficiency) of revenues | | | | | | | | | | | | |
| over (under) expenditures | | 188,208 | | (163,721) | | (223,041) | | 659,072 | | (8,099) | | 452,419 |
| Other Financing Sources (Uses) | | | | | | | | | | | | |
| Issuance of bonds | | - | | - | | - | | - | | - | | - |
| Issuance of refunding bonds | | - | | - | | - | | - | | - | | - |
| Bond premium | | - | | - | | - | | - | | - | | - |
| Payment to refunding agent | | - | | - | | - | | - | | - | | - |
| Transfers in | | 140,803 | | 200,639 | | - | | - | | 7,836 | | 349,278 |
| Transfers out | _ | (487,803) | _ | - | _ | (7,198) | _ | - | _ | (7,836) | _ | (502,837) |
| Total Other Financing | | | | | | | | | | | | |
| Sources (Uses) | _ | (347,000) | _ | 200,639 | - | (7,198) | _ | - | _ | - | _ | (153,559) |
| Net change in fund balances | | (158,792) | | 36,918 | | (230,239) | | 659,072 | | (8,099) | | 298,860 |
| Fund Balances, | | | | | | | | | | | | |
| beginning of year, as reclassified | _ | 1,279,067 | _ | 110,723 | _ | 4,115 | - | (46,749) | _ | 594,053 | - | 1,941,209 |
| Fund Balances, end of year | \$_ | 1,120,275 | \$_ | 147,641 | \$ | (226,124) | \$_ | 612,323 | \$ | 585,954 | \$ | 2,240,069 |

| Center Outdoor Recreation | | | | | | Cap | ital Project Fun | ds | | | | | | | Total |
|---|--------------------|------------|---------------|----|------------------|-----|--------------------|----|-----------------|-----------------|-------------|----|-------------|----|--------------|
| Acquisition Fields Equipment Improvement Projects Subtotal Fund Funds \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - | Center | | | | | | Athletic | | | | Permanent | | Nonmajor | | |
| \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ 1,859,511 | Farm | an | d Athletic | | | | Facilities | | Capital | | | | Trust | (| Governmental |
| | <u>Acquisition</u> | | <u>Fields</u> | | <u>Equipment</u> | | <u>Improvement</u> | | <u>Projects</u> | <u>Subtotal</u> | | | <u>Fund</u> | | <u>Funds</u> |
| | \$ - | Ś | - | Ś | - | \$ | - | \$ | _ | Ś | _ | \$ | _ | Ś | 1.859.511 |
| | - | ' | - | | - | | - | | - | | - | | - | • | |
| | - | | - | | - | | - | | - | | - | | 29,049 | | |
| 73,979 - 73,979 - 103,228 73,979 - 73,979 - 103,228 515,568 2,607,571 835,463 1,862 - 253,955 73,979 - 73,979 - 1,862 - 4,594,817 | - | | | | - | | | | _ | _ | - | | | | |
| 73,979 - 73,979 - 103,228 73,979 - 73,979 - 103,228 515,568 2,607,571 835,463 1,862 - 253,955 73,979 - 73,979 - 1,862 - 4,594,817 | | | | | | | | | | | | | 50.566 | | E 024 064 |
| | - | | - | | - | | - | | - | | - | | 50,566 | | 5,021,961 |
| | | | | | | | | | | | | | | | |
| 2,607,571 835,463 | - | | - | | - | | 73,979 | | - | | 73,979 | | - | | • |
| | - | | - | | - | | - | | - | | - | | - | | |
| | - | | - | | - | | - | | - | | - | | - | | |
| - - - - 1,862 253,955 - - - 73,979 - 73,979 1,862 4,594,817 - - - - (73,979) - (73,979) 48,704 427,144 - - - 955,300 - 955,300 - 955,300 - - 57,700 - - 57,700 - 57,700 - - 3,266 44,700 - 47,966 - 47,966 - - (60,966) - - (60,966) - (60,966) 94,000 - - - - - - (502,837) 94,000 - - - - - - - 940,441 | - | | - | | - | | - | | - | | - | | - | | |
| - - - 73,979 - 73,979 1,862 4,594,817 - - - (73,979) - (73,979) 48,704 427,144 - - - 955,300 - 955,300 - 955,300 - - 57,700 - - 57,700 - 57,700 - - 3,266 44,700 - 47,966 - 47,966 - - (60,966) - - (60,966) - (60,966) 94,000 - - - 94,000 - 443,278 - - - - - - - (502,837) 94,000 - - 1,000,000 - 1,094,000 - 940,441 | - | | - | | - | | - | | - | | - | | - | | |
| (73,979) - (73,979) 48,704 427,144 955,300 - 955,300 - 955,300 57,700 - 57,700 57,700 - 47,966 (60,966) - (60,966) 94,000 94,000 - 940,441 | - | _ | | | | - | | - | | _ | - | - | 1,862 | _ | 253,955 |
| 955,300 - 955,300 - 955,300 - 57,700 - 57,700 - 57,700 - 3,266 44,700 - 47,966 - 47,966 - (60,966) - (60,966) 94,000 94,000 - 443,278 1,000,000 - 1,094,000 - 940,441 | - | . <u>-</u> | - | | - | _ | 73,979 | _ | - | _ | 73,979 | _ | 1,862 | _ | 4,594,817 |
| - - 57,700 - - 57,700 - 57,700 - - 3,266 44,700 - 47,966 - 47,966 - - (60,966) - (60,966) - (60,966) 94,000 - - - - 94,000 - 443,278 - - - - - - - (502,837) | - | | - | | - | | (73,979) | | - | | (73,979) | | 48,704 | | 427,144 |
| - - 57,700 - - 57,700 - 57,700 - - 3,266 44,700 - 47,966 - 47,966 - - (60,966) - (60,966) - (60,966) 94,000 - - - - 94,000 - 443,278 - - - - - - - (502,837) | _ | | _ | | | | 955,300 | | _ | | 955,300 | | - | | 955,300 |
| - - 3,266 44,700 - 47,966 - 47,966 - - (60,966) - - (60,966) - (60,966) 94,000 - - - - 94,000 - 443,278 - - - - - - - (502,837) | - | | - | | 57,700 | | - | | - | | | | - | | • |
| - - (60,966) - - (60,966) - (60,966) - (60,966) - (60,966) - (60,966) - 443,278 - - - - - - - - - (502,837) | - | | - | | | | 44,700 | | - | | | | - | | |
| 94,000 - - - 94,000 - 443,278 - - - - - - (502,837) | - | | - | | | | - | | - | | | | - | | |
| 94,000 1,000,000 - 1,094,000 - 940,441 | 94.000 | | - | | | | - | | _ | | | | - | | |
| 94,000 1,000,000 - 1,094,000 - 940,441 | - | | - | | - | | - | | - | | - | | - | | (502,837) |
| | | | | • | | _ | | _ | | | | _ | | | |
| 94,000 - 926,021 - 1,020,021 48,704 1,367,585 | 94,000 | <u> </u> | | | | _ | 1,000,000 | _ | - | _ | 1,094,000 | _ | | _ | 940,441 |
| | 94,000 | | - | | - | | 926,021 | | - | | 1,020,021 | | 48,704 | | 1,367,585 |
| (282,000) 31,591 26,015 (915,334) 36,008 (1,103,720) 1,003,987 1,841,476 | (282,000) | _ | 31,591 | | 26,015 | _ | (915,334) | _ | 36,008 | _ | (1,103,720) | _ | 1,003,987 | _ | 1,841,476 |
| \$ (188,000) \$ 31,591 \$ 26,015 \$ 10,687 \$ 36,008 \$ (83,699) \$ 1,052,691 \$ 3,209,061 | \$ (188,000) | \$ | 31,591 | \$ | 26,015 | \$ | 10,687 | \$ | 36,008 | \$ | (83,699) | \$ | 1,052,691 | \$ | 3,209,061 |

 $^{^{1}}$ Transfers in and out were netted on page 30 to eliminate activity within nonmajor governmental funds.

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The Jordan Park renovation project was completed in the spring of 2020. The project included expanded parking, upgrade of all playing fields and new playground equipment.. – Photos courtesy of Jennifer Welter, Nicole DiVirgillio, and Drew Sanborn

STATISTICAL SECTION

The Town of Lynnfield's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Town's overall financial health.

| Et a catal Taxada | <u>Page</u> |
|---|-------------|
| Financial Trends These schedules contain trend information to help the reader understand how the government's financial performance and wellbeing have changed over time. | 100 - 104 |
| Revenue Capacity | |
| These schedules contain information to help the reader assess the government's most significant local revenue source, the property tax. | 105 - 107 |
| Debt Capacity | |
| These schedules present information to help the reader assess the affordability of the government's current levels of outstanding debt and the government's ability to issue additional debt in the future. | 108 - 110 |
| Demographic and Economic Information | |
| These schedules offer demographic and economic indicators to help the reader understand the environment within which the government's financial activities take place. | 111 - 112 |
| Operating Information | |
| These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the service the government provides and the | |
| activities it performs. | 113 - 115 |

Net Position by Component Last Ten Fiscal Years

| | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 |
|--|--|--|--|--|--|--|--|---|---|---|
| Government Activity Net investment in capital assets Restricted | \$ 52,577,993 3,097,762 | 3,754,482 | \$ 52,661,247 4,515,269 | 4,968,768 | 6,587,689 | \$ 56,794,478 6,444,293 | 6,578,942 | 6,170,785 | 6,356,808 | 6,564,024 |
| Unrestricted Total governmental activities net position | (7,914,040 \$ 47.761.715 | (12,266,289) (12,266,289) (12,266,289) | \$ 43,713,606 | \$ 43,067,644 | | (51,210,626) \$ 12.028.145 | (56,910,602) \$ 7.524.218 | \$ (41,046,091) | (111,918,242) \$ (45,743,734) | (117,792,796) \$ (51,757,469) |
| Business-type Activities | | | | | | | | | · · · · · · | <u> </u> |
| Net investment in capital assets Unrestricted | \$ 3,049,986 224,097 | | \$ 4,976,433 215,013 | \$ 5,476,229 158,798 | \$ 6,360,015 62,255 | \$ 6,936,101 236,738 | \$ 7,547,509 492,760 | \$ 8,294,921 609,624 | \$ 9,093,478 576,756 | \$ 9,880,872 663,234 |
| Total business-type activities net position | \$ 3,274,083 | \$ 3,788,487 | \$ 5,191,446 | \$ 5,635,027 | \$ 6,422,270 | \$ 7,172,839 | \$ 8,040,269 | \$ 8,904,545 | \$ 9,670,234 | \$ 10,544,106 |
| Primary Government Net investment in capital assets Restricted Unrestricted | \$ 55,627,979 3,097,762 (7,689,943 | 3,754,482 | \$ 57,637,680 4,515,269 (13,247,897) | \$ 59,793,018 4,968,768 (16,059,115) | \$ 61,699,781 6,587,689 (45,513,644) | \$ 63,730,579 6,444,293 (50,973,888) | \$ 65,403,387 6,578,942 (56,417,842) | \$ 68,348,113 6,170,785 (106,660,444) | \$ 68,911,178 6,356,808 (111,341,486) | \$ 69,352,175 6,564,024 (117,129,562) |
| Total primary government net position | \$ 51,035,798 | \$ \$ 48,021,903 | \$ 48,905,052 | \$ 48,702,671 | \$ 22,773,826 | \$ 19,200,984 | \$ 15,564,487 | \$ (32,141,546) | \$ (36,073,500) | \$ (41,213,363) |

Changes in Net Position Last Ten Fiscal Years

| Expenses | | 2011 | | 2012 | 2013 | | 2014 | 2015 | | 2016 | 2017 | | | 2018 | | 2019 | | 2020 |
|--|----|--------------|----|-----------------|--------------|----|-----------------|--------------|----|-----------------|--------|--------|----|--------------|----|--------------|------|--------------|
| Governmental Activities | | | | | | | | | | | | | | | | | | |
| General government | Ś | 1,735,600 | Ś | 1,735,254 \$ | 1,961,343 | Ś | 2,080,661 \$ | 2,647,269 | \$ | 2,472,962 \$ | 3.39 | 9,507 | \$ | 3,348,278 | Ś | 3,538,777 | Ś | 4,013,223 |
| Public safety | | 4,415,177 | • | 4,632,068 | 4,706,569 | | 4,968,269 | 4,423,705 | • | 4,669,749 | | 5,717 | | 6,911,541 | | 7,216,296 | | 7,795,920 |
| Education | | 29,246,944 | | 30,897,062 | 31,409,770 | | 32,142,504 | 31,375,172 | | 34,187,292 | 46,74 | , | | 46,014,983 | | 49,198,093 | | 51,261,139 |
| Public works | | 6,089,717 | | 5,527,382 | 6,034,878 | | 6,585,036 | 6,634,587 | | 6,782,767 | | 1,244 | | 8,673,638 | | 10,122,364 | | 10,025,728 |
| Health and human services | | 595,093 | | 535,067 | 547,131 | | 572,096 | 587,958 | | 599,228 | 82 | 8,016 | | 820,528 | | 975,893 | | 1,166,109 |
| Cultural and recreation | | 802,056 | | 827,293 | 845,631 | | 908,344 | 1,069,362 | | 1,290,029 | | 6,611 | | 1,501,844 | | 1,587,342 | | 1,472,248 |
| Interest | | 807,531 | | 742,445 | 915,256 | | 607,393 | 713,244 | | 612,107 | | 3,441 | | 513,806 | | 483,552 | | 181,592 |
| Other | | - | | - | - | | - | - | | - | | - | | - | | - | | 60,966 |
| Employee benefits | | 7,962,133 | | 8,209,486 | 8,161,277 | | 9,015,854 | 9,175,205 | | 11,820,997 | * | | | * | | * | | * |
| Intergovernmental | | 331,518 | | 375,678 | 400,171 | | 398,616 | 372,449 | | 375,413 | 36 | 4,845 | | 437,107 | | ** | | ** |
| Total governmental activities expenses | | 51,985,769 | | 53,481,735 | 54,982,026 | | 57,278,773 | 56,998,951 | | 62,810,544 | 68,19 | 8,620 | | 68,221,725 | | 73,122,317 | | 75,976,925 |
| Business-type Activities | | | | | | | | | | | | | | | | | | ļ |
| Golf course operations | | 1,102,541 | | 977,570 | 887,200 | | 880,903 | 888,400 | | 1,036,636 | 1,08 | 7,534 | | 1,072,549 | | 1,035,456 | | 1,038,811 |
| Emergency Medical Service operations | | - | | - | - | | - | 689,061 | | 707,679 | 67 | 2,727 | | 675,899 | | 783,803 | | 764,034 |
| Total business-type activities expenses | | 1,102,541 | | 977,570 | 887,200 | | 880,903 | 1,577,461 | | 1,744,315 | 1,76 | 0,261 | | 1,748,448 | | 1,819,259 | | 1,802,845 |
| Total primary government expenses | \$ | 53,088,310 | \$ | 54,459,305 \$ | 55,869,226 | \$ | 58,159,676 \$ | 58,576,412 | \$ | 64,554,859 \$ | 69,95 | 8,881 | \$ | 69,970,173 | \$ | 74,941,576 | \$ | 77,779,770 |
| Program Revenues Governmental Activities Charges for services: | | | | | | | | | | | | | | | | | | |
| General government | \$ | 254,231 | \$ | 193,305 \$ | 212,698 | \$ | 274,134 \$ | 277,559 | \$ | 304,475 \$ | 27 | 0,014 | Ś | 284,344 | \$ | 273,499 | \$ | 250,216 |
| Public safety | ~ | 910,626 | Υ. | 981,583 | 999,297 | ~ | 1,137,462 | 360,303 | Ψ | 390,131 | | 2,131 | ~ | 472,791 | Ψ | 659,480 | ~ | 579,478 |
| Education | | 1,941,927 | | 2,130,533 | 2,066,267 | | 2,169,241 | 2,317,372 | | 2,235,281 | | 1,251 | | 2,036,760 | | 2,095,632 | | 1,571,391 |
| Public works | | 98,593 | | 114,858 | 118,060 | | 78,310 | 111,057 | | 123,456 | , | 5,232 | | 92,038 | | 117,797 | | 138,075 |
| Health and human services | | 141,122 | | 158,743 | 155,707 | | 92,196 | 102,351 | | 96,670 | | 6,797 | | 98,965 | | 94,412 | | 89,995 |
| Cultural and recreation | | 53,127 | | 83,970 | 122,358 | | 103,152 | 161,237 | | 322,334 | | 8,159 | | 250,695 | | 307,371 | | 252,194 |
| Operating grants and contributions | | 9,755,709 | | 9,951,771 | 10,721,726 | | 10,735,791 | 9,000,984 | | 10,401,336 | 12,29 | , | | 12,678,689 | | 12,643,471 | | 14,811,643 |
| Capital grants and contributions | | 360,766 | | 402,551 | 1,761,586 | | 602,081 | 534,181 | | 423,191 | | 0,612 | | 621,626 | | 228,186 | | 455,618 |
| Total government activities program revenues | | 13,516,101 | | 14,017,314 | 16,157,699 | | 15,192,367 | 12,865,044 | | 14,296,874 | 15,94 | 9,232 | | 16,535,908 | | 16,419,848 | | 18,148,610 |
| Business-type Activities | | | | | | | | | | | | | | | | | | |
| Charges for services: | | | | | | | | | | | | | | | | | | |
| Golf course operations | | 885,746 | | 692,034 | 507,443 | | 509,133 | 530,043 | | 733,527 | 87 | 8,376 | | 974,670 | | 1,007,033 | | 1,061,125 |
| Emergency Medical Service operations | | - | | - | - | | - | 612,764 | | 711,668 | 91 | 0,870 | | 724,432 | | 791,153 | | 762,438 |
| Total business - type activities revenues | | 885,746 | | 692,034 | 507,443 | | 509,133 | 1,142,807 | | 1,445,195 | 1,78 | 9,246 | | 1,699,102 | | 1,798,186 | | 1,823,563 |
| Total primary government revenues | \$ | 14,401,847 | \$ | 14,709,348 \$ | 16,665,142 | \$ | 15,701,500 \$ | 14,007,851 | \$ | 15,742,069 \$ | 17,73 | 8,478 | \$ | 18,235,010 | \$ | 18,218,034 | \$ | 19,972,173 |
| Net (Expense)/Revenue | | | | | | | | | | | | | | | | | | |
| Governmental activities | \$ | (38,469,668) | \$ | (39,464,421) \$ | (38,824,327) | \$ | (42,086,406) \$ | (44,133,907) | \$ | (48,513,670) \$ | (52,24 | 9,388) | \$ | (51,685,817) | \$ | (56,702,469) | \$ (| (57,828,315) |
| Business-type activities | | (216,795) | | (285,536) | (379,757) | | (371,770) | (434,654) | | (299,120) | | 8,985 | | (49,346) | | (21,073) | | 20,718 |
| Total primary government net (expense) | \$ | (38,686,463) | \$ | (39,749,957) \$ | (39,204,084) | \$ | (42,458,176) \$ | (44,568,561) | \$ | (48,812,790) \$ | (52,22 | 0,403) | \$ | (51,735,163) | \$ | (56,723,542) | \$ (| (57,807,597) |
| | | | | | | | | | | | | | | | | | | |

Data source: Audited financial statements (continued)

^{*} Beginning in FY16 the employee benefits have been allocated to the various function based on a % of total salaries and wages

^{**} Beginning in FY19 the intergovernmental expenses have been reclassified to the various function based on the actual expenses

TOWN OF LYNNFIELD, MASSACHUSETTS
Changes in Net Position
Last Ten Fiscal Years

| continued: | | | | | | | | | | |
|--|----------------|----------------|-------------------------|---------------|--------------------------|--------------------------|-----------------------|--------------------------|-------------------------|-------------------------|
| | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 |
| General Revenues and Other Changes in Net Position | | | | | | | | | | |
| Governmental Activities: | | | | | | | | | | |
| Real estate and personal property-net | | | | | | | | | | |
| of refunds payable | \$ 31,274,162 | \$ 32,613,283 | \$ 33,859,481 | \$ 35,530,602 | \$ 38,861,219 | \$ 40,121,435 | \$ 42,206,263 | \$ 42,874,531 | \$ 46,282,176 | \$ 46,727,020 |
| Excise tax | 2,010,033 | 1,983,946 | 2,282,217 | 2,586,452 | 3,226,540 | 3,405,622 | 3,431,592 | 3,670,019 | 3,597,245 | 3,396,349 |
| Penalties, interest, and other taxes | 484,069 | 533,685 | 467,777 | 551,830 | 608,955 | 667,345 | 678,974 | 655,075 | 710,051 | 716,704 |
| Grants, contributions - not restricted | | | | | | | | | | |
| to specific programs | 1,217,140 | 1,010,482 | 1,021,952 | 1,011,292 | 1,042,971 | 1,078,400 | 1,126,084 | 1,108,886 | 1,203,261 | 1,179,302 |
| Investment income | 20,906 | 39,668 | 4,203 | 20,617 | 11,060 | 50,026 | 32,409 | 57,069 | 279,195 | 229,809 |
| Contributions and miscellaneous | 55,579 | 554,396 | 1,482,204 | 2,654,325 | 1,814,532 | 116,625 | 1,107,906 | 211,731 | 715,986 | 395,589 |
| Transfers | (691,318) | (799,338) | (813,317) | (914,674) | (919,953) | (1,249,194) | (837,767) | (911,573) | (783,088) | (849,668) |
| Total government activities | 34,370,571 | 35,936,122 | 38,304,517 | 41,440,444 | 44,645,324 | 44,190,259 | 47,745,461 | 47,665,738 | 52,004,826 | 51,795,105 |
| Business-type activities | | | | | | | | | | |
| Investment income | 1,177 | 602 | 969,399 | 677 | 493 | 495 | 678 | 2,049 | 3,674 | 3,486 |
| Transfers | 691,318 | 799,338 | 813,317 | 814,674 | 819,953 | 1,049,194 | 837,767 | 911,573 | 783,088 | 849,668 |
| Total business type activities | 692,495 | 799,940 | 1,782,716 | 815,351 | 820,446 | 1,049,689 | 838,445 | 913,622 | 786,762 | 853,154 |
| Total primary government | \$ 35,063,066 | \$ 36,736,062 | \$ 40,087,233 | \$ 42,255,795 | \$ 45,465,770 | \$ 45,239,948 | \$ 48,583,906 | \$ 48,579,360 | \$ 52,791,588 | \$ 52,648,259 |
| Total primary government | 7 33,003,000 | 7 30,730,002 | → +0,007,233 | Ţ 42,233,733 | \$ 45,465,776 | \$ 45,255,540 | +0,505,500 | \$ 40,575,500 | 7 32,731,300 | 7 32,040,233 |
| Changes in Net Position | | | | | | | | | | |
| Governmental activities | \$ (4,099,097) | \$ (3,528,299) | \$ (519,810) | \$ (645,962) | \$ 511,417 | \$ (4,323,411) | \$ (4,503,927) | \$ (4,020,079) | \$ (4,697,643) | \$ (6,033,210) |
| Business-type activities | 475,700 | 514,404 | 1,402,959 | 443,581 | 385,792 | 750,569 | 867,430 | 864,276 | 765,689 | 873,872 |
| Total primary government changes in net position | \$ (3,623,397) | \$ (3,013,895) | \$ 883,149 | \$ (202,381) | \$ 897,209 | \$ (3,572,842) | \$ (3,636,497) | \$ (3,155,803) | \$ (3,931,954) | \$ (5,159,338) |
| | | • | | | | - | | - | | |

Fund Balance, Governmental Funds Last Ten Fiscal Years

| | | 2011 | | 2012 | | 2013 | | 2014 | | 2015 | | 2016 | | 2017 | | 2018 | | 2019 | | 2020 |
|-------------------------------------|----|-----------|----------|-------------|----------|-------------|----|-------------|----|-------------|----|-------------|----|-----------|----|-------------|----|-------------|----|------------|
| General Fund | | | | | | | | | | | | | | | | | | | | |
| Committed | \$ | 1,758,516 | \$ | 1,654,069 | \$ | 260,471 | \$ | 203,595 | \$ | 272,525 | \$ | 771,025 | \$ | 1,239,590 | \$ | 1,044,907 | \$ | 1,512,793 | \$ | 1,634,776 |
| Assigned | | 344,042 | | 999,492 | | 921,176 | | 1,105,984 | | 529,203 | | 1,585,025 | | 2,887,111 | | 2,204,030 | | 1,387,384 | | 2,288,138 |
| Unassigned | | 800,289 | | 797,575 | | 3,325,112 | | 3,249,849 | | 5,792,182 | | 5,771,370 | | 5,684,933 | | 4,672,751 | | 7,471,257 | | 6,483,351 |
| Total general fund | \$ | 2,902,847 | \$ | 3,451,136 | \$ | 4,506,759 | \$ | 4,559,428 | \$ | 6,593,910 | \$ | 8,127,420 | \$ | 9,811,634 | \$ | 7,921,688 | \$ | 10,371,434 | \$ | 10,406,265 |
| All Other Governmental Funds | | | | | | | | | | | | | | | | | | | | |
| Nonspendable | Ś | 757,400 | Ś | 776,909 | Ś | 801,450 | Ś | 824,025 | Ś | 866,975 | Ś | 883,375 | Ś | 904,975 | Ś | 923,775 | Ś | 944,475 | Ś | 963,950 |
| Restricted | Ψ. | 2,815,673 | ~ | 3,161,227 | ~ | 3,956,234 | ~ | 3,322,745 | ~ | 5,858,847 | ~ | 5,600,380 | ~ | 6,006,186 | ~ | 5,404,333 | ~ | 5,505,947 | Υ. | 5,704,374 |
| Committed | | 179,500 | | -, - , | | - | | 1,449,113 | | - | | - | | - | | - | | - | | - |
| Unassigned | | (640,701) | | (1,388,614) | | (1,188,379) | | (1,302,368) | | (1,589,317) | | (2,005,449) | | (505,835) | | (1,104,523) | | (1,340,693) | | (612,035) |
| Total all other governmental funds: | Ś | 3,111,872 | <u>,</u> | 2,549,522 | <u>۲</u> | 3,569,305 | Ļ | 4,293,515 | \$ | 5,136,505 | \$ | 4,478,306 | , | 6,405,326 | \$ | 5,223,585 | Ś | 5,109,729 | Ļ | 6,056,289 |

Changes in Fund Balances, Governmental Funds Last Ten Fiscal Years

| | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 |
|--|---------------|-------------|---------------|-------------|--------------|-------------|--------------|----------------|--------------|------------|
| Revenues: | | | | | | | | | | |
| Real estate and personal property taxes | | | | | | | | | | |
| net of tax refunds | \$ 31,354,616 | | \$ 33,848,542 | | | | | \$ 42,758,691 | | |
| Motor vehicle and other excise taxes | 2,021,065 | 1,987,219 | 2,250,003 | 2,627,824 | 3,110,340 | 3,494,597 | 3,428,366 | 3,643,200 | 3,581,298 | 3,801,445 |
| Penalties, interest and other taxes | 151,515 | 185,823 | 111,671 | 196,225 | 138,577 | 129,627 | 128,629 | 89,448 | 129,604 | 124,147 |
| Charges for services | 2,989,542 | 3,286,009 | 3,155,485 | 3,270,148 | 2,907,695 | 3,023,120 | 2,654,063 | 2,684,727 | 2,822,466 | 2,246,024 |
| Intergovernmental | 11,061,056 | 11,360,303 | 13,062,902 | 11,593,735 | 7,225,712 | 7,115,537 | 13,231,819 | 10,934,295 | 11,128,166 | 12,020,812 |
| License and permits | 301,269 | 336,628 | 425,073 | 592,594 | 427,977 | 472,212 | 450,425 | 550,317 | 725,014 | 552,852 |
| Fines and forfeitures | 73,424 | 77,670 | 81,872 | 83,435 | 83,541 | 92,291 | 60,894 | 67,591 | 53,960 | 38,488 |
| Investment income | 31,232 | 39,668 | 4,590 | 29,551 | 14,512 | 63,096 | 29,087 | 57,496 | 274,758 | 222,178 |
| Miscellaneous and payment in lieu | 650,368 | 906,759 | 1,213,769 | 2,769,702 | 3,480,781 | 1,096,052 | 2,334,851 | 1,296,138 | 1,447,805 | 754,990 |
| Total Revenues | 48,634,087 | 50,785,078 | 54,153,907 | 56,803,072 | 56,200,968 | 55,565,964 | 64,578,161 | 62,081,903 | 66,531,704 | 66,088,589 |
| Expenditures: | | | | | | | | | | |
| General government | 1,696,696 | 1,774,913 | 1,912,643 | 3,300,704 | 9,736,014 | 2,681,776 | 2,881,887 | 4,393,417 | 2,911,326 | 3,257,764 |
| Public safety | 4,209,166 | 4,552,501 | 4,427,919 | 5,068,925 | 4,267,064 | 4,498,401 | 5,462,756 | 5,370,045 | 5,386,322 | 5,720,587 |
| Education | 27,449,151 | 29,211,273 | 32,967,696 | 30,715,415 | 27,002,713 | 28,708,227 | 35,131,328 | 34,253,732 | 35,155,820 | 36,025,881 |
| Public works | 6,058,730 | 6,021,965 | 6,076,877 | 6,912,985 | 6,650,511 | 7,439,531 | 7,954,733 | 9,140,897 | 8,556,891 | 8,845,289 |
| Health and human services | 505,718 | 427,547 | 438,489 | 529,949 | 476,067 | 489,093 | 555,735 | 618,832 | 617,428 | 798,696 |
| Cultural and recreation | 677,804 | 753,509 | 808,868 | 882,751 | 1,069,191 | 1,272,911 | 1,193,838 | 1,217,587 | 1,262,520 | 1,174,160 |
| Employee benefits | 4,796,870 | 4,773,386 | 4,882,243 | 5,037,722 | 5,129,181 | 5,524,278 | 5,910,860 | 6,239,796 | 6,529,495 | 6,650,957 |
| Debt service | 2,370,463 | 2,309,029 | 2,554,929 | 2,264,452 | 2,303,611 | 2,451,829 | 2,401,853 | 2,570,604 | 2,502,014 | 2,321,613 |
| Intergovernmental | 331,518 | 375,678 | 400,171 | 398,616 | 372,449 | 375,413 | 364,845 | 437,107 | 490,910 | 462,583 |
| Total Expenditures | 48,096,116 | 50,199,801 | 54,469,835 | 55,111,519 | 57,006,801 | 53,441,459 | 61,857,835 | 64,242,017 | 63,412,726 | 65,257,530 |
| Excess of revenues over/(under) expenditures | 537,971 | 585,277 | (315,928) | 1,691,553 | (805,833) | 2,124,505 | 2,720,326 | (2,160,114) | 3,118,978 | 831,059 |
| Other Financing Sources (Uses) | | | | | | | | | | |
| Issuance of bonds and notes | - | 200,000 | 15,322,841 | - | 4,467,000 | - | 1,671,000 | - | - | 1,013,000 |
| Bond premiums | - | - | 1,616,929 | - | 178,253 | - | 57,675 | - | - | 47,966 |
| Payments to refund bond escrow | - | - | (13,735,119) | - | - | - | - | - | - | (60,966 |
| Transfer in | 739,390 | 709,119 | 613,090 | 3,195,591 | 1,574,259 | 1,047,175 | 1,004,911 | 2,303,835 | 795,982 | 1,468,311 |
| Transfer out | (1,430,708) | (1,508,457) | (1,426,407) | (4,110,265) | (2,494,212) | (2,296,369) | (1,842,678) | (3,215,408) | (1,579,070) | (2,317,979 |
| Total other financing sources (uses) | (691,318) | (599,338) | 2,391,334 | (914,674) | 3,725,300 | (1,249,194) | 890,908 | (911,573) | (783,088) | 150,332 |
| Net change in fund balance | \$ (153,347) | \$ (14,061) | \$ 2,075,406 | \$ 776,879 | \$ 2,919,467 | \$ 875,311 | \$ 3,611,234 | \$ (3,071,687) | \$ 2,335,890 | \$ 981,391 |
| Debt service as a percentage of noncapital expenditures ⁽¹⁾ | 5.01% | 4.76% | 5.40% | 4.30% | 4.73% | 4.82% | 4.05% | 4.32% | 4.03% | 3.63% |

⁽¹⁾ Capital outlay purchases from the reconciliation of the statement of revenues, expenditures, and changes in fund balances of governmental funds to the statement of activities are used to calculate this ratio.

Assessed Value⁽¹⁾ of Taxable Property by Classification Last Ten Fiscal Years

| | | | | Assess | sed Value | | | |
|--------|------------------|-------------|----------------|---------------|---------------|----------------|------------|---------------------|
| | | | | | | Total | | Total |
| Fiscal | Residential | Residential | Commercial | Industrial | Personal | Commercial | Commercial | Town |
| Year | Value | Tax Rate | Value | Value | Property | Value | Tax Rate | Value |
| 2011 | \$ 2,134,855,004 | \$13.49 | \$ 141,360,708 | \$ 18,723,800 | \$ 28,471,946 | \$ 188,556,454 | \$14.61 | \$ 2,323,411,458 |
| 2012 | \$ 2,096,637,630 | \$14.26 | \$ 140,078,519 | \$ 18,724,100 | \$ 26,573,218 | \$ 185,375,837 | \$15.56 | \$ 2,282,013,467 |
| 2013 | \$ 2,082,581,167 | \$14.82 | \$ 146,443,644 | \$ 18,733,700 | \$ 27,280,229 | \$ 192,457,573 | \$16.29 | \$ 2,275,038,740 |
| 2014 | \$ 2,166,450,901 | \$14.77 | \$ 175,292,510 | \$ 18,780,800 | \$ 25,677,455 | \$ 219,750,765 | \$16.59 | \$ 2,386,201,666 |
| 2015 | \$ 2,288,137,880 | \$14.49 | \$ 287,271,431 | \$ 18,780,800 | \$ 29,035,704 | \$ 335,087,935 | \$17.28 | \$ 2,623,225,815 |
| 2016 | \$ 2,360,823,073 | \$14.50 | \$ 326,484,138 | \$ 18,782,000 | \$ 32,228,477 | \$ 377,494,615 | \$17.68 | \$ 2,738,317,688 |
| 2017 | \$ 2,582,557,718 | \$13.78 | \$ 353,115,470 | \$ 20,333,300 | \$ 32,621,122 | \$ 406,069,892 | \$16.80 | \$ 2,988,627,610 |
| 2018 | \$ 2,641,638,474 | \$13.76 | \$ 379,947,409 | \$ 20,346,800 | \$ 34,686,219 | \$ 434,980,428 | \$17.08 | \$ 3,076,618,902 |
| 2019 | \$ 2,680,991,049 | \$13.91 | \$ 379,807,443 | \$ 20,346,800 | \$ 38,311,769 | \$ 438,466,012 | \$17.95 | \$ 3,119,457,061 |
| 2020 | \$ 2,744,133,363 | \$13.92 | \$ 395,089,790 | \$ 20,346,800 | \$ 39,060,791 | \$ 454,497,381 | \$18.86 | \$ 3,198,630,744 |
| | | | | | | | | |

Data source: Town of Lynnfield Tax Recapitulation Sheets

⁽¹⁾ Assessed value is comparable to estimated actual value

Principal Taxpayers Current and Nine Years Ago

| | | | 2020 | | | 2011 | |
|----------------------------------|-----------------------|-----------------------|------|---|-----------------------|------|---|
| Name of Business | Nature of Business | Assessed Valuation | Rank | % of Total Taxable Assessed Value | Assessed Valuation | Rank | % of Total Taxable Assessed Value |
| Market Street South LLC | Retail Mall | \$242,000,000 | 1 | 7.57% | - | - | 0.00% |
| Arborpoint at Market Street LLC | Apartment Building | \$35,081,400 | 2 | 1.10% | - | - | 0.00% |
| Lynnfield Commons LLC | Apartment Building | \$34,034,000 | 3 | 1.06% | \$8,762,300 | 5 | 0.38% |
| Ship Mall LLC | Retail Condo | \$31,642,300 | 4 | 0.99% | \$12,098,200 | 2 | 0.52% |
| RT Realty LLC | Office | \$16,277,200 | 5 | 0.51% | \$10,758,500 | 3 | 0.46% |
| Herb Chambers of Lynnfield, Inc. | Car Dealership | \$14,365,100 | 6 | 0.45% | \$9,525,500 | 4 | 0.41% |
| IM Partnership BL Assoc. | Industrial | \$8,661,800 | 7 | 0.27% | \$7,685,700 | 6 | 0.33% |
| SMNMI, LLC | Mixed Res/Storage | \$8,188,400 | 8 | 0.26% | \$6,577,100 | 8 | 0.28% |
| Salem Street 50 Realty Trust | Office | \$7,177,900 | 9 | 0.22% | \$6,736,300 | 7 | 0.29% |
| Realty Trust II BL SL Tr-comb | Office | \$6,578,100 | 10 | 0.21% | \$6,095,000 | 9 | 0.26% |
| otals | | \$404,006,200 | _ | 12.64% | \$ 68,238,600 | | 2.93% |

Source: Board of Assessors, Town of Lynnfield

Property Tax Levies and Collections Last Ten Fiscal Years

| | | | | | | | Collections Du | iring the | | | | Collections | as of |
|--------|----|------------|----|------------|------------------|----|----------------|-----------|-----|-------------|----|-------------|----------|
| | | | | Overlay | | | Fiscal Year P | ayable | Col | lections in | | June 30, 2 | 2019 |
| Fiscal | | Total | Re | eserve for | Net | | Dollar | % of | Su | bsequent | | Dollar | % of |
| Year | | Tax Levy | Ab | atements | Tax Levy | | Amount | Net Levy | | Years | | Amount | Net Levy |
| 2011 | Ś | 31,554,034 | Ś | 161,459 | \$ 31,392,575 | Ś | 31,020,140 | 98.81% | \$ | 204,209 | Ś | 31,224,349 | 99.5% |
| 2012 | \$ | 32,782,501 | \$ | 184,398 | \$ 32,598,103 | \$ | 32,212,516 | 98.82% | \$ | 213,658 | \$ | 32,426,174 | 99.5% |
| 2013 | \$ | 33,998,987 | \$ | 328,657 | \$ 33,670,330 | \$ | 33,586,379 | 99.75% | \$ | 159,156 | \$ | 33,745,535 | 100.2% |
| 2014 | \$ | 35,644,145 | \$ | 179,812 | \$ 35,464,333 | \$ | 35,119,786 | 99.03% | \$ | 316,054 | \$ | 35,435,840 | 99.9% |
| 2015 | \$ | 38,945,437 | \$ | 778,964 | \$ 38,166,473 | \$ | 38,472,415 | 100.80% | \$ | 214,388 | \$ | 38,686,803 | 101.4% |
| 2016 | \$ | 40,906,040 | \$ | 775,573 | \$ 40,130,467 | \$ | 40,333,816 | 100.51% | \$ | 210,768 | \$ | 40,544,584 | 101.0% |
| 2017 | \$ | 42,409,619 | \$ | 587,402 | \$ 41,822,217 | \$ | 41,913,978 | 100.22% | \$ | 207,378 | \$ | 42,121,356 | 100.7% |
| 2018 | \$ | 43,778,411 | \$ | 291,587 | \$ 43,486,824 | \$ | 43,416,791 | 99.84% | \$ | 119,130 | \$ | 43,535,921 | 100.1% |
| 2019 | \$ | 45,163,050 | \$ | 202,307 | \$ 44,960,743 | \$ | 44,630,946 | 99.27% | \$ | 117,132 | \$ | 44,748,078 | 99.5% |
| 2020 | \$ | 46,770,157 | \$ | 390,442 | \$ 46,379,715 | \$ | 45,391,832 | 97.87% | \$ | 256,567 | \$ | 45,648,399 | 98.4% |

Data source: DLS Databank - Tax Levies by Class

Town of Lynnfield General Ledger

Bond Prospectus

Ratios of Outstanding Debt by Type Last Ten Fiscal Years

| | | | | | | | | | | | Governmenta | al Ac | tivities Deb | t | |
|--|--|-------------------------------|--|-------------------------------|--|-------------------|--|----------------------------|--|----------------------------|--|-------------------------|--|--|--|
| Fiscal Year | Population | | Total Personal Income | | Assessed Valuation | | General Obligation Bonds | | Capital Leases | | Total Debt | | Per Capita ncome | Percentage of Personal Income | Percentage of Assessed Value |
| 2011 2012 2013 2014 2015 2016 2017 2018 2019 2020 | 11,412 12,035 11,596 11,720 11,805 12,395 12,652 12,761 12,743 13,041 | \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ | 676,606,068 637,818,895 591,790,264 684,248,760 703,082,190 768,167,730 798,695,456 899,331,475 964,543,156 1,033,108,020 | \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ | 2,323,411,458 2,282,013,467 2,275,038,740 2,386,201,666 2,623,225,815 2,738,317,688 2,988,627,610 3,076,618,902 3,119,457,061 3,198,630,744 | \$ \$ \$ \$ \$ \$ | 18,513,777 17,172,678 17,784,419 16,080,819 18,919,208 17,103,582 17,029,180 15,065,087 13,121,982 12,249,462 | \$ \$ \$ \$ \$ \$ \$ \$ \$ | - - - - - 43,551 152,867 98,973 66,949 | \$ \$ \$ \$ \$ \$ \$ \$ \$ | 18,513,777 17,172,678 17,784,419 16,080,819 18,919,208 17,103,582 17,072,731 15,217,954 13,220,955 12,316,411 | \$ \$ \$ \$ \$ \$ \$ \$ | 59,289 52,997 51,034 58,383 59,558 61,974 63,128 70,475 75,692 79,220 | 2.7363% 2.6924% 3.0052% 2.3501% 2.6909% 2.2265% 2.1376% 1.6921% 1.3707% 1.1922% | 0.7968% 0.7525% 0.7817% 0.6739% 0.7212% 0.6246% 0.5713% 0.4946% 0.4238% 0.3851% |

| | Business - Type Activities Debt | | Total Primary Government | | |
|--------|---------------------------------|---------------|--------------------------|------------------------|---------------------------|
| Fiscal | Golf | Total Debt | Per Capita | Percentage of Personal | Percentage of Assessed |
| Year | Fund | Outstanding | Income | Income | Value |
| 2011 | \$ 9,102,000 | \$ 27,615,777 | \$ 59,289 | 4.08% | 1.19% |
| 2012 | \$ 8,613,000 | \$ 25,785,678 | \$ 52,997 | 4.04% | 1.13% |
| 2013 | \$ 8,094,000 | \$ 25,878,419 | \$ 51,034 | 4.37% | 1.14% |
| 2014 | \$ 7,560,000 | \$ 23,640,819 | \$ 58,383 | 3.46% | 0.99% |
| 2015 | \$ 7,006,000 | \$ 25,925,208 | \$ 59,558 | 3.69% | 0.99% |
| 2016 | \$ 6,427,000 | \$ 23,530,582 | \$ 61,974 | 3.06% | 0.86% |
| 2017 | \$ 5,823,000 | \$ 22,895,731 | \$ 63,128 | 2.87% | 0.77% |
| 2018 | \$ 5,194,000 | \$ 20,411,954 | \$ 70,475 | 2.27% | 0.66% |
| 2019 | \$ 4,540,000 | \$ 17,760,955 | \$ 75,692 | 1.84% | 0.57% |
| 2020 | \$ 3,882,128 | \$ 16,198,539 | \$ 79,220 | 1.57% | 0.51% |

Data source: Massachusetts Department of Revenue, Local Services Division Audited financial statements

Direct and Overlapping Governmental Activities Debt As of June 30, 2020

| | Debt Outstanding | Estimated Percentage Applicable ⁽¹⁾ | Estimated Share of Overlapping Debt ⁽²⁾ |
|---|--------------------------------|--|---|
| Debt repaid with property taxes: | | | |
| Essex North Shore Agricultural and Technical School District Massachusetts Bay Transportation | \$ 27,610,000 5,475,549,153 | 2.634% 0.005% | \$ 727,247 284,729 |
| Subtotal, overlapping debt | | | 1,011,976 |
| Town direct debt | | | 12,316,411 |
| Total direct and overlapping debt | | | \$ 13,328,387 |

Data source: Multiple entities including Town Treasurer

⁽¹⁾ Estimated share based on debt service only

⁽²⁾ Estimated dollar assessment based upon total net operating expenses, inclusive (where applicable) of debt service

Legal Debt Margin Information Last Ten Fiscal Years

| | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 |
|--|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|
| Equalized Valuation (1) | \$2,564,456,400 | \$2,504,734,600 | \$2,504,734,600 | \$2,496,773,700 | \$2,496,773,700 | \$3,007,167,600 | \$3,007,167,600 | \$3,324,301,800 | \$3,324,301,800 | \$3,508,636,700 |
| Debt Limit - 5% of equalized valuation | 128,222,820 | 125,236,730 | 125,236,730 | 124,838,685 | 124,838,685 | 150,358,380 | 150,358,380 | 166,215,090 | 161,715,090 | 175,431,835 |
| Less: Total debt applicable to limitation (2) | 27,615,776 | 25,785,677 | 25,878,418 | 23,640,818 | 25,925,207 | 23,531,008 | 20,799,367 | 20,210,711 | 17,618,042 | 15,835,072 |
| Legal debt margin | \$100,607,044 | \$99,451,053 | \$99,358,312 | \$101,197,867 | \$98,913,478 | \$126,827,372 | \$129,559,013 | \$146,004,379 | \$144,097,048 | \$159,596,763 |
| Total debt applicable to the limit as a percentage of debt limit | 21.54% | 20.59% | 20.66% | 18.94% | 20.77% | 15.65% | 13.83% | 12.16% | 10.89% | 9.03% |

Data source:

⁽¹⁾ MA Bureau of Local Services (DataBank)

⁽²⁾ Town of Lynnfield

Demographic and Economic Statistics Last Ten Fiscal Years

| | | Per Capita | | | |
|--------|------------|------------|--------|------------|--------------|
| Fiscal | Population | Personal | Median | School | Unemployment |
| Year | Estimates | Income | Age | Enrollment | Rate |
| | | | | | |
| 2011 | 11,412 | \$59,289 | 44.6 | 2,315 | 6.30% |
| 2012 | 12,035 | \$52,997 | 44.6 | 2,280 | 4.90% |
| 2013 | 11,596 | \$51,034 | 44.6 | 2,266 | 4.90% |
| 2014 | 11,720 | \$58,383 | 44.6 | 2,222 | 5.20% |
| 2015 | 11,805 | \$59,558 | 44.6 | 2,212 | 3.90% |
| 2016 | 12,395 | \$61,974 | 44.6 | 2,227 | 3.10% |
| 2017 | 12,652 | \$63,128 | 44.6 | 2,210 | 2.10% |
| 2018 | 12,761 | \$70,475 | 44.6 | 2,155 | 2.90% |
| 2019 | 12,743 | \$75,692 | 44.6 | 2,201 | 2.30% |
| 2020 | 13,041 | \$79,220 | 44.6 | 2,140 | 13.92% |
| | | | | | |

Data source: DLS Databank - Labor Force

Town of Lynnfield Census Data

DESE October 1 reports

Principal Employers Current Year and Nine Years Ago

| | | | 2020 | | 2011 | | |
|-----------------------------------|--------------------------------------|------------------------|------|---|------------------------|------|---|
| Employer | Type of Business | Number of Employees | Rank | Percentage of Total Town Employment | Number of Employees | Rank | Percentage of Total Town Employment |
| Whole Foods | Grocery | 500 | 1 | 7.13% | - | - | - |
| Boston Sports Club | Fitness/Gym | 249 | 2 | 3.55% | - | - | - |
| Catamount Management Group | Consultants | 249 | 3 | 3.55% | - | - | - |
| Unemployment Services Corporation | Software/Computer Processor | 150 | 4 | 2.14% | 185 | 4 | 3.10% |
| Christmas Tree Shop | Retail Store | 125 | 5 | 1.78% | 103 | 5 | 1.73% |
| Johnson Controls, Inc. | Environmental Control Systems | 120 | 6 | 1.71% | 102 | 6 | 1.71% |
| Flagship Motors | Automobile | 110 | 7 | 1.57% | 100 | 7 | 1.68% |
| Carhartt Inc. | Retail Store | 100 | 8 | 1.43% | - | - | - |
| Ninety Nine | Restaurant | 60 | 9 | 0.86% | 60 | 8 | 1.01% |
| Kelly Jeep Eagle | Automobile | 55 | 10 | 0.78% | 55 | 9 | 0.92% |
| | Total Principal Employers | 1718 | | | 605 | | |
| | Total Town Employment | 7013 | 1) | | 5962 | 2) | |

Sources:

⁽¹⁾ Massachusetts Executive Office of Labor and Workforce Development

⁽²⁾ Massachusetts Bureau of Local Services (DataBank)

Government Employees by Function - Full Time Equivalents

Last Ten Years

| | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 |
|----------------------------|--------|--------|--------|--------|--------|--------|--------|--------|--------|-------|
| | | | | | | | | | | |
| tion | | | | | | | | | | |
| General Government: | 16.54 | 15.54 | 15.80 | 15.80 | 15.86 | 16.02 | 15.64 | 15.64 | 15.93 | 17.3 |
| Public Safety: | | | | | | | | | | |
| Police | 23.47 | 23.47 | 24.41 | 24.39 | 26.40 | 26.90 | 26.58 | 28.82 | 28.80 | 28.0 |
| Fire | 18.57 | 18.83 | 19.25 | 20.56 | 20.47 | 20.63 | 22.13 | 23.47 | 21.76 | 22.9 |
| Inspection | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.0 |
| Animal Control | 0.28 | 0.28 | 0.28 | 0.28 | 0.28 | 0.28 | 0.28 | 0.28 | 0.28 | 0.2 |
| Sub-Total | 43.32 | 43.58 | 44.94 | 46.23 | 48.15 | 48.81 | 49.99 | 53.57 | 51.84 | 52.2 |
| Education: | 281.30 | 281.30 | 288.90 | 288.30 | 296.80 | 299.80 | 309.30 | 309.70 | 323.00 | 315. |
| Public Works: | | | | | | | | | | |
| Administration | 6.00 | 6.00 | 6.46 | 6.61 | 6.28 | 6.32 | 6.14 | 6.65 | 7.65 | 8. |
| Highway | 15.10 | 14.95 | 15.10 | 15.10 | 15.10 | 14.18 | 14.18 | 14.18 | 14.20 | 14. |
| Municipal Buildings | 4.00 | 4.00 | 4.00 | 4.00 | 4.00 | 4.10 | 4.10 | 4.14 | 4.35 | 4.8 |
| School Buildings & Bus | 19.32 | 19.32 | 18.10 | 20.30 | 18.72 | 18.10 | 18.10 | 17.40 | 18.10 | 17.8 |
| Sub-Total | 44.42 | 44.27 | 43.66 | 46.01 | 44.10 | 42.70 | 42.52 | 42.37 | 44.30 | 44.6 |
| Health and Human Services: | | | | | | | | | | |
| Board of Health | 1.06 | 1.06 | 1.40 | 1.40 | 1.40 | 1.40 | 1.40 | 1.40 | 1.40 | 1. |
| Council on Aging | 6.32 | 6.39 | 6.39 | 6.60 | 6.60 | 7.01 | 7.05 | 7.05 | 7.05 | 6.4 |
| Veteran's Agent | 0.28 | 0.28 | 0.28 | 0.28 | 0.28 | 0.28 | 0.28 | 0.28 | 0.43 | 0.4 |
| Sub-Total | 7.66 | 7.73 | 8.07 | 8.28 | 8.28 | 8.69 | 8.73 | 8.73 | 8.88 | 8.2 |
| Culture and Recreation: | | | | | | | | | | |
| Library | 11.54 | 11.43 | 12.86 | 12.63 | 12.60 | 12.71 | 12.83 | 12.54 | 12.68 | 13.0 |
| Recreation | 0.63 | 0.63 | 0.43 | 0.54 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.0 |
| Golf | 12.27 | 10.47 | 9.82 | 9.65 | 14.82 | 11.30 | 11.82 | 13.15 | 11.25 | 10.0 |
| Sub-Total | 24.44 | 22.53 | 23.11 | 22.82 | 28.42 | 25.01 | 25.65 | 26.69 | 24.93 | 24.0 |
| TOTALS: | 417.68 | 414.95 | 424.48 | 427.44 | 441.61 | 441.03 | 451.83 | 456.70 | 468.88 | 462.0 |

Source: Town of Lynnfield Departments

Operating Indicators by Function Last Ten Fiscal Years

| | | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 |
|----------------|-----------------------------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|
| Town Clerk | | | | | | | | | | | |
| Town clerk | Registered Voters | 9,239 | 9,239 | 9,310 | 9,310 | 8,767 | 9,336 | 9,144 | 9,614 | 9,287 | 9,497 |
| | Dog Licenses | 703 | 806 | 827 | 850 | 996 | 970 | 1,043 | 1,078 | 1,089 | 993 |
| Finance | | | | | | | | | | | |
| | Taxable property parcels assessed | 4,591 | 4,580 | 4,460 | 4,452 | 4,510 | 4,544 | 4,580 | 4,592 | 4,590 | 4,599 |
| | Motor vehicles registered | 13,480 | 13,071 | 13,417 | 13,772 | 11,745 | 14,637 | 14,705 | 14,387 | 14,425 | 13,569 |
| Police | | | | | | | | | | | |
| | Physical arrests | 91 | 70 | 67 | 52 | 68 | 63 | 31 | 51 | 124 | 80 |
| | Traffic violations | 240 | 349 | 218 | 254 | 452 | 614 | 399 | 539 | 1,289 | 230 |
| Fire | | | | | | | | | | | |
| | Emergency responses | 1,566 | 1,358 | 1,426 | 1,667 | 1,887 | 1,866 | 1,855 | 2,020 | 2,020 | 1,606 |
| | Fires extinguished | 111 | 111 | 97 | 91 | 85 | 146 | 109 | 83 | 89 | 96 |
| | Medical Responses | 810 | 827 | 846 | 1,016 | 1,212 | 1,239 | 1,113 | 1,204 | 1,239 | 919 |
| Education | | | | | | | | | | | |
| | Number of students | 2,315 | 2,280 | 2,266 | 2,222 | 2,212 | 2,227 | 2,210 | 2,155 | 2,201 | 2,140 |
| Building | | | | | | | | | | | |
| | Building permits issued | 359 | 193 | 457 | 437 | 482 | 323 | 408 | 416 | 477 | 449 |
| | Estimated construction value | \$14,003,402 | \$72,386,818 | \$48,913,181 | \$44,723,700 | \$23,933,546 | \$19,328,319 | \$28,696,892 | \$21,809,661 | \$42,547,087 | \$21,440,028 |
| Public Library | Volumes of collections | 74,496 | 88,830 | 90,835 | 97,661 | 99,211 | 101,914 | 101,631 | 105,377 | 109,487 | 97,517 |
| | Total circulation | 156,566 | 146,320 | 141,296 | 139,620 | 141,112 | 135,913 | 134,691 | 114,967 | 110,762 | 85,318 |
| | Registered borrowers | 9,950 | 7,525 | 7,911 | 8,271 | 8,570 | 8,907 | 9,175 | 9,385 | 7,348 | 6,095 |

Data source: Various Town departments

Registered Voters - Town Report DLS Databank

Capital Assets Statistics by Function Last Ten Fiscal Years

| | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 |
|------------------------------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| | | | | | | | | | | |
| Police | | | | | | | | | | |
| Number of stations | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 |
| Fire and Rescue | | | | | | | | | | |
| Number of stations | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 |
| Number of ladder trucks | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 |
| Number of pumpers | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 4 |
| Number of support vehicles | 6 | 6 | 6 | 6 | 6 | 6 | 6 | 6 | 6 | 6 |
| Education | | | | | | | | | | |
| Number of Elementary Schools | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 |
| Number of Middle Schools | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 |
| Number of High Schools | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 |
| Public Works | | | | | | | | | | |
| Miles of street | 67.79 | 68.65 | 68.85 | 69.05 | 69.05 | 69.05 | 69.05 | 69.05 | 69.16 | 69.16 |
| Number of storm drains | 1,598 | 1,626 | 1,629 | 1,635 | 1,635 | 1,635 | 1,635 | 1,635 | 1,642 | 1,741 |
| Cemeteries | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 4 |
| Recreation | | | | | | | | | | |
| Acres of Parks | 60 | 60 | 60 | 60 | 60 | 60 | 60 | 60 | 60 | 60 |
| Ball fields | 12 | 12 | 12 | 12 | 12 | 12 | 12 | 12 | 12 | 16 |
| Tennis courts | 11 | 11 | 11 | 11 | 11 | 11 | 11 | 11 | 11 | 10 |
| Golf | | | | | | | | | | |
| Number of courses | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 |
| Emergency Medical Services | | | | | | | | | | |
| Number of vehicles | 3 | 3 | 3 | 3 | 3 | 3 | 3 | 3 | 3 | 3 |

Data source: Town reports

Various Town departments